CITY PLAN COMMISSION

THURSDAY, OCTOBER 13, 2022

Planner: Jennifer Muñoz

FILE NUMBER: Z212-265(JM) DATE FILED: May 9, 2022

LOCATION: South line of Ann Arbor Ave, west of Marsalis Ave

COUNCIL DISTRICT: 4

SIZE OF REQUEST: + 26.69 acres CENSUS TRACT: 59.02

REPRESENTATIVE: Waylon Howard

APPLICANT: The Villages of Dallas

OWNER: Ledbetter Health Holdings, LLC

REQUEST: An application for a Specific Use Permit for a child-care facility

on property zoned an MF-2(A) Multifamily Family District with

Specific Use Permit No. 634 for home for the aged.

SUMMARY: The purpose of the request is to renovate one of the buildings

on the site to an employee only child-care facility.

STAFF RECOMMENDATION: Approval, for a five-year period with eligibility for

automatic renewals for additional five-year periods,

subject to a site plan and conditions.

BACKGROUND INFORMATION:

- The 26.69-acre site is zoned an MF-2(A) Multifamily District and is developed with a home for the aged [The Villages of Dallas] which operates under Specific Use Permit No. 634, approved by City Council on December 31, 1973.
- The home for the aged use was established pre-transition under Chapter 51. The
 use would now be considered a convalescent and nursing homes, hospice care,
 and related institutions use which is allowed by right in an MF-2(A) District.
 However, since the use is still in operation and not being amended, the existing
 permanent SUP is not a part of the current request.
- The applicant is seeking to provide an on-site child-care facility for the employees of the home for the aged operation. A child-care facility requires an SUP in the MF-2(A) District.
- The new use would operate within an existing 1,732-square-foot structure on the west end of the property with no changes to the existing SUP site plan being required.

Zoning History:

There have been three recent zoning cases in the area within the last five years.

- 1. **Z201-129:** On April 14, 2021, the City Council approved a TH-1(A) Townhouse District on property zoned an R-7.5(A) Single Family District, northeast of the site.
- 2. **Z190-356:** On February 23, 2012, the City Council granted SUP No. 2316 for the sale of alcoholic beverages in conjunction with a general merchandise or food store, on property zoned an RR Regional Retail District, southwest of the site.
- 3. **Z189-205:** On June 20, 2019, the City Plan Commission denied without prejudice the renewal of SUP No. 1931 for the sale of alcohol in conjunction with a general merchandise or food store use, on property zoned a CR Community Retail District, northeast of the site.

Thoroughfares/Streets:

Thoroughfare/Street	Туре	Existing/Proposed ROW
Ann Arbor Ave	Community Collector	60 feet/60 feet

Traffic:

The Transportation Development Services Division of the Transportation Department has reviewed the request and determined that it will not significantly impact the surrounding roadway system.

Comprehensive Plan:

The <u>forwardDallas! Comprehensive Plan</u> was adopted by the City Council in June 2006, outlining several goals and policies which serve as a framework for assisting in evaluating the applicant's request. The request complies with the following land use goals and policies of the Comprehensive Plan:

LAND USE ELEMENT

GOAL 1.1 ALIGN LAND USE STRATEGIES WITH ECONOMIC DEVELOPMENT PRIORITIES

Policy 1.1.5 Strengthen existing neighborhoods and promote neighborhoods' unique characteristics. Acknowledge the importance of neighborhoods to the city's long-term health and vitality.

STAFF ANALYSIS

Land Use:

Area	Zoning	Land Use
Site	MF-2(A) Multifamily District with SUP No. 634	Home for the aged
North	R-7.5(A) Single Family District	Single family
East	R-7.5(A) Single Family District with SUP No. 741 and CR Community Retail District	Day care center (SUP), church, and auto service center
South	R-7.5(A) Single Family District & MF-2(A) Multifamily District	Single-family, multifamily, restaurant, automotive-related, and hotel
West	R-7.5(A) Single Family District with SUP Nos. 1371 and 2036	Church, open-enrollment or charter school, child-care facility (SUPs)

Land Use Compatibility:

The 26.69-acre development is located within an MF-2(A)Multifamily District with Specific Use Permit No. 634 for a home for the aged [The Villages of Dallas]. According to DCAD records, the property contains a multitude of structures with over 153,000 square feet of floor area erected from 1950 to 2004.

The applicant is purposing to convert a 1,732 square-foot structure at the southwest of the property into a child-care facility. This proposed child-care facility is intended to serve the employees working for the existing home for the aged use operating under SUP No. 634 with a permanent time period. A child-care facility is within the institutional uses category and is allowed in the MF-2(A) District, subject to an SUP. The proposed child-care facility use would enhance the existing use by providing additional services to the employees.

The surrounding properties contain single family uses to the north; auto service center, daycare center (per Chapter 51 SUP), and church uses to the west; the floodplain followed by single family, multifamily, restaurant, automotive-related, and hotel uses to the south; and, open-enrollment or charter school, child-care facility, and church uses to the west. The proposed use is compatible with the other uses in the area and will help to maintain a vital service in the neighborhood, the home for the aged which has been in operation since 1973.

The general provisions for a Specific Use Permit in Section 51A-4.219 of the Dallas Development Code specifically state: (1) The SUP provides a means for developing certain uses in a manner in which the specific use will be consistent with the character of the neighborhood; (2) Each SUP application must be evaluated as to its probable effect on the adjacent property and the community welfare and may be approved or denied as the findings indicate appropriate; (3) The city council shall not grant an SUP for a use except upon a finding that the use will: (A) complement or be compatible with the surrounding uses and community facilities; (B) contribute to, enhance, or promote the welfare of the area of request and adjacent properties; (C) not be detrimental to the public health, safety, or general welfare; and (D) conform in all other respects to all applicable zoning regulations and standards.

Staff is in support of the SUP request for a five-year period with eligibility for automatic renewals for additional five-year periods, subject to site plan and conditions. The proposed child-care facility would operate Monday through Sunday from 5:30 am to 8:00 pm and provides a supportive service to the residents of the area, residents of the home for the aged, and the staff members who provide allied health services to the residents of the nursing home. Overall, the use is compatible with the surrounding uses which include

a few other child-care facilities, schools, the nursing home, and residential uses. The proposed use meets the general SUP provisions.

Parking:

Pursuant to the Dallas Development Code, the off-street parking requirement may be established in the ordinance granting the SUP for a child-care facility use, otherwise one parking space per 500 square feet of floor area is required. The request site contains approximately 1,732-square-feet of floor area, which would require three parking spaces. The site plan indicates five parking spaces for the child-care facility.

Landscaping:

There are no landscaping requirements triggered by the request.

Market Value Analysis

Market Value Analysis (MVA) is a tool to aid residents and policymakers in understanding the elements of their local residential real estate markets. It is an objective, data-driven tool built on local administrative data and validated with local experts. The analysis was prepared for the City of Dallas by The Reinvestment Fund. Public officials and private actors can use the MVA to target intervention strategies more precisely in weak markets and support sustainable growth in stronger markets. The MVA identifies nine market types (A through I) on a spectrum of residential market strength or weakness. As illustrated in the attached MVA map, the colors range from purple representing the strongest markets to orange, representing the weakest markets. While the subject site is not within MVA Category, areas to the north and south of the site are located within Category G and areas to the east are located within Category H.

LIST OF PARTNERS/PRINCIPALS/OFFICERS

Ledbetter Health Holdings LLC

Soon Burnam - Treasurer

Little Village Day Care

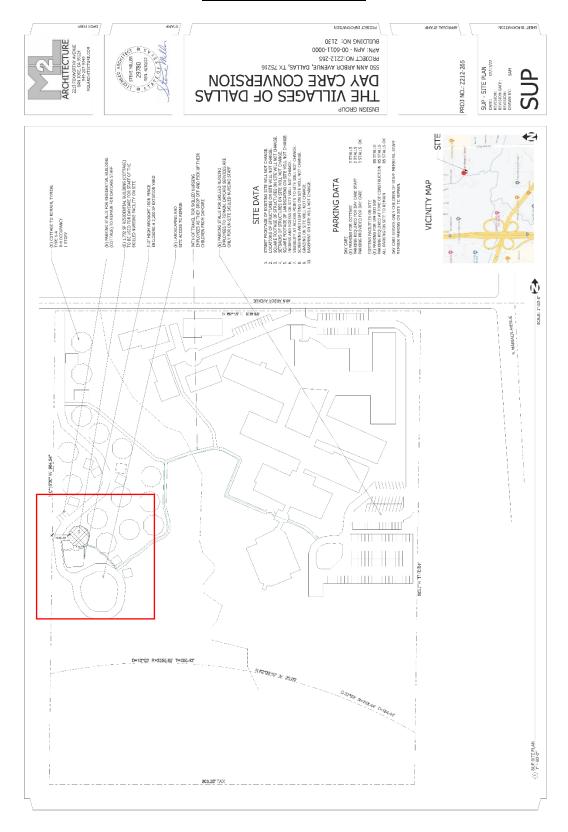
Mike Muhlestein - President

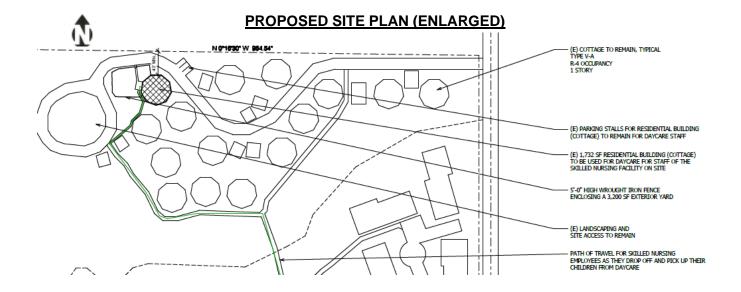
Soon Burnam - Treasurer

Proposed SUP Conditions

- 1. **USE**: The only use authorized by this specific use permit is a child-care facility.
- 2. **SITE PLAN**: Use and development of the Property must comply with the attached site plan.
- 3. <u>TIME LIMIT</u>: This specific use permit expires on ______(five-years from the passage of this ordinance) but is eligible for automatic renewal for additional five-year periods, pursuant to Section 51A-4.219 of Chapter 51A of the Dallas City Code, as amended. For automatic renewal to occur, the Property owner must file a complete application for automatic renewal with the director before the expiration of the current period. Failure to timely file a complete application will render this specific use permit ineligible for automatic renewal. (Note: The Code currently provides that applications for automatic renewal must be filed after the 180th but before 120th day before the expiration of the current specific use permit period. The Property owner is responsible for checking the Code for possible revisions to this provision. The deadline for applications for automatic renewal is strictly enforced.)
- 4. **FLOOR AREA**: The maximum floor area for the child-care facility is 1,732-square-feet in the location shown on the attached site plan.
- 5. **HOURS OF OPERATION:** The child-care facility may only operate between Monday through Sunday from 5:30 am to 8:00 pm.
- 6. **FENCING**: The outdoor play area must be enclosed by a minimum five foot-heigh fence, as shown on the attached site plan.
- 7. <u>INGRESS/EGRESS</u>: Ingress and egress must be provided in the location shown on the attached site plan. No other or egress is permitted.
- 8. **MAINTENANCE**: The Property must be properly maintained in a state of good repair and neat appearance.
- GENERAL REQUIREMENTS: Use of the Property must comply with all federal and state laws and regulations, and with all ordinances, rules, and regulations of the City of Dallas.

PROPOSED SITE PLAN







(E) PARKING STALLS FOR SKILLED NURSING EMPLOYEES TO REMAIN. DAYCARE SERVICES ARE ONLY FOR ON-SITE SKILLED NURSING STAFF

SITE DATA

- STREET FRONTAGE OF EXISTING SITE WILL NOT CHANGE.

- SINGEL PROVINGE OF EXISTING SITE WILL NOT CHANGE.
 LOCATIONS OF STRUCTURES ON SITE WILL NOT CHANGE.
 SQUARE FOOTAGE OF STRUCTURES ON SITE WILL NOT CHANGE.
 SCHRACKS OF STRUCTURES ON SITE WILL NOT CHANGE.
 SQUARE FOOTAGE OF LANDSCAPING ON SITE WILL NOT CHANGE.
 INGRESS AND EGRESS ON SITE WILL NOT CHANGE.
 VISIBILITY AT ACCESS POINTS TO SITE WILL NOT CHANGE.
 CORRESING AND LIGHTING ON SITE WILL NOT CHANGE. 2. 3. 4. 5. 6. 7. 8. 9.

- SCREENING AND LIGHTING ON SITE WILL NOT CHANGE. GRADING ON SITE WILL NOT CHANGE.
- EASEMENT ON SITE WILL NOT CHANGE.

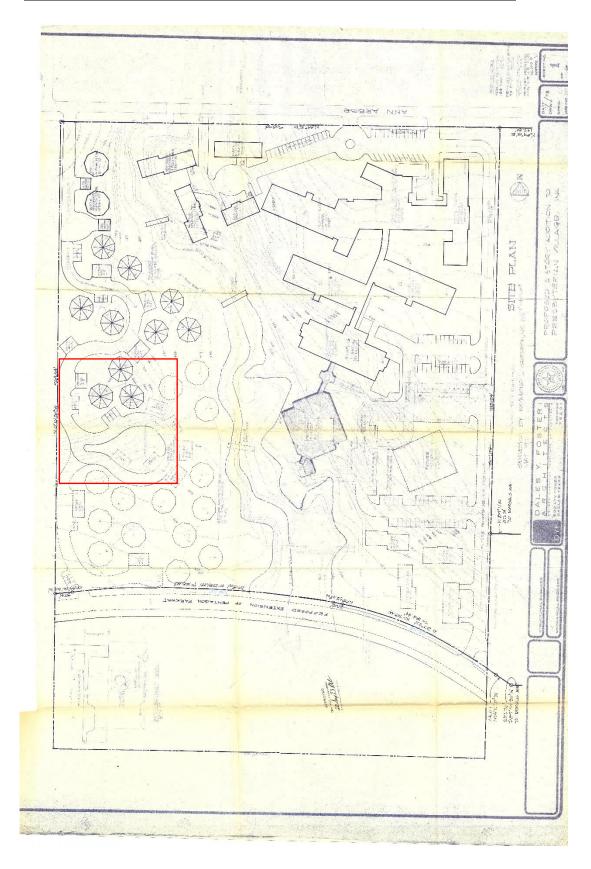
PARKING DATA

DAY CARE (E) PARKING FOR COTTAGE 3 STALLS PARKING REQUIRED FOR DAY CARE STAFF
PARKING PROVIDED FOR DAY CARE 2 STALLS 3 STALLS OK

EXISTING FACILITIES ON SITE (E) PARKING FOR 184 BED SBF 85 STALLS PARKING REQUIRED AT TIME OF CONSTRUCTION 85 STALLS ALL PARKING ON SITE TO REMAIN 85 STALLS OK

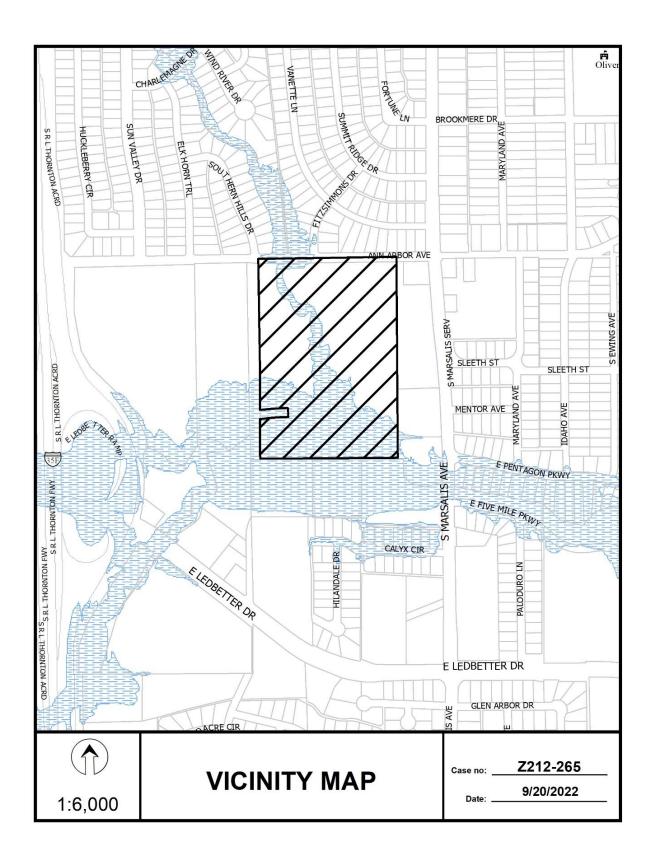
DAY CARE SERVES ONLY CHILDREN OF STAFF MEMBERS, STAFF MEMBER PARKING ON SITE TO REMAIN.

Existing SUP No. 634, Home for the aged, No changes proposed.

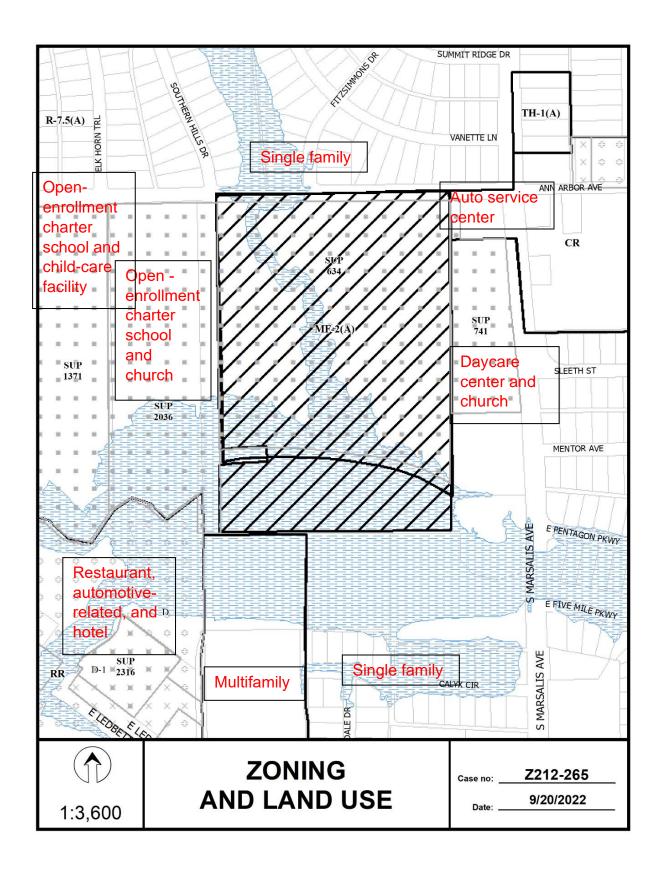


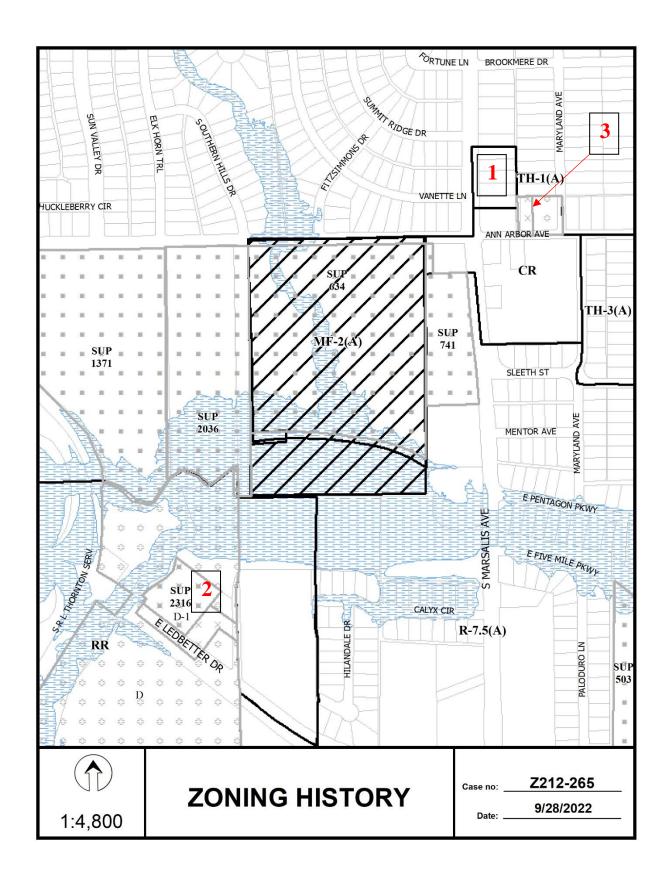
Existing SUP No. 634, Home for the aged, No changes proposed.

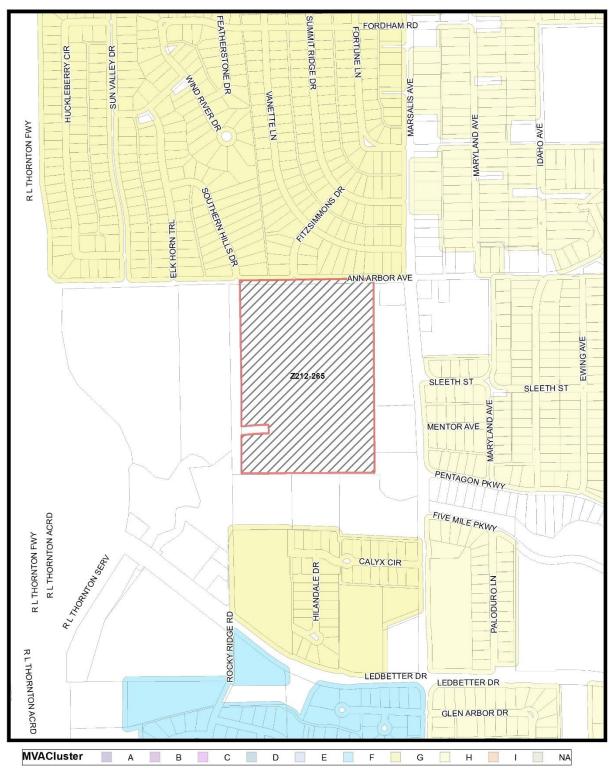
- 1. That all driveways, entrances and parking areas shall have a minimum surfacing of six inches compacted gravel and two coats of penetration asphalt; that all curbs and drainage structures shall be installed in accordance with the requirements and specifications of the Public Works Department, and the developer shall bear the total cost of all such improvements.
- 2. That off street parking shall be provided at the minimum ratio of one space for each four (4) beds.
- 3. Name plates or signs shall be allowed which do not exceed 12 square feet in area when attached to the structure or erected behind the building line.
- 4. No signs shall advertise the allied uses in connection with this operation; no signs shall be permitted of a flashing or intermittently lighted type.
- 5. Height shall be limited to 36 feet.
- 6. The allied uses necessary to the operation of this home shall be strictly incidental to the operation of the home itself.
- 7. All requirements of the various City departments shall be complied with.







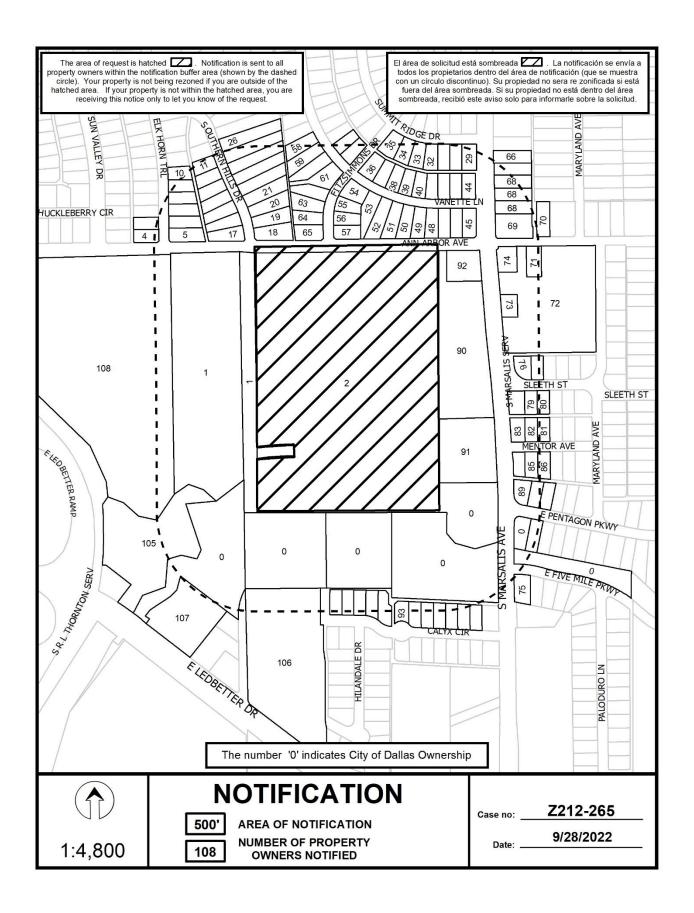




1:6,000

Market Value Analysis

Printed Date: 9/20/2022



09/28/2022

Notification List of Property Owners Z212-265

108 Property Owners Notified

Label #	Address		Owner
1	340	E ANN ARBOR AVE	FULL GOSPEL HOLY TEMPLE
2	550	E ANN ARBOR AVE	LEDBETTER HEALTH HOLDINGS LLC
3	4311	ELK HORN TRL	Taxpayer at
4	4315	ELK HORN TRL	BROWN PAUL W SR ETAL
5	4314	ELK HORN TRL	FRAZIER DORIS F
6	4310	ELK HORN TRL	REESE JO NELWYN
7	4306	ELK HORN TRL	THOMAS VINITA &
8	4302	ELK HORN TRL	THOMAS SHIRLEY
9	4224	ELK HORN TRL	Taxpayer at
10	4220	ELK HORN TRL	SMITH EVILLA
11	4239	SOUTHERN HILLS DR	COBB MARGARET A EST OF
12	4243	SOUTHERN HILLS DR	LOPEZ OVIDIO &
13	4303	SOUTHERN HILLS DR	PUCKETT MARY
14	4307	SOUTHERN HILLS DR	CARTER ANNITA
15	4311	SOUTHERN HILLS DR	MEDINA MARIA M
16	4315	SOUTHERN HILLS DR	POLK CATHERINE &
17	4321	SOUTHERN HILLS DR	CHISM RODNEY D & ET AL
18	4322	SOUTHERN HILLS DR	WARNER CHARLES E
19	4318	SOUTHERN HILLS DR	THORNTON GEORGIA M
20	4314	SOUTHERN HILLS DR	JONES JAMES E EST OF
21	4310	SOUTHERN HILLS DR	GILLS ELBERT & YOLANDA
22	4306	SOUTHERN HILLS DR	BURNS LOLA MAE
23	4302	SOUTHERN HILLS DR	BUTLER JEAN
24	4242	SOUTHERN HILLS DR	WILLIAMS WILLIE JR EST OF
25	4238	SOUTHERN HILLS DR	MANN CURTIS
26	4234	SOUTHERN HILLS DR	HOPKINS GREGORY JEROME

09/28/2022

Label #	Address		Owner
27	4232	VANETTE LN	LANE BOBBIE
28	4238	VANETTE LN	COOPER FAYRENE
29	4255	SUMMIT RIDGE DR	LEE LELA MAE
30	4251	SUMMIT RIDGE DR	JACKSON WILLIE FAYE
31	4247	SUMMIT RIDGE DR	HERNANDEZ MARIA ELENA
32	4243	SUMMIT RIDGE DR	HENDERSON HELEN
33	4239	SUMMIT RIDGE DR	LONG SHEILA YVONNE &
34	4235	SUMMIT RIDGE DR	CHILDS EDNA EST OF
35	4231	SUMMIT RIDGE DR	LOPEZ EDWARDO
36	4306	VANETTE LN	ROBERSON ASBERRY D EST OF
37	4314	VANETTE LN	OKRA LARRY LIFE EST
38	4318	VANETTE LN	SMITH EDNA FAYE
39	4324	VANETTE LN	FRIDIA ARVELLA ESTATE OF
40	4328	VANETTE LN	FLORES MANUEL U MONSIVAIS
41	4334	VANETTE LN	WILSON LENITTA Y
42	4340	VANETTE LN	TAY VICENTE NECH
43	4344	VANETTE LN	WASHINGTON WILLIS L
44	4350	VANETTE LN	JACKSON CHARLES E
45	4349	VANETTE LN	CROMWELL DEVELOPMENT CORP
46	4343	VANETTE LN	JONES LILLIE JOYCE
47	4339	VANETTE LN	REEVES GEORGIA
48	4335	VANETTE LN	HAYES MAE H
49	4331	VANETTE LN	HILL KATHRYN
50	4327	VANETTE LN	2472 MATLAND LLC
51	4323	VANETTE LN	BUSH MABLE EST OF
52	4319	VANETTE LN	PENSON SARA & ELBERT JR
53	4315	VANETTE LN	Taxpayer at
54	4304	FITZSIMMONS DR	LEE JUANITA MARIA
55	4310	FITZSIMMONS DR	CARLCLIFF LLC
56	4318	FITZSIMMONS DR	VARA PRIMITIVO
57	4324	FITZSIMMONS DR	STEVENSON PAMELA

09/28/2022

Label #	Address		Owner
58	4225	VANETTE LN	WILLIAMS KENNUTH
59	4229	VANETTE LN	TIMMONS BENNIE JOYCE
60	4233	VANETTE LN	FORD ACQUISITIONS LLC
61	4303	FITZSIMMONS DR	WALKER BILLIE M
62	4309	FITZSIMMONS DR	VELASQUEZ DEMETRIO RAMIREZ
63	4315	FITZSIMMONS DR	MCCULLOUGH JAMES E ESTATE OF
64	4319	FITZSIMMONS DR	MCNEELY WILLIS & ALBERTA
65	4325	FITZSIMMONS DR	HERNANDEZ MONICA
66	4304	S MARSALIS AVE	HAWKINS PATRICIA JO ANN
67	4310	S MARSALIS AVE	HAWKINS PATRICIA DEAL
68	4314	S MARSALIS AVE	HAWKINS PATRICIA
69	4328	S MARSALIS AVE	GHIMIRE SUNITA S
70	717	E ANN ARBOR AVE	HOANG CHAU & TU HUYNH
71	710	E ANN ARBOR AVE	HERRON ALFRED
72	4478	S MARSALIS AVE	SILVER CREEK INVESTMENTS LLC
73	4420	S MARSALIS AVE	WTHW LTD
74	4404	S MARSALIS AVE	JEFFERS J C
75	704	E FIVE MILE PKWY	ODOM PATRICK N
76	707	SLEETH ST	DELEON MARIA GLORIA
77	715	SLEETH ST	MARTINEZ ARACELE CRUZ
78	702	SLEETH ST	OLABODE ANDRA LOUISE &
79	710	SLEETH ST	AJ ESTATES LLC
80	714	SLEETH ST	NELSON JAMES & AMILEAN
81	715	MENTOR AVE	NICHOLS PATRICIA
82	711	MENTOR AVE	HERNANDEZ SANTOS &
83	705	MENTOR AVE	ALDRIDGE PORTIA M
84	702	MENTOR AVE	DAVIS JEAN AUTRY
85	708	MENTOR AVE	HERMAN SANDRA TAYLOR
86	714	MENTOR AVE	JOHNSON ROSE M
87	715	E PENTAGON PKWY	GRANT PATSY A
88	709	E PENTAGON PKWY	GONZALEZ JUAN

Z212-265(JM)

09/28/2022

Label #	Address		Owner
89	703	E PENTAGON PKWY	WILSON VERNA ELAINE
90	4501	S MARSALIS AVE	NORTH TX CONFERENCE OF
91	4611	S MARSALIS AVE	PRESBYTERY OF THE
92	4405	S MARSALIS AVE	ZARATE HERLINDA
93	605	CALYX CIR	CREAR JOHNNY LEE
94	611	CALYX CIR	Taxpayer at
95	617	CALYX CIR	TSAI PETER E
96	623	CALYX CIR	HUTCHISON PAULA L
97	629	CALYX CIR	MCQUAY SARAH
98	635	CALYX CIR	DUNN JUNE
99	641	CALYX CIR	Taxpayer at
100	517	CALYX CIR	HAGGERTY ROY T
101	511	CALYX CIR	WESLEY ARTHUR L JR & RUTHIE A
102	505	CALYX CIR	NEWMAN VINCENT
103	433	CALYX CIR	THOMAS DEMOND
104	427	CALYX CIR	FLETCHER DETRA WYNETTE
105	4610	S R L THORNTON FWY	OAK CLIFF HOSPITALITY LP
106	423	E LEDBETTER DR	FIVE MILE FLATS LLC
107	303	E LEDBETTER DR	RF & SONS PROPERTIES LLC
108	110	E ANN ARBOR AVE	LIFESCHOOL OF DALLAS DBA LIFESCHOOL