CITY PLAN COMMISSION

THURSDAY, SEPTEMBER 7, 2023

Planner: Liliana Garza

FILE NUMBER: Z223-179(LG) DATE FILED: January 17, 2023

LOCATION: South line of West Ledbetter Drive, west of Duncanville Road

COUNCIL DISTRICT: 3

SIZE OF REQUEST: Approx. 20.032 acres CENSUS TRACT: 48113016533

REPRESENTATIVE: Rob Baldwin, Baldwin Associates

OWNER: B. Casey Gillespie, BCG W. Ledbetter TX, LLC

APPLICANT: Larry and Patricia Christian

REQUEST: An application for a CS Commercial Service District on

property zoned an IR Industrial Research District and a TH-

3(A) Townhouse District.

SUMMARY: The purpose of the request is to allow warehouse

development.

STAFF RECOMMENDATION: <u>Approval</u>.

BACKGROUND INFORMATION:

- The area of request is currently undeveloped and is zoned an IR Industrial Research District and a TH-3(A) Townhouse District.
- The applicant requests a CS Commercial Service District to allow warehouse development.

Zoning History:

There has been one zoning case in the area in the last five years.

1. Z201-205: On August 11, 2021, the City Council denied without prejudice a request for a TH-2(A) Townhouse District with deed restrictions volunteered by the applicant on property zoned an R-10(A) Single Family District, on the northeast side of Whispering Oaks Drive, south of Jordan Ridge Drive.

Thoroughfares/Streets:

Thoroughfare/Street	Туре	Existing/Proposed ROW	
W. Ledbetter Drive	Principal Arterial	107 feet	

Traffic:

The Transportation Development Services Division of the Transportation Department has reviewed the request and determined that it will not significantly impact the surrounding roadway system.

STAFF ANALYSIS:

Comprehensive Plan:

The forwardDallas! Comprehensive Plan was adopted by the City Council in June 2006 outlining several goals and policies which can serve as a framework for assisting in evaluating the applicant's request.

The request complies with the following land use goals and policies of the Comprehensive Plan:

LAND USE ELEMENT

GOAL 1.1 ALIGN LAND USE STRATEGIES WITH ECONOMIC DEVELOPMENT PRIORITIES

Policy 1.1.2 Focus on Southern Sector development opportunities.

ECONOMIC ELEMENT

GOAL 2.1 PROMOTED BALANCED GROWTH

- **Policy 2.1.3** Support efforts to grow retail and residential opportunities in the Southern Sector.
- **Policy 2.1.4** Support efforts to expand targeted business and industry development within the Southern Sector.

Land Use:

	Zoning	Land Use
Site	IR Industrial Research District and TH-3(A) Townhouse District	Undeveloped
North	IR Industrial Research District	Undeveloped
East	IR Industrial Research District and TH-3(A) Townhouse District	Machinery, heavy equip., or truck sales & service
South	TH-3(A) Townhouse District	Single family
West	IR Industrial Research District and TH-3(A) Townhouse District	Machinery, heavy equip., or truck sales & service

Land Use Compatibility:

The area of request consists of approximately 20.032 acres undeveloped land and is currently zoned an IR Industrial Research District and TH-3(A) Townhouse District along with adjacent properties to the east and west. This zoning district appears to have been in effect prior to the transition from Chapter 51 to Chapter 51A in the later 1980s. The applicant is requesting to rezone the area of request to a CS Commercial Service District to allow a warehouse development.

The request is located within a part of the city where the development pattern in the immediate vicinity is comprised of a mix of land uses including industrial uses, undeveloped tracts, single family, mobile home park, and temple. The surrounding area to the south is currently zoned a TH-2(A) Townhouse District TH-3(A) Townhouse District consisting of single family. The properties to the north are currently zoned IR Industrial Research District and consist of office showroom/warehouse and industrial (inside) uses.

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While the use will be allowed by the right, it will be subject to a Residential Adjacency Review (RAR) from the Building Inspection Division at permitting. The RAR is a procedure for certain proposed developments likely to significantly impact surrounding land uses and infrastructure needs and demands. Within the CS District, the warehouse uses require an RAR.

Staff supports the applicant's request for a CS Commercial Service District because it will allow the proposed warehouse development without allowing the more intense uses permitted in the industrial district. The subject property is consistent with the zoning pattern existing along the principal arterial road.

Development Standards

Following is a comparison of the development standards of the current IR and TH-3(A) District and the proposed CS District.

District	Setback		Banatha Hatala	Uoiaht	Lot	Special	Primary
District	Front	Side/Rear	Density	Height Cvrg.		Standards	Uses
Existing: IR	15'	30' adj. to Res. OTHER: No min.	2.0 FAR overall 0.75 lodging, office, retail, & personal service use 0.5 retail & personal service use	200' 15 stories	80%	Proximity slope, visual intrusion	Industrial wholesale distribution & storage, supporting office & retail
Existing: TH-3(A)	0'	0' single family 5' Side for duplex 10' Rear for duplex 10' for other permitted structure	12 Dwelling Units/acre Min. Lot: 2,000 sq. ft. Min. Lot (Duplex): 6,000 sq. ft.	36'	60% Res. 25% Nonres.		Single Family
Proposed: CS	15' adj. expwy. or thoroughfare OTHER: No. min.	20' adj. to Res. OTHER: No min.	0.75 FAR Overall 0.5 FAR Lodging, Office, and Retail & Personal Service Uses	45' 3 stories	80%	Proximity slope, visual intrusion	Commercial & business service, supporting retail & personal service & office

Land Use Comparison

Following is a comparison table showing differences in permitted uses between the existing and proposed zoning districts.

LEGEND

	LLGLIND
	Use prohibited
•	Use permitted by right
S	Use permitted by Specific Use Permit
D	Use permitted subject to Development Impact Review
R	Use permitted subject to Residential Adjacency Review
*	Consult the use regulations in Section 51A-4.200

	Existing	Existing	Proposed
Use	IR	TH-3(A)	CS
AGRICULTURAL USES			
Animal production			
Commercial stable			
Crop production	•	•	•
Private stable			
COMMERCIAL AND BUSINESS SERVICE USES			
Building repair and maintenance shop	R		R
Bus or rail transit vehicle maintenance or storage facility	R		R
Catering service	•		D,S, ★
Commercial cleaning or laundry plant	R		R
Custom business services	•		•
Custom woodworking, furniture construction, or repair	•		•
Electronics service center	•		•
Job or lithographic printing	R		R
Labor hall	S, ★		S
Machine or welding shop	R		R
Machinery, heavy equipment, or truck sales and services	R		R
Medical or scientific laboratory	•		•
Technical school	•		•
Tool or equipment rental	•		•
Vehicle or engine repair or maintenance	•		R
INDUSTRIAL USES			
Alcoholic beverage manufacturing	R		
Gas drilling and production	S	S	S

Use IR TH-3(A) CS		Existing	Existing	Proposed
Industrial (inside) Industrial (inside) for light manufacturing Industrial (inside) for light manufacturing Industrial (inside) Medical/infectious waste incinerator Metal salvage facility Mining Municipal waste incinerator Organic compost recycling facility S Outside salvage or reclamation Pathological waste incinerator S Temporary concrete or asphalt batching plant Institutional AND COMMUNITY SERVICE USES Adult day care facility S Cemetery or mausoleum S S S S S Child-care facility S S S S Child-care facility S Community service center S Convalescent and nursing homes, hospice care, and related institutions Convent or monastery S Convent or monastery S Foster home Halfway house Halfway house Hospital R Library, art gallery, or museum Open-enrollment charter school or private school Public school other than an open-enrollment charter school Public or private school S Extended stay hotel or motel R Lodging or boarding house Overnight general purpose shelter MISCELLANOUS USES Carnival or circus (temporary) * * * * * * * * * * * * * * * * * *	Use	IR	TH-3(A)	CS
Industrial (inside) for light manufacturing	Gas pipeline compressor station			
Industrial (outside) Medical/infectious waste incinerator Metal salvage facility Mining Municipal waste incinerator Sorganic compost recycling facility Outside salvage or reclamation Pathological waste incinerator Sorganic compost recycling facility Outside salvage or reclamation Pathological waste incinerator Pathological waste incinerator Sorganic compost recycling facility Pathological waste incinerator Sorganic compost recycling facility Sorganic compost set facility Sorganic compost set facility Sorganic compost recycling facility Sorganic compost set facility Sorganic compost s	Industrial (inside)	*		
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	·		*	
	Hazardous waste management facility	*		

	Existing	Existing	Proposed
Use	IR	TH-3(A)	CS
Temporary construction or sales office	•	•	•
OFFICE USES			
Alternative financial establishment	S		S
Financial institution without drive-in window	•		•
Financial institution with drive-in window	R		R
Medical clinic or ambulatory surgical center	•		•
Office	•		•
RECREATION USES			
Country club with private membership	•	S	•
Private recreation center, club, or area	•	S	•
Public park, playground, or golf course	•	•	•
RESIDENTIAL USES			
College dormitory, fraternity, or sorority house			•
Duplex		•	
Group residential facility			
Handicapped group dwelling unit		*	
Manufactured home park, manufactured home			
subdivision, or campground			
Multifamily			
Residential hotel			
Retirement housing		S	
Single family		•	
RETAIL AND PERSONAL SERVICE USES			
Alcoholic beverage establishments.	*		*
Ambulance service			R
Animal shelter or clinic without outside runs	•		R
Animal shelter or clinic with outside runs	S, ★		S, ★
Auto service center	R		R
Business school	•		•
Car wash	R		R
Commercial amusement (inside)	S,★		S, ★
Commercial amusement (outside)			D
Commercial motor vehicle parking	S		S
Commercial parking lot or garage	R		R
Convenience store with drive-through	S		S
Drive-In theater			S
Dry cleaning or laundry store	•		•
Furniture store	•		•
General merchandise or food store 3,500 square feet or less	•		•

	Existing	Existing	Proposed
Use	IR	TH-3(A)	CS
General merchandise or food store greater than 3,500 square feet			•
General merchandise or food store 100,000 square feet or more			S
Home improvement center, lumber, brick or building materials sales yard	R		R
Household equipment and appliance repair	•		•
Liquefied natural gas fueling station	S		S
Liquor store			•
Mortuary, funeral home, or commercial wedding chapel			•
Motor vehicle fueling station	•		•
Nursery, garden shop, or plant sales			•
Outside sales			S
Paraphernalia shop	S		S
Pawn shop	•		•
Personal service use	•		•
Restaurant without drive-in or drive-through service	R		R
Restaurant with drive-in or drive-through service	D		D
Surface parking			
Swap or buy shop			S
Taxidermist	•		•
Temporary retail use	•		•
Theater	•		•
Truck stop	S		S
Vehicle display, sales, and service	R		R
TRANSPORTATION USES			
Airport or landing field	S		
Commercial bus station and terminal	R		D
Heliport	R		S
Helistop	R		S
Private street or alley		S	
Railroad passenger station	S		S
Railroad yard, roundhouse, or shops			
STOL (short take-off or landing port)			
Transit passenger shelter	•	*	•
Transit passenger station or transfer center	S, ★	S	S, ★
UTILITY AND PUBLIC SERVICE USES			

	Existing	Existing	Proposed
Use	IR	TH-3(A)	CS
Commercial radio or television transmitting	•		•
station	•		•
Electrical generating plant			
Electrical substation	•	S	•
Local utilities	S,R,★	S,R,★	S,R,★
Police or fire station	•	S	•
Post office	•		•
Radio, television, or microwave tower	R	S	R
Refuse transfer station			
Sanitary landfill			
Sewage treatment plant			
Tower/antenna for cellular communication	*	*	*
Utility or government installation other than listed	S	S	S
Water treatment plant	S		
WHOLESALE, DISTRIBUTION, AND			
STORAGE USES			
Auto auction			S
Building mover's temporary storage yard			S
Contractor's maintenance yard			R
Freight terminal	R		R
Livestock auction pens or sheds			
Manufactured building sales lot	R		R
Mini-warehouse	•		•
Office showroom/warehouse	•		•
Outside storage	R		R
Petroleum product storage and wholesale			S
Recycling buy-back center	*		*
Recycling collection center	*		*
Recycling drop-off container	*	*	*
Recycling drop-off for special occasion collection	*	*	*
Sand, gravel, or earth sales and storage			S
Trade center	•		•
Vehicle storage lot			S
Warehouse	R		R

Landscaping:

Landscaping will be provided in accordance with the landscaping requirements in Article X, as amended.

Parking:

Pursuant to the Dallas Development Code, the off-street parking requirement for warehouse use is one space per 1,000 square feet of floor area up to 20,000 square feet, and one space per 4,000 square feet of floor area over 20,000 square feet. The applicant would be required to comply with standard ratios at permitting.

Market Value Analysis:

Market Value Analysis (MVA), is a tool to aid residents and policy-makers in understanding the elements of their local residential real estate markets. It is an objective, data-driven tool built on local administrative data and validated with local experts. The analysis was prepared for the City of Dallas by The Reinvestment Fund. Public officials and private actors can use the MVA to more precisely target intervention strategies in weak markets and support sustainable growth in stronger markets. The MVA identifies nine market types (A through I) on a spectrum of residential market strength or weakness. As illustrated in the attached MVA map, the colors range from purple representing the strongest markets (A through C) to orange, representing the weakest markets (G through I). The area of request is currently partially within an "F" MVA cluster. To the south is an "F" MVA cluster.

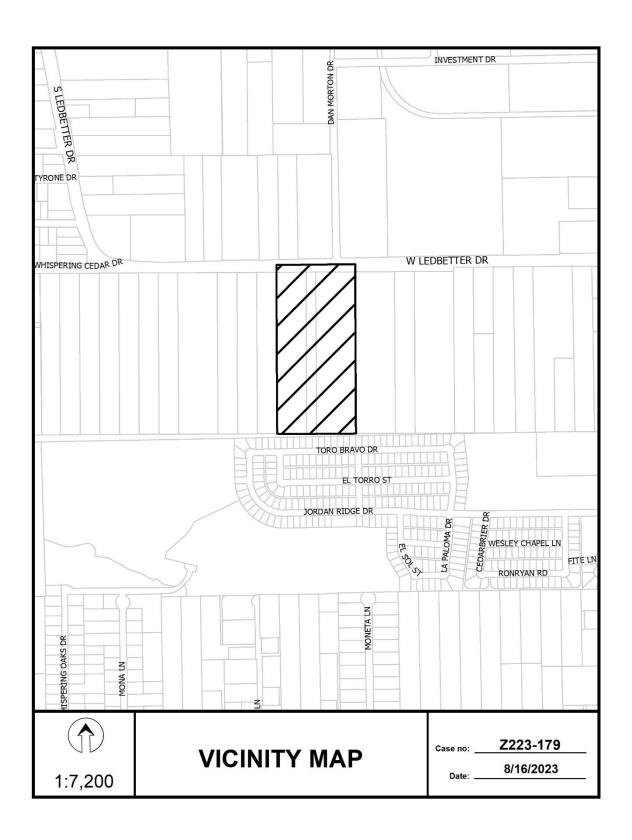
List of Officers

BCG W. Ledbetter TX, LLC

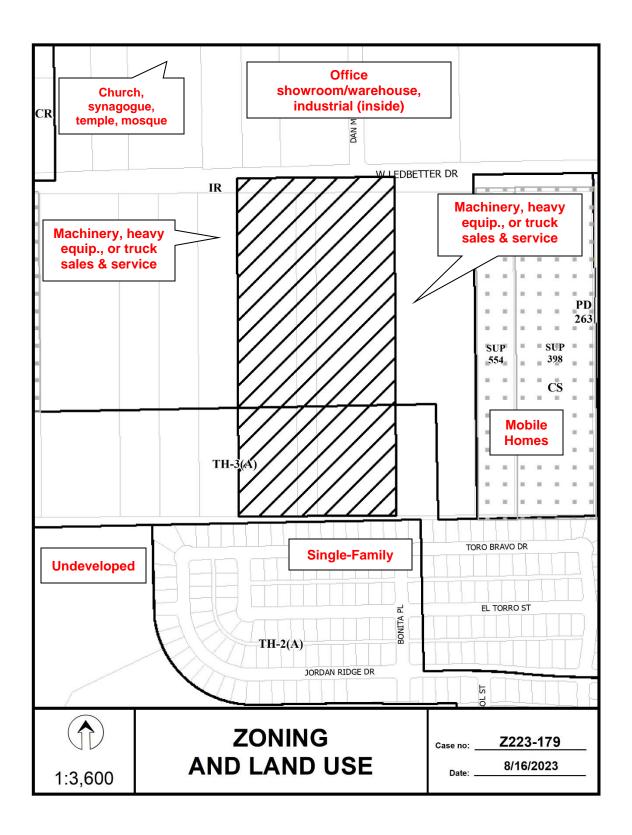
B. Casey Gillespie – Principal

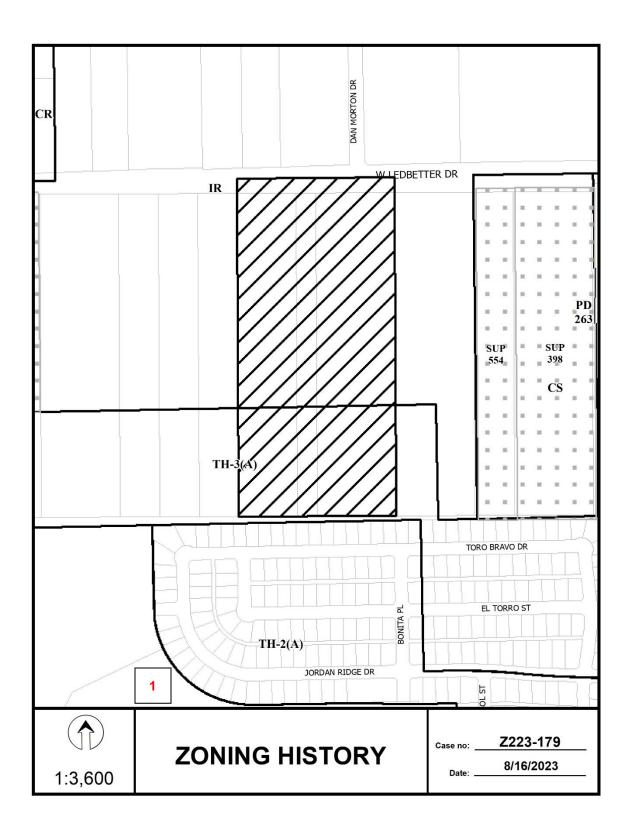
Larry D. Christian and Patricia Christian

Individuals



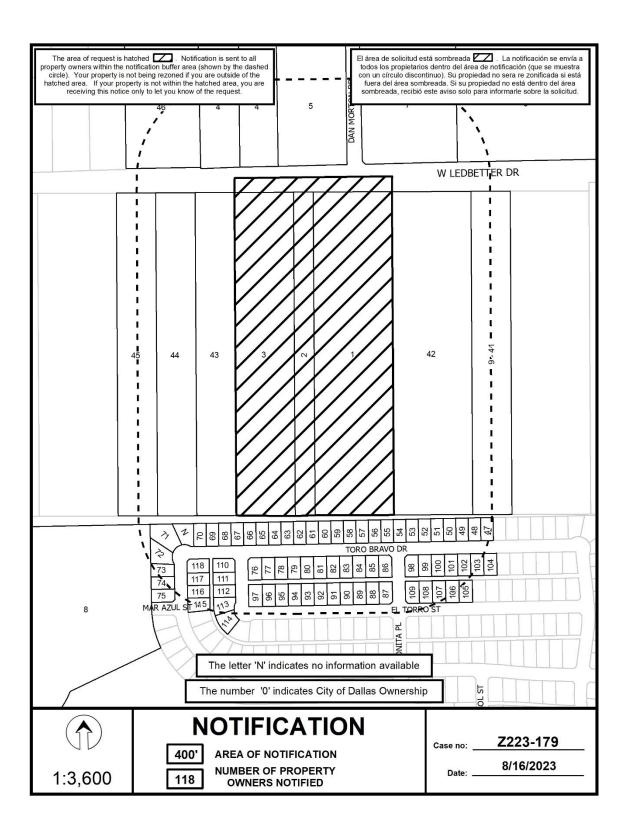








2-16



Notification List of Property Owners Z223-179

118 Property Owners Notified

Label #	Address		Owner
1	5412	W LEDBETTER DR	CHRISTIAN LARRY D & PATRICIA
2	5420	W LEDBETTER DR	CHRISTIAN LARRY D & PATRICIA R
3	5523	W LEDBETTER DR	TEXAS STANDARD CONSTRUCTION
4	5625	W LEDBETTER DR	MATTU ENTERPRISES LLC
5	5409	W LEDBETTER DR	SOUTHER EMORY E JR ET AL
6	8032	W LEDBETTER DR	CRP AI LEDBETTER OWNER LP
7	4202	DAN MORTON DR	4202 DAN MORTON LLC
8	4679	DUNCANVILLE RD	PALYUL CHANGCHUB DHARGYAYLING DALLAS INC
9	5312	W LEDBETTER DR	STONETOWN BELLS LLC
10	5312	W LEDBETTER DR	FRAZIER MICHAEL
11	5312	W LEDBETTER DR	AYALA SUHAIL
12	5312	W LEDBETTER DR	RODRIGUEZ SANDRA
13	5312	W LEDBETTER DR	RODRIGUEZ LUIS
14	5312	W LEDBETTER DR	VALLE ROCIO
15	5312	W LEDBETTER DR	CAIRN COMMUNITIES LLC
16	5312	W LEDBETTER DR	TRIGUEROS OSCAR
17	5312	W LEDBETTER DR	LOPEZ DENIS
18	5312	W LEDBETTER DR	BELLES HALF ACRE
19	5312	W LEDBETTER DR	BENITEZ ISIS
20	5312	W LEDBETTER DR	ACUNA MARGARITA
21	5312	W LEDBETTER DR	GARZA LUIS
22	5312	W LEDBETTER DR	CHEATWOOD DANNY
23	5312	W LEDBETTER DR	BRAZEEL TODD
24	5312	W LEDBETTER DR	GARCIA ERIC
25	5312	W LEDBETTER DR	RAMOS AYDEE & SAUCEDO AGUSTIN
26	5312	W LEDBETTER DR	TEETER LINDA

Label #	Address		Owner
27	5312	W LEDBETTER DR	SIFUENTES ROGELIO
28	5312	W LEDBETTER DR	GARCIA NORA H
29	5312	W LEDBETTER DR	POTTER DAVID
30	5312	W LEDBETTER DR	NUNO JUAN MANUEL JR
31	5312	W LEDBETTER DR	POTTER DONALD & LINDA
32	5312	W LEDBETTER DR	FLORIDO MA DOLORES
33	5312	W LEDBETTER DR	GUILLEN RICARDO
34	5312	W LEDBETTER DR	COUGHLIN SUSAN
35	5312	W LEDBETTER DR	HERNANDEZ-RODRIGUEZ FERNANDO
36	5312	W LEDBETTER DR	STONETOWN 4 CLAYTON BORROWER, LLC
37	5312	W LEDBETTER DR	GREEN DERRICK
38	5312	W LEDBETTER DR	CAIRN COMMUNITIES, LLC DBA STONETOWN 4 HOMES LLC
39	5312	W LEDBETTER DR	HERNANDEZ GLORIA
40	5312	W LEDBETTER DR	DBA STONETOWN 4 HOMES, LLC
41	5312	W LEDBETTER DR	STONETOWN 4 CLAYTON
42	5326	W LEDBETTER DR	TARANGO DANIEL & RAUL
43	5524	W LEDBETTER DR	RLD VENTURES LLC
44	5536	W LEDBETTER DR	SENTER INVESTMENTS LLC
45	5612	W LEDBETTER DR	ORTIZ JOSE ANTONIO
46	5535	W LEDBETTER DR	CAO-DAI TAY-NINH TEMPLES
47	5233	TORO BRAVO DR	ROSADO ROSALINA &
48	5237	TORO BRAVO DR	SANCHEZ ERIKA
49	5241	TORO BRAVO DR	CRUZ MARY J
50	5245	TORO BRAVO DR	REYES MARIA LETICIA
51	5249	TORO BRAVO DR	ESCOBAR JOSE
52	5253	TORO BRAVO DR	VALLADARES JOSE EST OF & MARTA
53	5257	TORO BRAVO DR	VELA FERNANDO &
54	5261	TORO BRAVO DR	LIMON ANASTACIO C
55	5307	TORO BRAVO DR	SAYKOSY BOUNTHEO
56	5311	TORO BRAVO DR	FLORES JAVIER A CISNEROS
57	5315	TORO BRAVO DR	CHACON AURA CECILIA

Label #	Address		Owner
58	5319	TORO BRAVO DR	MENDOZA YESSICA
59	5323	TORO BRAVO DR	DELGADO JESSIE &
60	5327	TORO BRAVO DR	LEMUS EFRAIN &
61	5331	TORO BRAVO DR	SOTO HECTOR &
62	5335	TORO BRAVO DR	CHACON ANGEL USBALDO
63	5339	TORO BRAVO DR	GARCIA RICARDO A &
64	5343	TORO BRAVO DR	MARIN RICHARD F
65	5347	TORO BRAVO DR	TRUONG JUSTIN &
66	5351	TORO BRAVO DR	HERNANDEZ JESUS &
67	5355	TORO BRAVO DR	TORRES ABRAHAM JARAMILLO &
68	5359	TORO BRAVO DR	GAYTAN WALTER B &
69	5363	TORO BRAVO DR	REYES ENCARNACION
70	5367	TORO BRAVO DR	ALEMAN JUANA FRANCISCA
71	5375	TORO BRAVO DR	DELGADO ELIZABETH & ENRIQUE
72	5427	JORDAN RIDGE DR	AVALOS VLADIMIR NAUN MALDONADO &
73	5423	JORDAN RIDGE DR	BRISENO JOSE INES
74	5419	JORDAN RIDGE DR	HERNANDEZ EUGENIO
75	5415	JORDAN RIDGE DR	COLE MATTHEW
76	5346	TORO BRAVO DR	MOLINA VALENTIN
77	5342	TORO BRAVO DR	RECINOS SAUL &
78	5338	TORO BRAVO DR	BARREE SHARLYN K
79	5334	TORO BRAVO DR	PORTILLO RUBEN ANTONIO
80	5330	TORO BRAVO DR	CRUZ JOSE L &
81	5326	TORO BRAVO DR	ASTURIAS NOE ANTONIO
82	5322	TORO BRAVO DR	Taxpayer at
83	5318	TORO BRAVO DR	MATA RAMON
84	5314	TORO BRAVO DR	ZUNIGA REBECA
85	5310	TORO BRAVO DR	HUERTA ALICIA
86	5306	TORO BRAVO DR	RODRIGUEZ ERIK I
87	5307	EL TORRO ST	MARTINEZ J JESUS NAVA &
88	5311	EL TORRO ST	PEREZ NEGRON OMAR

Label #	Address		Owner
89	5315	EL TORRO ST	Taxpayer at
90	5319	EL TORRO ST	GARCIA RICARDO AGUINAGA &
91	5323	EL TORRO ST	GUEL ANDRES
92	5327	EL TORRO ST	HERNANDEZ RAQUEL E
93	5331	EL TORRO ST	PARENGKUAN GROUP LP
94	5335	EL TORRO ST	AMERICAN HOMES 4 RENT PROPERTIES TWO LLC
95	5339	EL TORRO ST	MENDOZA EDGAR E
96	5343	EL TORRO ST	NANEZ FELICIA A &
97	5347	EL TORRO ST	HOME SFR BORROWER II LLC
98	5252	TORO BRAVO DR	GUERRA JOSE W
99	5248	TORO BRAVO DR	SERVELLON REYNALDO A &
100	5244	TORO BRAVO DR	PEREZ VICTOR
101	5240	TORO BRAVO DR	MERINO ALCIDES &
102	5236	TORO BRAVO DR	MATA HERMES
103	5232	TORO BRAVO DR	PARCHER M WILLIAM & ADRIENNE LISA FAM 1998 TRUST
104	5228	TORO BRAVO DR	CHACON ANGEL USVALDO LOPEZ
105	5241	EL TORRO ST	MARTINEZ JOSE ALEJANDRO
106	5245	EL TORRO ST	Taxpayer at
107	5249	EL TORRO ST	AGUILAR MICHELLE
108	5253	EL TORRO ST	CORTEZ RIGOBERTO & MARIA
109	5257	EL TORRO ST	SUAREZ GABRIEL &
110	5374	EL TORRO ST	MONTELONGO ELBA LILLIANA
111	5370	EL TORRO ST	RAMOZ ANITA
112	5366	EL TORRO ST	GALINDO MARTHA
113	5362	EL TORRO ST	HERNANDEZ LUIS ANTONIO MENDEZ
114	5358	EL TORRO ST	CRUZ HIPOLITO
115	5412	JORDAN RIDGE DR	RIOS APOLINAR C
116	5416	JORDAN RIDGE DR	AMAYA LUIS &
117	5420	JORDAN RIDGE DR	RUBIO CALIXTO
118	5424	JORDAN RIDGE DR	DELAHOYA CARLOS H