

CITY PLAN COMMISSION

THURSDAY, MAY 8, 2025
Planner: Teaseia Blue, MBA

FILE NUMBER: Z234-288(TB) **DATE AUTHORIZED:** June 6, 2024

LOCATION: East line of Luna Road, north of Ryan Road.

COUNCIL DISTRICT: 6

SIZE OF REQUEST: Approx. 26.66 acres **CENSUS TRACT:** 4811300900

REQUEST: A City Plan Commission authorized hearing to determine proper zoning on property zoned an IM Industrial Manufacturing District with Specific Use Permit (SUP) No. 2078 for an industrial (outside) potentially incompatible use limited to concrete or asphalt crushing, located on the east line of Luna Road, north of Ryan Road and with consideration to be given to evaluating whether SUP No. 2078 is compatible with adjacent property and consistent with the character of the neighborhood.

STAFF

RECOMMENDATION: Approval for a five-year period, subject to amended conditions.

BACKGROUND INFORMATION:

- On May 28, 2014, the City Council granted Specific Use Permit No. 2078 for an industrial (outside) potentially incompatible use limited to concrete or asphalt crushing for a five-year period. On September 4, 2024, an application to renew SUP No. 2078 was submitted.
- On January 22, 2020, the City Council granted an amendment and renewal to Specific Use Permit No. 2078 for an industrial (outside) potentially incompatible use limited to concrete or asphalt crushing for a five-year period.
- On May 11, 2022, the City Council adopted [Ordinance No. 32209](#), which added a requirement that all new temporary and permanent concrete or asphalt batch plants must be in the IM Industrial Manufacturing District and requires a Specific Use Permit (SUP).
- On June 6, 2024, the City Plan Commission authorized a hearing to determine proper zoning for Specific Use Permit No. 2078.
- On September 4, 2024, the applicant applied to renew and amend SUP No. 2078 to continue to operate as concrete or asphalt crushing and to add concrete or asphalt batching (Z234-337).
- On March 11, 2025, a community meeting was held for this authorized hearing.
- Section 51A-4.203 of the Dallas Development Code defines an industrial (outside) to be, “An industrial facility where any portion of the processing, fabricating, assembly, or disassembly takes place outside or in an open structure.” Further, when the main use, activities, and operations of asphalt or concrete batching or crushing occur, they are declared “potentially incompatible industrial uses” and require a specific use permit and are limited to the IM Industrial Manufacturing Districts.
- The request is currently developed with an office building and equipment used to crush concrete/asphalt.
- This lot has one access point from Luna Road.

Zoning History:

There have been three zoning cases in the area in the past five years.

1. **Z223-286:** On October 23, 2024, City Council approved an application for Specific Use Permit No. 2564 for a new industrial (outside) potentially incompatible use limited to concrete and asphalt crushing plant on property zoned an IM Industrial Manufacturing District, for a period of three years.
2. **Z201-253:** On January 12, 2022, City Council approved an application for a Specific Use Permit No. 2434 for a metal salvage facility on property zoned an IM Industrial Manufacturing District with deed restrictions [Z145-236], for a period of five years.
3. **Z189-263:** On January 22, 2020, City Council approved an application for an amendment to and renewal of Specific Use Permit No. 2078 for an industrial (outside) potentially incompatible use limited to concrete and asphalt crushing plant on property zoned an IM Industrial Manufacturing District, for a period of five years.

Thoroughfares/Streets:

Thoroughfare/Street	Type	Proposed ROW
Luna Road	Principal Arterial	107 feet ROW, Bike Plan

Traffic:

The Transportation Development Services Division of the Planning and Development Department, in coordination with the Transportation and Public Works Department, reviewed the request and determined that, pending commensurate improvements, it will not significantly impact the surrounding roadway system. The project will be responsible for mitigating development impact as determined through the engineering review process.

STAFF ANALYSIS:

Comprehensive Plan:

The *ForwardDallas! Comprehensive Plan* was adopted by the City Council in June 2006 and outlines several goals and policies which can serve as a framework for assisting in evaluating the applicant's request.

The request complies with the following land use goals and policies of the Comprehensive Plan:

ECONOMIC ELEMENT

GOAL 2.1 PROMOTE BALANCED GROWTH

Policy 2.1.1 Ensure that zoning is flexible enough to respond to changing economic conditions.

Trinity River Corridor Comprehensive Land Use Plan:

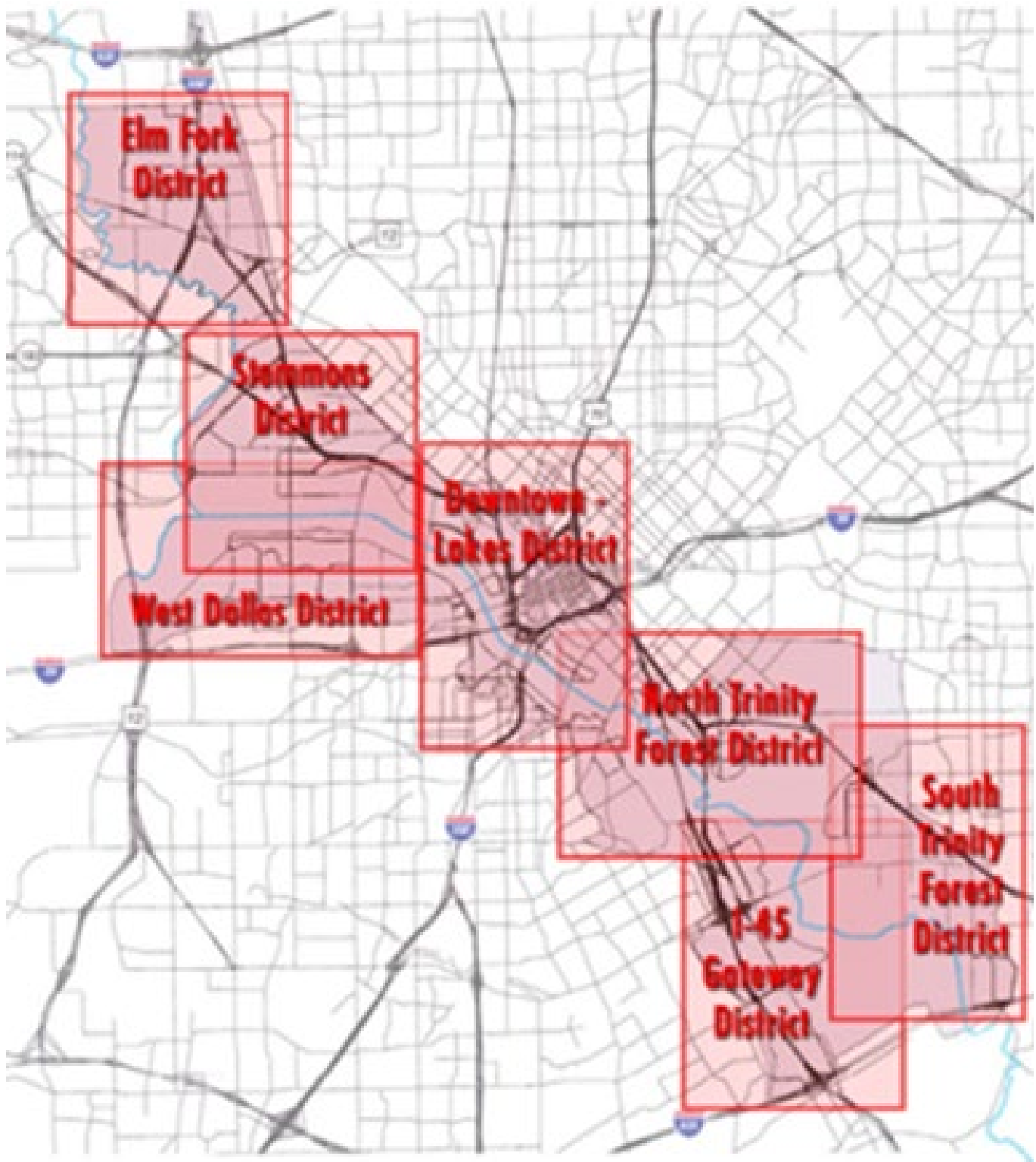
The site is within the Elm Fork District of the comprehensive land use plan. The Elm Fork District is a historical area located in the northern part of Dallas, Texas. The Trinity River Corridor Comprehensive Land Use Plan emphasizes that light and heavy industrial uses should be located on and around the Elm Fork District to make use of freight rail and highway infrastructure.

In the late 19th and early 20th centuries, the Elm Fork area experienced significant growth due to its proximity to transportation routes, including railroads and roads. The Trinity River, with the Elm Fork serving as one of its major industrial tributaries, also provided a means for shipping goods to other parts of Texas and the United States.

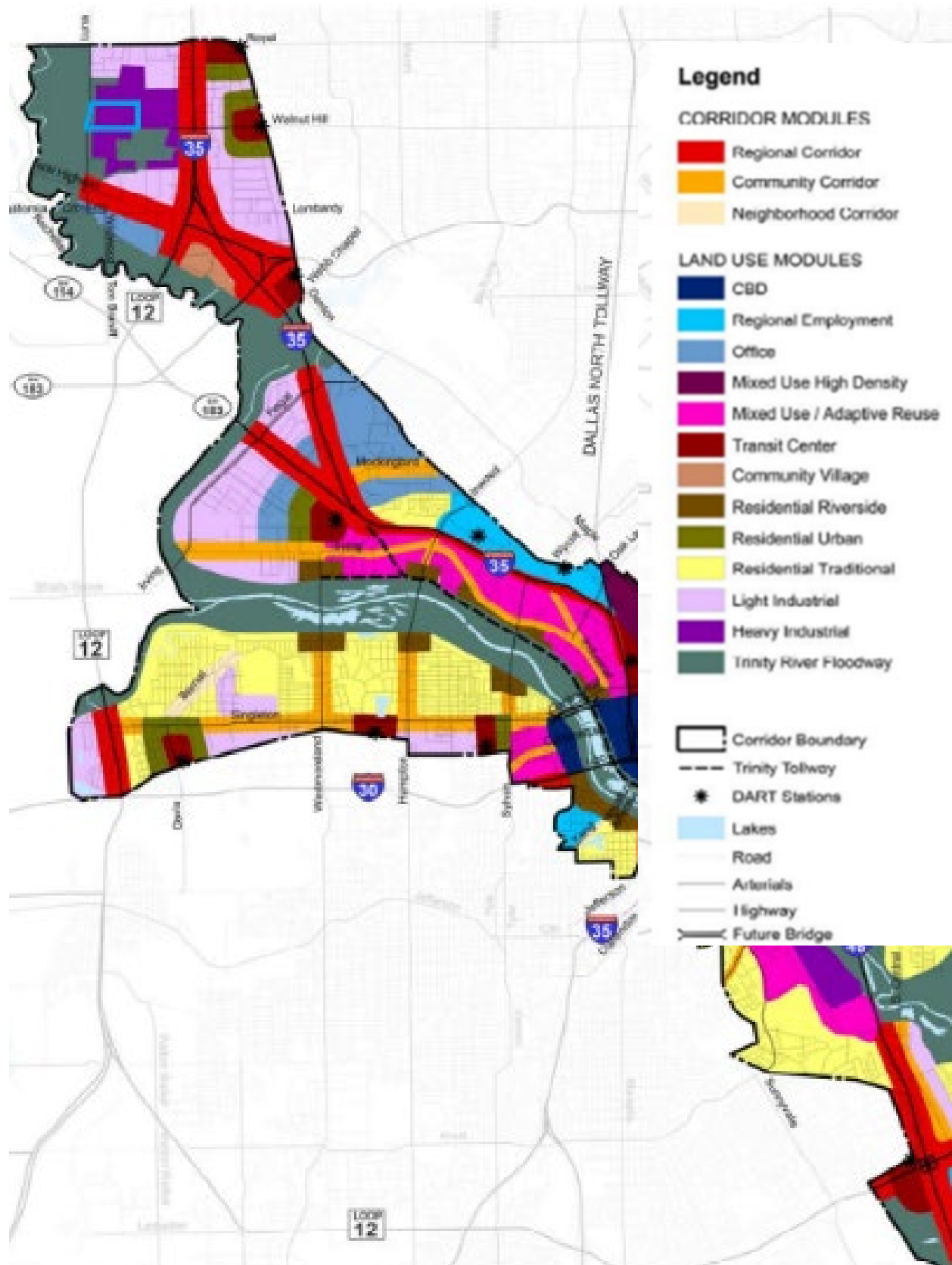
Today, due to the growing demand for construction in the region, the Elm Fork District has seen industrial activity related to concrete crushing and batching, wood and lumber processing, metal salvage facility, and concrete recycling facility just to name a few. Several companies in the area supply concrete, steel, and other materials essential for large-scale construction projects. There are also construction machinery suppliers and equipment rental services in the district, providing machinery for construction projects in the greater Dallas area.

The Elm Fork District's industrial landscape continues to evolve, driven by transportation infrastructure, demand for manufacturing and logistics services, and a growing technology sector. Its location along major transit routes, combined with access to waterways, makes it an ideal area for various industries in the Dallas-Fort Worth metroplex.

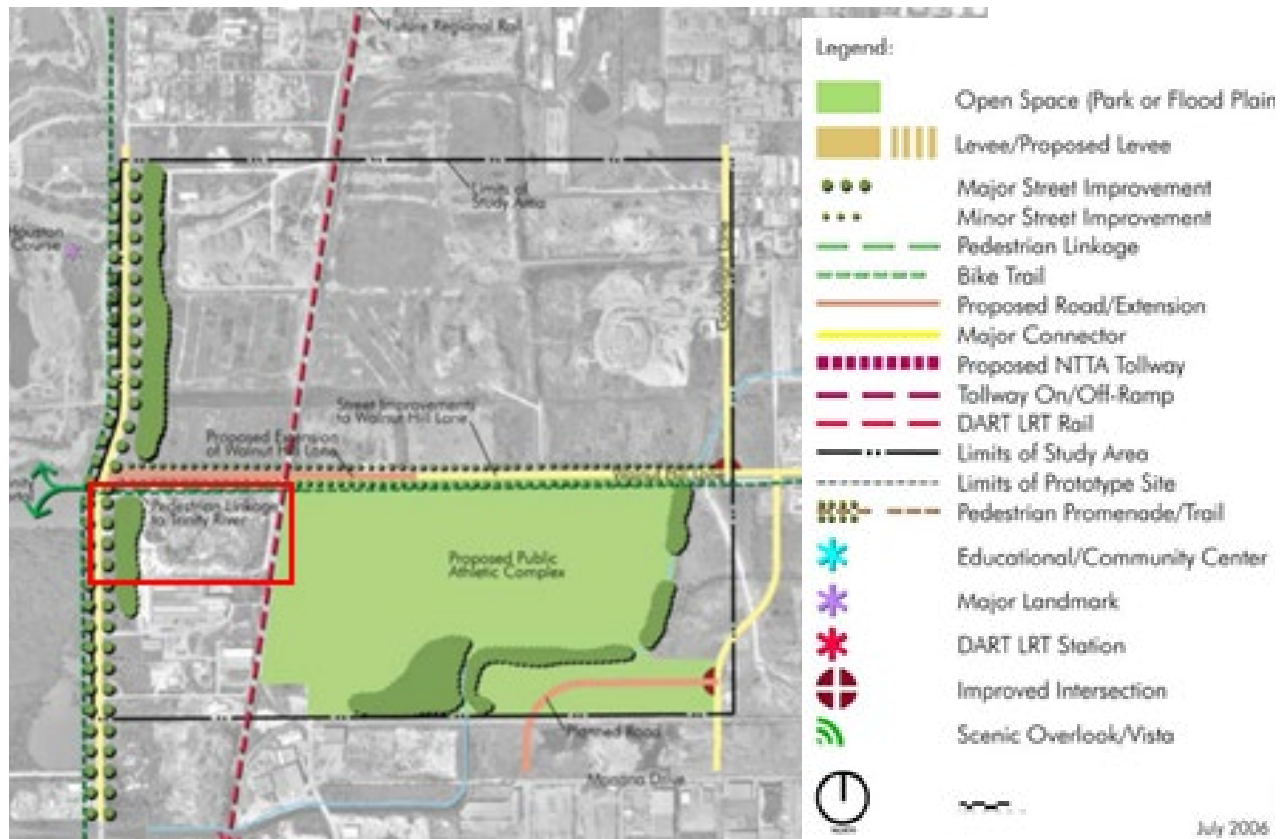
The site is located south of Study Area 22, Luna Road/Walnut Hill, which generally calls for light and heavy industrial uses. The Elm Fork District Study addresses the concern of heavy industrial growth by stating that these uses should be allowed to remain and expand in these areas.



The site is outlined in blue in the northwest most portion of this image.



The site, more specifically, is located within Study Area 22, Luna Road/Walnut Hill, which generally calls for light and heavy industrial uses. However, in the Urban Design Framework for this area, the plan calls for enhanced buffering, especially between Luna Road and industrial uses, as depicted below, outlined in red:



The property, outlined in red, implies additional vegetative buffering between the industrial uses and Luna Road, and the parkland to the west. Because of this, staff's recommended conditions for Specific Use Permit No. 2078 includes additional plantings in addition to those required by Article X. These additional plantings may assist in buffering and filtering the site's activities from the street and from the park facility.

Land Use:

	Zoning	Land Use
Site	IM Industrial Manufacturing District - SUP No. 2078	Industrial (outside) Potentially Incompatible Use Limited to Concrete or Asphalt Crushing
North	IM Industrial Manufacturing District - SUP No. 2564	industrial (outside) potentially incompatible use limited to asphalt and concrete crushing
East	IM Industrial Manufacturing District	Outside Storage & Vehicle Display, Sales, & Service
South	IM Industrial Manufacturing District - SUP No. 2261, SUP No. 2434, & SUP No. 2003	Metal Salvage Facility & Industrial (outside) Use limited to a Concrete Batch Plant
West	IR Industrial Research District	Body of water, Undeveloped Land, & Public Park or Golf Course (northwest)

Land Use Compatibility:

The subject site is currently authorized by Specific Use Permit No. 2078 for an industrial (outside) potentially incompatible use limited to a concrete or asphalt crushing. North of the site, SUP No. 2564 authorizes asphalt and concrete crushing. East of the site, across the railroad right of way, there is an outside storage & vehicle display, sales, & service use. To the west, across Luna Road, there is a body of water, undeveloped land, and a public park/golf course use (specifically a golf course to the northwest and a shooting range to southwest). South of the site, there is SUP Nos. 2261 and 2434 for a Metal Salvage Facility and SUP No. 2003 for an industrial (outside) use limited to a concrete batch plant. Further south, along the east line of Luna Road, there are other industrial (outside) potentially incompatible uses.

Located west of the Elm Fork District (Trinity River Corridor Comprehensive Land Use Plan), this property is similar to the primary land uses for this area, especially with a parade of heavy industrial uses along the east of Luna Road. The area has historically been occupied by heavy industrial uses since 1938 with Venture Metals, a recycling and reclamation company, which specialized in buying and processing ferrous and nonferrous metals, as well as other materials like electronics scrap, plastics, wood, cardboard, and fluid reclamation.

Prior to 2014, this concrete or asphalt crushing facility was located east of the subject site on Spangler Road (SUP No. 1609). In 2014, all structures and crushing equipment were removed from the site on Spangler Road in preparation for relocating the facility to

prepare for the opening of the new city soccer field (MoneyGram). Today, the site is located east of Luna Road, directly across the street from undeveloped parkland with a large body of water to the west.

The property at Luna Road is zoned IM Industrial Manufacturing District and is surrounded by IM Industrial Manufacturing Districts to the north, east, and south. Per Section 51A-4.203 of Dallas Development Code, as amended, potentially incompatible industrial (outside) uses are limited to be permitted in IM Industrial Manufacturing District by specific use permit. The east line of Luna Road corridor has a history on heavy industrial uses that dates to 1938. As of today, the Luna Road corridor and surrounding area to the north, east and south are occupied with an array of specific use permits for potentially incompatible industrial (outside) uses (see chart below).

	Land Use
North	SUP No. 856 - Concrete Batch Plant SUP No. 939 - Sand, Gravel & Earth Sales & Storage SUP No. 1811 - Metal Salvage Facility SUP No. 2564 - Asphalt and concrete crushing
East	SUP No. 817 - Concrete Batching Plant SUP No. 1386 - Concrete crushing SUP No. 1483 - Concrete Batching Plant SUP No. 1653 - Lumber or wood processing
South	SUP No. 2003 - Concrete Batch Plant SUP No. 2261 - Metal Salvage Facility SUP No. 2434 - Metal Salvage Facility

Environmental concerns regarding stormwater and air compliance from rock crushing and concrete batching processing plants are a key focus in heavy industrial zones and are inspected by the Office of Environmental Quality & Sustainability for City of Dallas stormwater and Texas Commission on Environmental Quality (TCEQ) air compliance

regulations. The applicant has obtained the TCEQ air permits below to operate at this location.

- TCEQ Regulated Entity Reference # 108296567 (Operated by Luna Road Recyclers, LLC)
 - Site Name: Portable Crusher SN J08000 581D
 - TCEQ Air Permit # 146849 (issued 07/24/2017)

The general provisions for a Specific Use Permit in Section 51A-4.219 of the Dallas Development Code specifically state: (1) The SUP provides a means for developing certain uses in a manner in which the specific use will be consistent with the character of the neighborhood. (2) Each SUP application must be evaluated as to its probable effect on the adjacent property and the community welfare and may be approved or denied as the findings indicate appropriate. (3) The city council shall not grant an SUP for a use except upon a finding that the use will: (A) complement or be compatible with the surrounding uses and community facilities; (B) contribute to, enhance, or promote the welfare of the area of request and adjacent properties; (C) not be detrimental to the public health, safety, or general welfare; and (D) conform in all other respects to all applicable zoning regulations and standards. The regulations in this chapter have been established in accordance with a comprehensive plan for the purpose of promoting the health, safety, morals, and general welfare of the city. Staff finds that each of these criteria are met by SUP No. 2078.

Staff finds Specific Use Permit No. 2078 is in compliance with the general provisions for a Specific Use Permit and supports the renewal and the amendment of Specific Use Permit No. 2078 to add additional conditions to help create a more compatible environment for this use and the surrounding properties and promote the welfare of adjacent properties. These conditions address air quality and stormwater concerns by adding mitigation for ground and dust control, adding additional landscape buffering requirements along Luna Street frontage, adding solid screen around the perimeter of the site, adding solid screening for outside storage material, and adding requirements for a concrete drive at the entrance of the site to help with mud runoff onto Luna Road. These amended conditions were presented to the property owner, and the property owner agrees to the proposed amended conditions. Please see the Specific Use Permit No. 2078 amended conditions, beginning on Page 16, for more details.

After evaluating the industrial (outside) potentially incompatible use limited to concrete or asphalt crushing and the location of Specific Use Permit No. 2078 with the Dallas Development Code and the Trinity River Corridor Comprehensive Land Use Plan (Elm Fork District Study Area 22, Luna Road/Walnut Hill- which all allows heavy industrial uses at this location), and considering the additional conditions staff is recommending, staff considers Specific Use Permit No. 2078 to be properly zoned, compatible with adjacent

property, and consistent with the character of the neighborhood and all of the general provisions and findings to grant an SUP as described above.

Staff finds Specific Use Permit No. 2078 is in compliance with the general provisions for a Specific Use Permit and recommends approval of a five-year period, subject to amended conditions. Adding these amended conditions will enhance alignment with the concept of the area plans, increase compatibility of the use, and require additional landscaping. Staff's recommendation will allow the owner to apply the new conditions to the site and come before the City Plan Commission and City Council after the five-year time limit for reevaluation.

Landscaping:

Landscaping and tree preservation must be provided in accordance with the requirements in Article X, as amended. Staff recommends the tree and shrub buffering conditions in the proposed amendments which are intended to meet the design concept of the Trinity River Land Use Study. Staff recommends the proposed amended SUP conditions include a row of large trees and a row of shrubs to act as a filtering screen for both higher and lower portions of the buffer.

Parking:

Parking must be provided in accordance with Chapter 51A. For an industrial (outside) use, the applicant must provide one space per 600 square feet of floor area, plus one space per 600 square feet of outside manufacturing area. The use does not include any indoor space. Depending upon the amount of outdoor manufacturing area, the applicant may have to designate more parking areas than the depicted three spaces, but this should be feasible given the large size of the site.

Market Value Analysis:

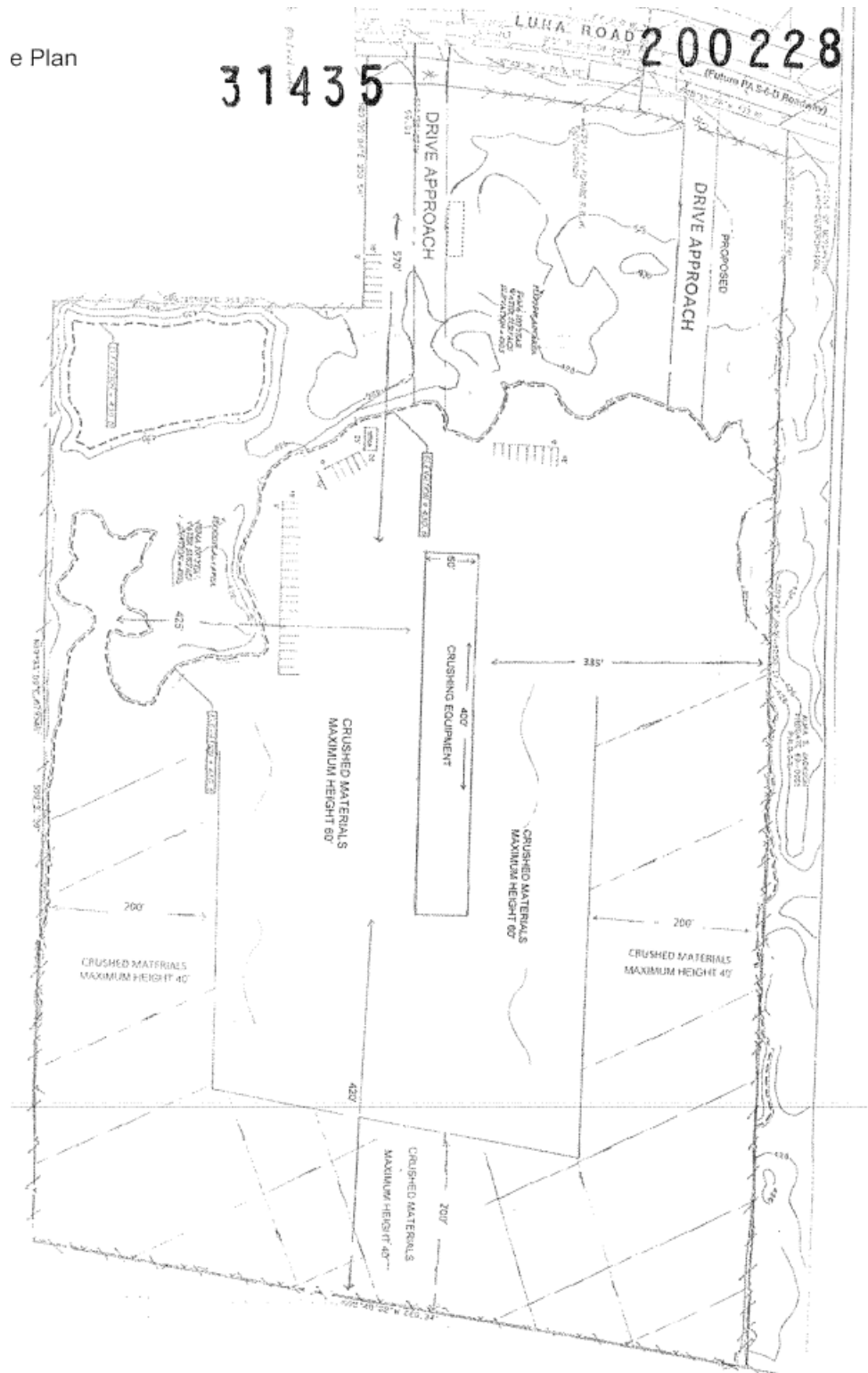
Market Value Analysis (MVA), is a tool to aid residents and policy-makers in understanding the elements of their local residential real estate markets. It is an objective, data-driven tool built on local administrative data and validated with local experts. The analysis was prepared for the City of Dallas by The Reinvestment Fund. Public officials and private actors can use the MVA to more precisely target intervention strategies in weak markets and support sustainable growth in stronger markets. The MVA identifies nine market types (A through I) on a spectrum of residential market strength or weakness. As illustrated in the attached MVA map, the colors range from purple representing the

Z234-288(TB)

strongest markets (A through C) to orange, representing the weakest markets (G through I). The area of request is located within an “F” MVA area.

EXISTING SUP No. 2078 SITE PLAN (ENLARGED)

e Plan



STAFF'S RECOMMENDED SUP No. 2078 AMENDED CONDITIONS

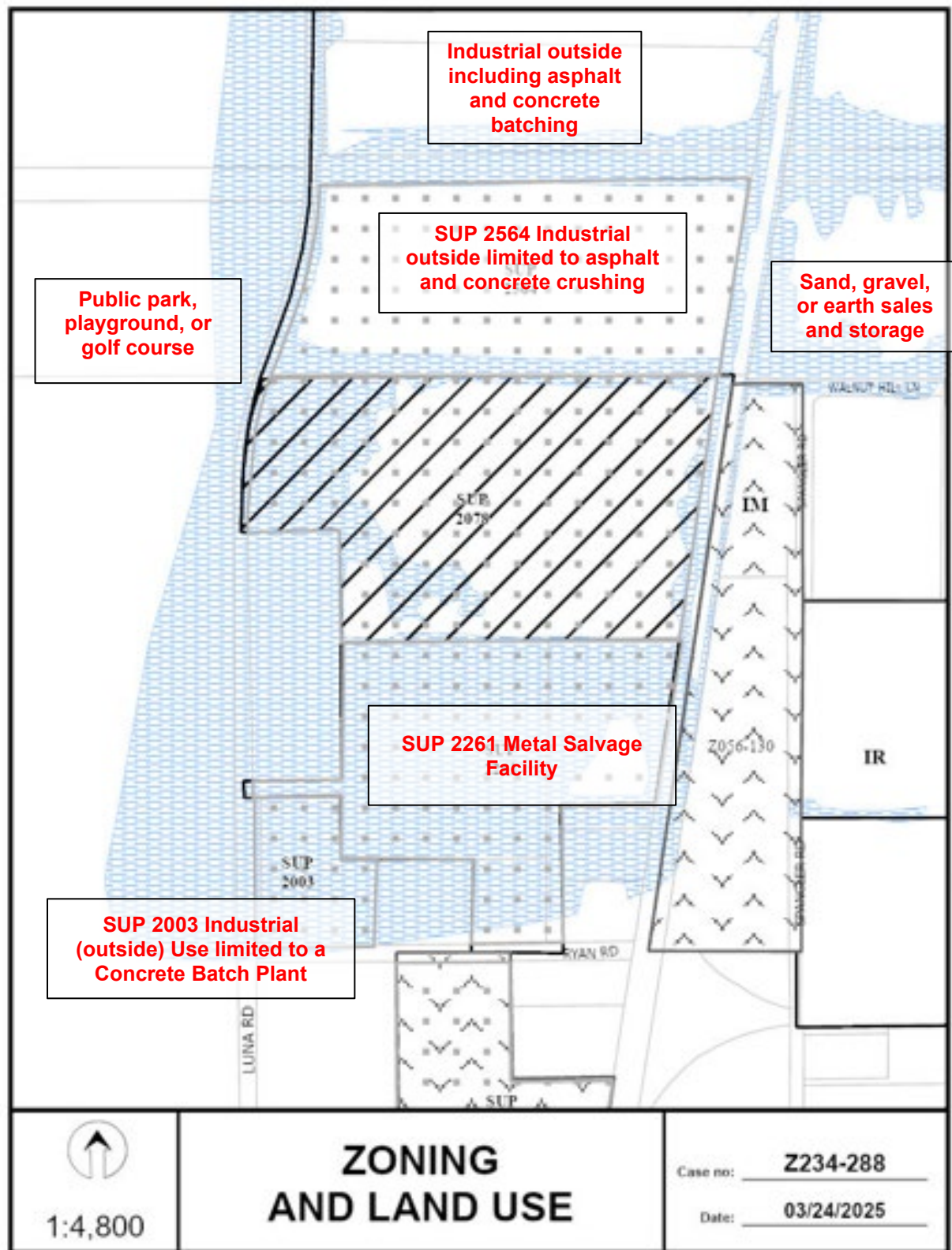
1. USE: The only use authorized by this specific use permit is an industrial (outside) potentially incompatible use limited to concrete or asphalt crushing.
2. SITE PLAN: Use and development of the Property must comply with the attached site plan.
3. TIME LIMIT: This specific use permit expires on (five-years from the passage of this ordinance) [January 22, 2025].
4. **BUFFER YARD**: A buffer yard landscape area with a minimum width of 30 feet must be provided along the full length of the Luna Road frontage, excluding points of ingress and egress. No buildings, structures (other than buffer walls or buffer fences), storage of materials, or parking may be located within the buffer yard. This buffer yard must contain the following elements:
 - A. The designer shall select from a variety of tree plant materials from the Approved Tree List, but additional plants may be selected if approved by the director.
 - B. A continuous shrub row along the street frontage with a minimum height of six feet at planting is required to be planted within 15 feet of the Property line. Individual plantings may be located no further than six feet of linear distance from one another except for access driveways.
 - C. One large canopy tree is required for every 30 linear feet of street frontage, arranged in double staggered rows. These canopy trees may not be placed closer than 20 feet apart. A minimum of 75 percent of large canopy trees must be live oaks.
5. FENCING: The Property must be fenced and gated along Luna Road in the location shown on the attached site plan.
- 6 [5]. **GROUND AND DUST CONTROL**:
 - (A) The following conditions must be met on an ongoing basis:
 - (1) The Property, including any stockpiles, must be sprinkled with water or chemicals as necessary to achieve maximum control of dust emissions.
 - (2) Trucks must be loaded through a discharge equipped with a water ring that eliminates visible dust emissions.

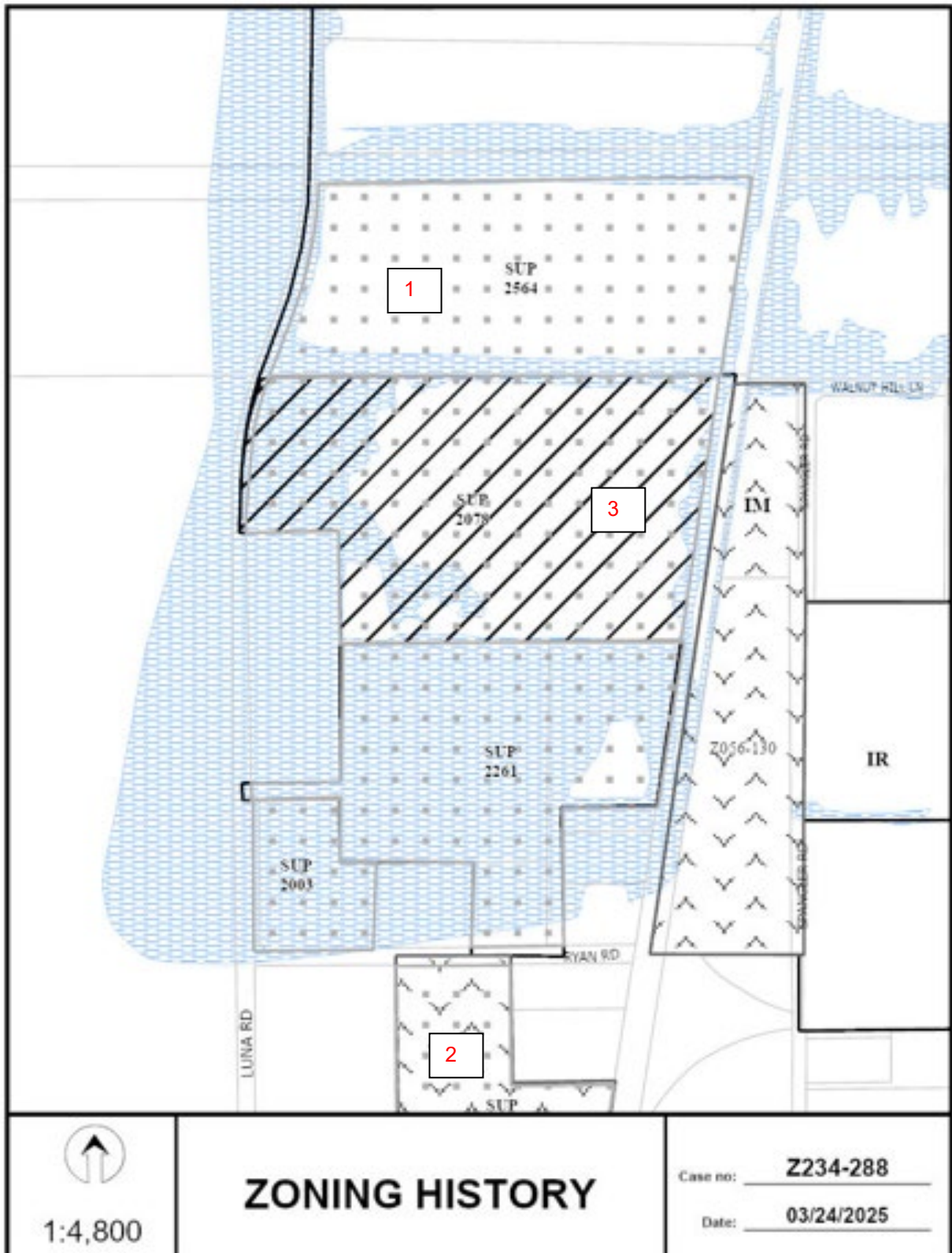
- (3) All permanent roads inside the Property must be paved, watered, and swept to eliminate visible dust emissions.
 - (4) The area between the sand/aggregate stockpiles and conveyor charge hopper used for vehicle traffic must be paved, watered, and swept as necessary to achieve maximum control of dust emissions. Other areas used for vehicle traffic must be watered as necessary to eliminate dust emissions.
 - (5) During operations, all stockpiles must be sprinkled with water or chemicals as necessary to eliminate visible dust emissions.
 - (6) The cement storage silos and cement weigh hopper must be vented to a fabric filter to eliminate visible dust emissions.
 - (7) During operations, the conveyor charge hopper must have a water spray sufficient to eliminate visible dust emissions.
 - (8) To avoid overloading, a mechanism must be installed on each cement storage silo to warn operator that the silo is full.
 - (9) Spillage of cement must be cleaned up and contained or dampened within 30 minutes so that emissions from wind erosion and/or vehicle traffic are minimized.
 - (B) A written ground and soot control plan incorporating existing and proposed infrastructure must be delivered to the Office of Environmental Quality and Sustainability and the director of Department of Planning and Development by (one year of the passing of this ordinance).
- 7[6]. **INGRESS/EGRESS:** Ingress and egress must be provided in the [two] location[s] shown on the attached site plan. No other ingress or egress is permitted. The drive approach to the Property must be constructed of concrete pavement. Internal parking and circulation drives may be constructed of either concrete or crushed rock.
- 8[7]. **OFF-STREET PARKING:** All parking and vehicle maneuvering areas must comply with Division 51-4.300, "Off-Street Parking and Loading Regulations," of the Dallas City Code, as amended.
9. **OUTSIDE STORAGE:** Materials stored outside must be located in bins that are screened on three sides by 10-foot-high screening walls.
10. **SCREENING:** Solid screening must be provided around the perimeter of the site at the height and locations shown on the site plan.

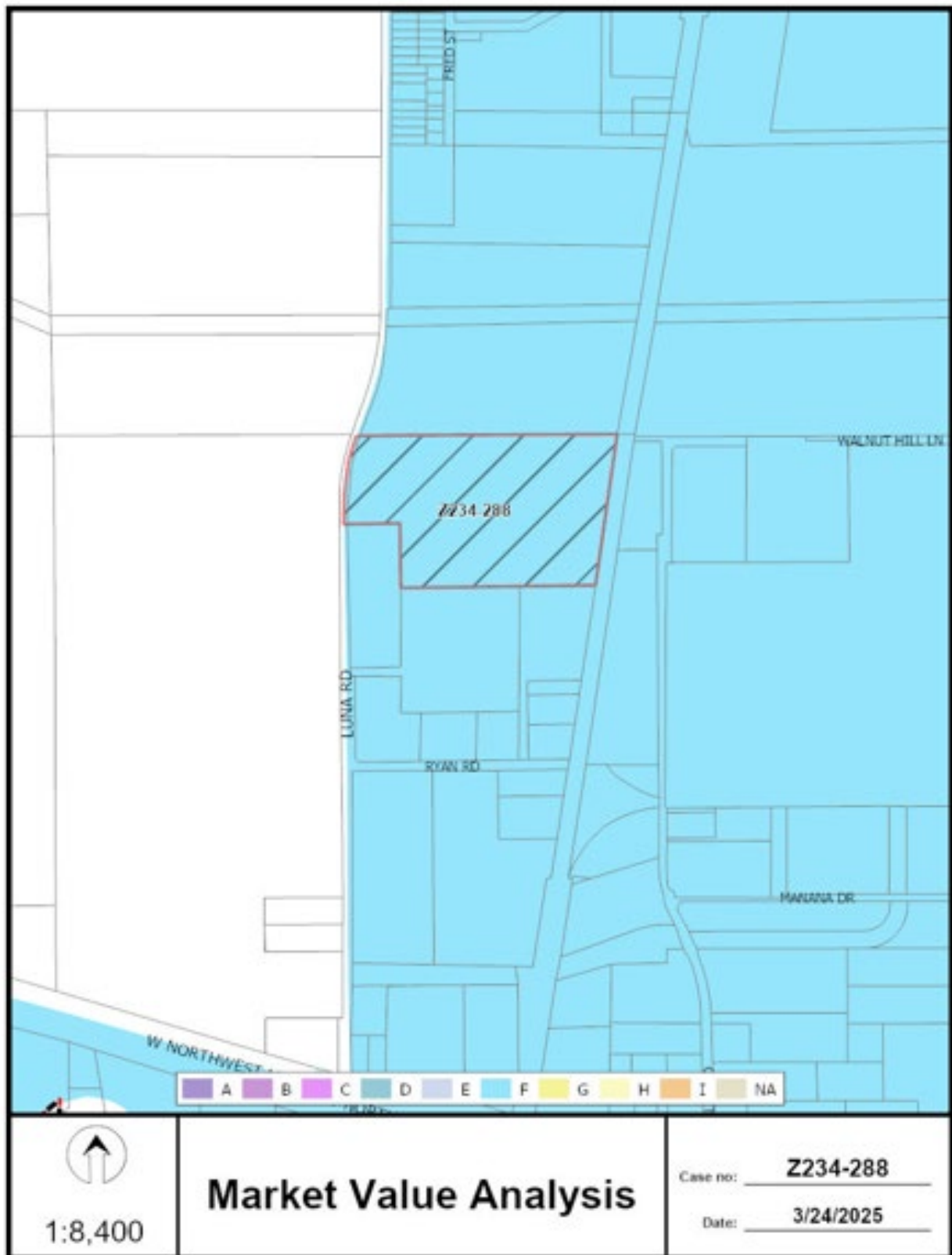
- 11[8]. **STOCKPILE HEIGHT**: The maximum stockpile stacking height is 40 feet around the perimeter of the site as shown on the site plan and 60 feet in the location shown on the attached site plan.
- 12[9]. **WHEEL WASHING**: Upon the completion of the Luna Road surface to engineering standards, a wheel washing area must be provided in the locations shown in the attached site plan. All vehicles exiting the Property must ensure that mud and other earth materials are removed from the exterior of the vehicles before entering Luna Road.
- 13[10]. **MAINTENANCE**: The Property must be property maintained in a state of good repair and neat appearance.
- 14[11]. **GENERAL REQUIREMENTS**: Use of the Property must comply with all federal and state laws and regulations, and with all ordinances, rules, and regulations of the City of Dallas.

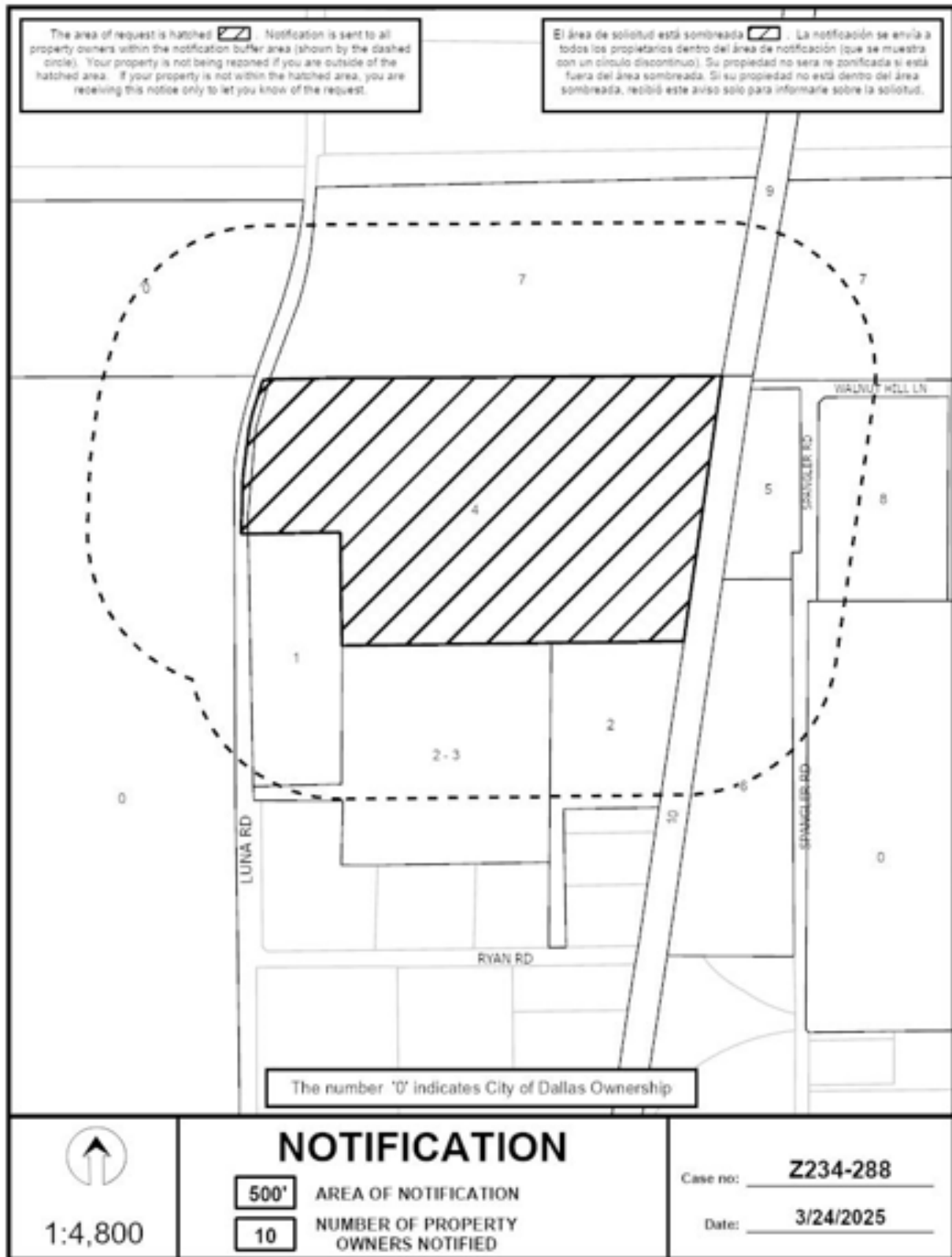












03/24/2025

Notification List of Property Owners

Z234-288

10 Property Owners Notified

<i>Label #</i>	<i>Address</i>	<i>Owner</i>
1	10850 LUNA RD	SFG ISF DALLAS 10850 LUNA LLC
2	10848 LUNA RD	WEST SHIELD PARTNERS LLC
3	10848 LUNA RD	WEST SHIELD PARTNERS LLC
4	10850 LUNA RD	ALMC RECYCLING VENTURES LLC
5	10941 SPANGLER RD	ISF 10801 SPANGLER LLC
6	10801 SPANGLER RD	OSI 10801 SPANGLER ROAD LLC
7	2101 WALNUT HILL LN	JACKSON ALMA S ET AL
8	10940 SPANGLER RD	TRICYCLE LANE LLC
9	10912 LUNA RD	DART
10	2300 AL LIPSCOMB WAY	BNSF RAILWAY