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Economic Development Committee

April 5, 2021 1:00 PM

2021 CITY COUNCIL APPOINTMENTS

| COUNCIL COMMITTEE | |
|--|--|
| ECONOMIC DEVELOPMENT | ENVIRONMENT AND SUSTAINABILITY |
| Atkins (C), Blewett (VC), Gates, McGough, Narvaez, | Narvaez (C), West (VC), Atkins, Blackmon, Gates |
| Resendez, West | |
| GOVERNMENT PERFORMANCE AND FINANCIAL | HOUSING AND HOMELESSNESS SOLUTIONS |
| MANAGEMENT | Thomas (C), Mendelsohn (VC), Arnold, Blackmon, |
| Mendelsohn (C), Gates (VC), Bazaldua, | Kleinman, Resendez, West |
| McGough, Thomas | |
| PUBLIC SAFETY | QUALITY OF LIFE, ARTS, AND CULTURE |
| Gates (C), Kleinman (VC), Arnold, Bazaldua, | Medrano (C), Atkins (VC), Arnold, Blewett, Narvaez |
| Blewett, McGough, Medrano, Mendelsohn, | |
| Thomas | |
| TRANSPORTATION AND INFRASTRUCTURE | WORKFORCE, EDUCATION, AND EQUITY |
| McGough (C), Medrano (VC), Atkins, Bazaldua, | Thomas (C), Resendez (VC), Blackmon, Kleinman, |
| Kleinman, Mendelsohn, West | Medrano |
| AD HOC JUDICIAL NOMINATING COMMITTEE | AD HOC LEGISLATIVE AFFAIRS |
| McGough (C), Blewett, Mendelsohn, Narvaez, West | Kleinman(C), Mendelsohn (VC), |
| | Atkins, Gates, McGough |
| AD HOC COMMITTEE ON COVID-19 RECOVERY | AD HOC COMMITTEE ON GENERAL |
| AND ASSISTANCE | INVESTIGATING AND ETHICS |
| Thomas (C), Atkins, Blewett, Gates, | Mendelsohn (C), Atkins, Blackmon, Gates, Kleinman, |
| Mendelsohn, Narvaez, Resendez | McGough, Resendez |

⁽C) – Chair, (VC) – Vice Chair

This Economic Development Committee meeting will be held by videoconference. The meeting will be broadcast live on Spectrum Cable Channel 16 and online at bit.ly/cityofdallastv.

The public may also listen to the meeting as an attendee at the following videoconference link: https://dallascityhall.webex.com/dallascityhall/onstage/g.phpMTID=e39975977b7642e6b964da0c993cce65d

Call to Order

MINUTES

1. <u>21-582</u> Approval of the March 1, 2021 Economic Development Committee Meeting Minutes

Attachments: Minutes

BRIEFING ITEMS

A. <u>21-586</u> Economic Development Policy and Economic Development Entity

[Dr. Eric Anthony Johnson, Chief of Economic Development and Neighborhood Services, City Manager's Office; Robin Bentley, Director, Office of Economic Development; Trayce McDaniel, President, TIP Strategies]

Attachments: Memo

Presentation 1
Presentation 2

BRIEFING MEMORANDUMS

B. <u>21-583</u> Upcoming Agenda Item: Klyde Warren Park/ Dallas Arts District Public

Improvement District Renewal Call for Public Hearing to be held on May 26,

2021

[Jiroko Rosales, Assistant Director, Office of Economic Development]

<u>Attachments:</u> Memo

C. 21-584 Authorize a Resolution Designating the Property Addressed as 2323 Bryan

Street, Dallas, Texas as City of Dallas Neighborhood Empowerment Zone

No. 18

[Robin Bentley, Director, Office of Economic Development]

<u>Attachments:</u> Memo

D. 21-592 Acquisition of property for future central park in Valley View-Galleria Area

[Kevin Spath, Assistant Director, Office of Economic Development]

<u>Attachments:</u> Memo

E. <u>21-585</u> Building Permits Update

[Kris Sweckard, Director, Sustainable Development and Construction]

Attachments: Memo

ADJOURNMENT

EXECUTIVE SESSION NOTICE

A closed executive session may be held if the discussion of any of the above agenda items concerns one of the following:

- 1. seeking the advice of its attorney about pending or contemplated litigation, settlement offers, or any matter in which the duty of the attorney to the City Council under the Texas Disciplinary Rules of Professional Conduct of the State Bar of Texas clearly conflicts with the Texas Open Meetings Act. [Tex. Govt. Code §551.071]
- 2. deliberating the purchase, exchange, lease, or value of real property if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.072]
- 3. deliberating a negotiated contract for a prospective gift or donation to the city if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.073]
- 4. deliberating the appointment, employment, evaluation, reassignment, duties, discipline, or dismissal of a public officer or employee; or to hear a complaint or charge against an officer or employee unless the officer or employee who is the subject of the deliberation or hearing requests a public hearing. [Tex. Govt. Code §551.074]
- 5. deliberating the deployment, or specific occasions for implementation, of security personnel or devices. [Tex. Govt. Code §551.076]
- 6. discussing or deliberating commercial or financial information that the city has received from a business prospect that the city seeks to have locate, stay or expand in or near the city and with which the city is conducting economic development negotiations; or deliberating the offer of a financial or other incentive to a business prospect. [Tex Govt. Code §551.087]
- 7. deliberating security assessments or deployments relating to information resources technology, network security information, or the deployment or specific occasions for implementations of security personnel, critical infrastructure, or security devices. [Tex Govt. Code §551.089]



City of Dallas

Agenda Information Sheet

File #: 21-582 Item #: 1.

Approval of the March 1, 2021 Economic Development Committee Meeting Minutes

5

Economic Development Meeting Record

The Economic Development Committee meetings are recorded. Agenda materials are available online at www.dallascityhall.com. Recordings may be reviewed/copied by contacting the Economic Development Committee Coordinator at 214-671-8958

Meeting Date: March 1, 2021 Convened: 1:00 p.m. Adjourned: 3:08 p.m.

Committee Members Present:

Committee Members Absent:

Tennell Atkins, Chair David Blewett, Vice Chair Jennifer S. Gates

B. Adam McGough

Omar Narvaez Jaime Resendez Chad West Other Council Members Present:

Presenters:

Dr. Eric Johnson, Chief Eco. Dev. & Neighborhood Services Robin Bentley, Interim Director, Office of Economic Development Kevin Spath, Assistant Director, Office of Economic Development

Zarin Gracey, Assistant Director, Office of Economic

Development Kris Sweckard, Director, Department of Sustainable

Development and Construction

David Leininger, Interim President/CEO, Dart

Kay Shelton, Interim Vice President, Capital Planning, Dart Jack Wierzenski, Director of Economic Development, Dart

AGENDA

Call to Order (1:00p.m.)

1. Approval of the February 1, 2021 Meeting Minutes

Presenter(s): Tennell Atkins, Chair

Action Taken/Committee Recommendation(s): A motion was made to approve the minutes for the February 1, 2021 Economic Development Committee meeting.

| Motion made by: David Blewett | Motion seconded by: Jennifer Gates | |
|-------------------------------|------------------------------------|--|
| Item passed unanimously: X | Item passed on a divided vote: | |
| Item failed unanimously: | Item failed on a divided vote: | |

2. D2 Subway

Presenter(s): David Leininger, Interim President/CEO Dart; Kay Shelton, Interim Vice President/ Capital Planning, Dart; Jack Wierzenski, Director of Economic Development, Dart

Action Taken/Committee Recommendation(s): No action taken

| Motion made by: | Motion seconded by: |
|--------------------------|--------------------------------|
| Item passed unanimously: | Item passed on a divided vote: |
| Item failed unanimously: | Item failed on a divided vote: |

3. Affordable Housing Revolving Loan Fund

Presenter(s): Robin Bentley, Interim Director, Office of Economic Development

Action Taken/Committee Recommendation(s): No action taken

| Motion made by: | Motion seconded by: |
|--------------------------|--------------------------------|
| Item passed unanimously: | Item passed on a divided vote: |
| Item failed unanimously: | Item failed on a divided vote: |

4. Proposed Plan Amendment for City Center TIF District and Development Agreement with Woodwall Rogers Park Foundation in an amount not to exceed\$3,000,000, which is to be used to leverage a \$30,000,000 Surface Transportation Block Grant contribution from North Central Texas Council of Governments/Regional Transportation Council for the design and construction of the Phase 2 expansion of Klyde Warren Park, payable from current and future City Center TIF District funds from the District-Wide Improvement budget category

Presenter(s): Kevin Spath, Assistant Director, Office of Economic Development

Action Taken/Committee Recommendation(s): No action taken

| Motion made by: | Motion seconded by: |
|--------------------------|--------------------------------|
| Item passed unanimously: | Item passed on a divided vote: |
| Item failed unanimously: | Item failed on a divided vote: |

5. South Dallas Fair Park Opportunity Fund Grant Awards

Presenter(s): Zarin Gracey, Assistant Director, Office of Economic Development

Action Taken/Committee Recommendation(s): No action taken

| (a) (b) (c) (c) (c) (c) (c) (c) (c) (c) (c) (c | | |
|--|--------------------------------|--|
| Motion made by: | Motion seconded by: | |
| Item passed unanimously: | Item passed on a divided vote: | |
| Item failed unanimously: | Item failed on a divided vote: | |

6. Building Permits Update

Presenter(s): Kris Sweckard, Director, Department of Sustainable Development and Construction

Action Taken/Committee Recommendation(s): No action taken

| Motion made by: | Motion seconded by: |
|--------------------------|--------------------------------|
| Item passed unanimously: | Item passed on a divided vote: |
| Item failed unanimously: | Item failed on a divided vote: |

Adjourn (3 08p.m.)

APPROVED BY: ATTESTED BY:

Tennell Atkins, Chair Tenna Kirk, Coordinator

Economic Development Committee Economic Development Committee



City of Dallas

1500 Marilla Street Dallas, Texas 75201

Agenda Information Sheet

File #: 21-586 Item #: A.

Economic Development Policy and Economic Development Entity [Dr. Eric Anthony Johnson, Chief of Economic Development and Neighborhood Services, City Manager's Office; Robin Bentley, Director, Office of Economic Development; Trayce McDaniel, President, TIP Strategies]

Memorandum



DATE April 2, 2021

To Honorable Members of the Economic Development Committee: Tennell Atkins (Chair), David Blewett (Vice-Chair), Jennifer Staubach Gates, Adam McGough, Omar Narvaez, Jaime Resendez, Chad West

SUBJECT Economic Development Policy and Economic Development Entity

In 2019 AngelouEconomics completed the City of Dallas Economic Development Strategic Plan. Staff identified the first two actions in response to that plan as the development of an economic development policy and the creation of an economic development entity. TIP Strategies was engaged by the Office of Economic Development to assist with these two actions.

On April 5, 2021, you will be briefed on the proposed Economic Development Policy (attached as **Exhibit A**) and recommendations related to the formation of a new Economic Development Entity (attached as **Exhibit B**).

Please provide any feedback to the policy or entity recommendations to me by Friday, April 16. We would like to move the policy and entity recommendations forward for consideration on the April 28 City Council agenda.

Should you have any questions, please contact me or Robin Bentley, Interim Director, Office of Economic Development at 214-671-9942.

Dr. Eric Anthony Johnson

c:

Chief of Economic Development & Neighborhood Services

Honorable Mayor and City Council
T.C. Broadnax, City Manager
Chris Caso, City Attorney
Mark Swann, City Auditor
Bilierae Johnson, City Secretary
Preston Robinson, Administrative Judge
Kimberly Bizor Tolbert, Chief of Staff to the City Manager

Majed A. Al-Ghafry, Assistant City Manager Jon Fortune, Assistant City Manager Joey Zapata, Assistant City Manager M. Elizabeth Reich, Chief Financial Officer M. Elizabeth (Liz) Cedillo-Pereira, Chief of Equity and Inclusion Directors and Assistant Directors

CITY OF DALLAS ECONOMIC DEVELOPMENT POLICY: ECONOMIC GROWTH AND SOCIAL PROGRESS FOR ALL



Table of Contents

Introduction / 3

10-Year Aspirational Outcomes / 6

Implementation Strategy / 8

Policies & Actions:

Economic Vitality / 11
Community Sustainability / 20
Smart Growth and Development / 28
Responsive Governance / 31

Evaluation Matrix / 33



There is an abundance of opportunities in the City of Dallas to lead North Texas in becoming an equitable, sustainable, and even more prosperous region. As the ninth-largest city in the nation, Dallas is home to more than 1.3 million residents. The region is rapidly growing, with more than 7.5+ million people. A business-friendly environment and competitive location, North Texas is one of the world's busiest transportation hubs, It is also home to headquarters of almost two dozen Fortune 500 companies. Anchored by strong network of higher education and healthcare institutions, Dallas is a national leader in healthcare, technology, financial services, defense, and transportation industries. Furthermore, the city is made up of richly diverse and growing communities which provides wit with a significant competitive advantage.

Despite these advantages, Dallas needs to proactively evolve in order to thrive and remain competitive in a global market. Globally, cities vie for residents, investment, and ideas, facing competition from neighbors and from around the world. Economic development in Dallas will be successful only if there is an exhaustive approach that meets the needs of businesses large and small, while simultaneously fostering job creation, attraction, retention, and workforce development at every level of the economy. Dallas could also improve its support to grow small businesses and entrepreneurship, and existing industries, as well as provide equitable economic pathways for all its residents.

Levels of job growth, living wages, and affordable housing must meet increasing need. Traditionally underserved neighborhoods should have direct access to equitable services to improve quality of life and create sustainable community vitality. Communities should have access to job opportunities within their reach. Currently, an unsustainable auto-centric environment, where more than 90% commute to work via car, which hinders access to jobs and housing for residents unable to get to hubs Downtown. Dallas must fervently pursue solutions that aid communities in becoming whole and foster an environment for residents to achieve their full social and economic potential. Without these fundamentals Dallas will not achieve its potential to realize the full strength of a tax base that supports the comprehensive health, quality of life, educational, and social outcomes that make Dallas a truly leading global city.

The City must also face, head on, the inequities that have created a racial wealth chasm. This is most tangibly seen in the underinvestment and outcome disparities in Southern Dallas. A stark divide separates North and Southern Dallas. Southern Dallas encompasses only 15% of the tax base but encompasses 45% of the population, Southern Dallas has just 15% of the tax base. Due to the impacts of discriminatory policies, Redlining and disinvestment have negatively impacted and stifled prosperity and vitality in Southern Dallas. Southern Dallas communities have a lower median household income, worse health outcomes, and in the wake of the COVID-19 pandemic, some of the highest rates of infection. Looking at this divide, the correlation of this disparity is tied to race and place. Black households earn less than half in income than white households. Nearly half of Black and Latinx renters are rent burdened, and 35% of Black residents and 28% of Latinx residents have zero net worth, compared to 15% for white

¹ U.S. CENSUS BUREAU (2019). AMERICAN COMMUNITY SURVEY 1-YEAR ESTIMATES.

² CITY OF DALLAS ECONOMIC DEVELOPMENT. CITY OF DALLAS ECONOMIC PROFILE 2019. ACCESSED AT

HTTPS://WWW.DALLASECODEV.ORG/DOCUMENTCENTER/VIEW/2715/2019-DALLAS-SUMMARY.

³ U.S. CENSUS BUREAU (2017). AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES.

residents.⁴⁵ According to a 2016 report by the Urban Institute, Dallas ranked a striking 272 out of 274 cities on inclusion.⁶ Closing the racial equity divide is a moral mandate. It is also an economic mandate: moral and economic according to the National Equity Atlas, Dallas is losing \$115 billion in GDP because of its disparities.⁷

Understanding the inherent challenges and immediate opportunities, the City of Dallas can design an inclusive and prosperous vision for Dallas' future. We can commit to and be held accountable to achieving success in economic development, housing and redevelopment efforts.

- Mission. To grow and diversify the Dallas economy in ways to create wealth and job opportunities for all residents. This can be achieved by prioritizing Southern Dallas and communities of color for whom structural disparities have hindered opportunity. The path includes attracting and strengthening businesses, building, and preserving communities, and repairing historic disparities in neighborhood investments, the built environment, and access to housing, employment, and social services.
- Vision. Dallas will be an inclusive, equitable, prosperous, and sustainable city that offers direct access and greater quality of life for all residents. Recognizing the interdependence of its economy, social fabric, and environment, the City of Dallas will create a path for high quality jobs through incentives and economic development tools. It will pursue diverse housing for residents, including essential workers. It will pursue advanced multi-modal transportation and resilient infrastructure. It will develop processes to promote a responsive and financially sustainable government agency. Finally, it will foster vibrant cultural, recreational, and historic amenities. Its policies will be designed to right past wrongs and plan for future generations.

In conclusion, the foundation for a strong economy for all, is inclusive of its residents, promoting and putting into action real solutions for communities to thrive. A healthy economy supports the creation of living wage jobs for a growing and increasingly diverse population. It supports a growing tax base for public services, and improves health, quality of life and educational outcomes. People with stable jobs and reliable incomes have the resources to meet their basic needs. This has positive physical and mental health effects on residents and in turn effects the contributions they make to their community.

Realigning the City of Dallas' economic development priorities is crucial to future equitable growth. There are several guiding principles that shape our course. An explicit commitment to correcting the disparities that obstruct the long-term economic potential of the city, with a focus on new land development and investment approaches south of Interstate 30. An understanding that local innovation and neighborhood-level interventions — including small business support —

⁴ NATIONAL EQUITY ATLAS (2015). ADVANCING WORKFORCE EQUITY IN DALLAS AND COLLIN COUNTIES A BLUEPRINT FOR ACTION.

⁵ PROSPERITY NOW (2016). RACIAL WEALTH DIVIDE IN DALLAS.

 $^{^6}$ CHRISTINA STACY ET AL. URBAN INSTITUTE. MEASURING INCLUSION IN AMERICA'S CITIES. ACCESSED 12/17/2020 AT HTTPS://APPS.URBAN.ORG/FEATURES/INCLUSION/INDEX.HTML?CITY=DALLAS_TX.

⁷ NATIONAL EQUITY ATLAS (2015). ADVANCING WORKFORCE EQUITY IN DALLAS AND COLLIN COUNTIES A BLUEPRINT FOR ACTION.

will be key to positioning Dallas as a significant part of the global economy. A long-term outlook, reckoning with issues of sustainability and resilience, that protects Dallas for future generations. And finally, a government that is accountable to carry out this work. Thus, this document outlines intentional actions that will:

- 1. Spur **economic vitality**.
- 2. Promote **community sustainability**.
- 3. Create conditions for **smart growth and sustainable development**.
- 4. Deliver <u>responsive governance</u>.



- OBJECTIVE: THE MOST IMPROVED INCLUSIVE AND EQUITABLE BIG CITY IN AMERICA
- AN ESTABLISHED ECONOMIC AND REDEVELOPMENT ENTITY CAPABLE OF SUPPORTING ECONOMIC GROWTH AT THE SPEED OF THE MARKET
- INCREASE LABOR FORCE PARTICIPATION TO GROW TOTAL EMPLOYMENT TO AN ADDITIONAL 100,000 JOBS BY 2032
- ONE HUNDRED PERCENT (100%) OF JOBS CREATED AS A RESULT OF CITY INCENTIVE WILL PAY LIVING WAGES, DEFINED AS SUFFICIENT TO MEET MINIMUM LOCAL STANDARD OF LIVING
- TOP FIVE AMONG CITIES WITH POPULATION OVER 1 MILLION FOR CORPORATE RELOCATIONS, BUSINESS STARTUP AND VISITOR ATTRACTION
- ALIGN WORKFORCE TRAINING WITH EMERGING AND STABLE JOB SECTORS TO ATTRACT KEY INDUSTRIES TO DALLAS
- EXPAND STARTUP COMPANIES BY 15% ANNUALLY RELATIVE TO THE PREVIOUS YEAR
- INCREASE MINORITY BUSINESS GROWTH BY 40% ANNUALLY THROUGH NEW BUSINESS CAPACITY BUILDING AND STARTUP
- INCREASE HOMEGROWN BUSINESS GROWTH BY 15% ANNUALLY
- INCREASE ANNUAL CITY SALES AND PROPERTY TAX REVENUE EACH YEAR BY 4%
- INCREASE THE PROPERTY TAX BASE IN SOUTHERN DALLAS BY 50%
- BUILD MINIMUM OF 3,264 WORKFORCE HOUSING UNITS ANNUALLY DEFINED AS HOUSING RANGING FROM 30% AREA MEDIAN INCOME (AMI) TO 80% AMI
- ELIMINATE ALL ZONING AND LAND USE IMPEDIMENTS WHICH RESTRICT ECONOMIC GROWTH AND MOBILITY
- FOSTER WALKABLE COMMUNITIES BY INCREASING TRANSIT ORIENTED DEVELOPMENT AS A PART OF CITY SPONSORED NEIGHBORHOOD REVITALIZATION EFFORTS AND BY GREATER MIXING OF LAND USES AND GEOGRAPHICAL DISPERSION OF ECONOMIC OPPORTUNITIES

- INCREASE EQUITY SCORE ON INCLUSIVITY RANKINGS BY 10% EACH YEAR FOR THE NEXT 10 YEARS
- REDUCE HOUSING BURDEN BY 40% OVER TEN YEARS BY INCREASING DIVERSE HOUSING
 OPTIONS THAT MATCH WAGES FOR WORKERS IN DALLAS AND DEFINED AS
 HOUSEHOLDS PAYING NO MORE THAN 30% OF THEIR INCOME TOWARD HOUSING
- 100% OF ALL FAMILIES HAVE ACCESS TO BROADBAND REGARDLESS OF ABILITY TO PAY BY 2032
- CLOSE RACIAL WEALTH GAP BY 10% EACH YEAR AS MEASURED BY INCREASED INCOME, INCREASED HOMEOWNERSHIP RATE AND NEW BUSINESS CREATION



The foundation of this economic development policy was drafted on the basis of developing a shared vision and a set of actionable policies in alignment across economic development, housing, planning and sustainable development in coordination with other city departments and community partners. In this context, the implementation of the policy leans one alignment. More specifically, the policy focuses on several key factors:

- 1. A comprehensive approach to economic development which fosters inclusive economic growth for both businesses and residents that call Dallas home.
- 2. The City of Dallas resources are limited. Doing more with less requires alignment designed to achieve unthinkable results in challenging times.
- 3. The economic growth of the city is not the singular responsibility of the City of Dallas. It requires collective community action.
- 4. The major goals and metrics are developed as a baseline to provide the framework to align, track and measure performance against the policy goals on an annual basis.
- 5. The establishment of an economic development corporation (EDC) to support the city in its ability to act quickly, market the city, buy, hold and sell land, foster public private partnerships and create a community-benefits-agreements with business and industry.

The goals and metrics of the policy apply to a 10-year period with annual action plans, annual reporting and a transparent dashboard communicating progress toward policy goals. More importantly, the policy is supported by an evaluation matrix designed to support decision making in alignment with overall policy goals.

In addition to describing progress on the policy's goals, the dashboard and annual report is an opportunity to share new challenges and to make recommendations for adjustments to the policy that address issues as they arise. In this way, the policy can be adapted to align with a changing environment, ensuring long-term efficacy for the city of Dallas.

The overarching theme of the policy is to promote an environment that is conducive to creating, attracting, retaining, and nurturing businesses that support inclusive prosperity and equitable access to employment and housing opportunities for all Dallas residents. This is accomplished by emphasizing the following principles in our efforts:

- 1. Establish a development entity capable of marketing development opportunities and creating public-private partnerships to support economic growth and development.
- 2. Apply an equity lens to economic development decision making.
- 3. Pursue non-traditional sources of funding.

- 4. Create, attract, expand, and retain businesses or industries that pay a living wage.8
- 5. Stimulate entrepreneurship, small businesses, and startup growth.
- 6. Promote a range of housing options for the city's workforce.
- 7. Ensure that zoning and land use supports inclusive growth.
- 8. Strategically invest in economic growth below I-30, south of the Trinity River, and in historically underserved communities in Dallas.
- 9. Encourage innovation and commercialization of technologies, products, and services.
- 10. Maintain and enhancing the physical character of neighborhoods by ensuring that best practices in design and placemaking are incorporated into economic development efforts.
- 11. Enhance community outreach, engagement and communication.
- 12. Create walkable communities with varying transportation and employment options.
- 13. Provide a competitive supply of development-ready sites to meet demand for employment and housing growth.
- 14. Ensure predictable and efficient building, permitting, and historic preservation processes.

The following outlines proposed commitments to goals, actions, responsibilities, and metrics to hold the City accountable. Meant to be flexible and adaptable, actions can be updated annually and account for the intrinsic linkages between economic development, housing, urban planning, infrastructure, workforce development, and small business support.

In addition, they draw from current and past planning efforts, including the Office of Economic Development's Strategic Plan, forwardDallas! Comprehensive Plan (update forthcoming), Neighborhood Plus: Neighborhood Revitalization Plan for Dallas, Comprehensive Housing Policy (as revised), Comprehensive Environmental and Climate Action Plan, and Connect Dallas (currently under development).

Carrying out these actions requires authority and long-term capacity. It will also require proactive public-private partnerships with non-profit organizations, education and healthcare anchor institutions, private corporations, and residents. The city must mandate capacity and create a structure for accountability and external partner collaboration. Coordination and fluid communication across city departments is vital to successfully implement this Economic Development Policy.

Mechanisms could include carving out additional resources and revenue, exploring creative funding and financing tools outside of TIF, abatements, bonds. Initiating, assembling, and

⁸ Currently, the living wage for a single adult without children in the Dallas-Fort Worth-Arlington Metropolitan Statistical Area is \$12.19 an hour. (Living Wage Calculator. Massachusetts Institute of Technology. https://livingwage.mit.edu/metros/19100. Accessed January 31, 2021.)

managing development strategies in underserved communities, and a high-capacity, proactive entity can lead the transformative change needed in Dallas's economic development approach.

In the absence of safe neighborhoods and strong resident engagement, economic growth cannot thrive. Thus, creating a deliberate intersection between economic development and public safety is integral to sustainable and progressive economic and social growth. This include addressing factors that contribute to crime (code enforcement, sanitation, blight, public nuisance, property decline, etc.). It is incumbent to target resources and identify measures for intersecting these components.

Implementing the actions described in the policy requires alignment to ensure the city provides the context to increase chances of being successful. As such, the policy is recommending a one-year transition period to allow staff and community stakeholders to put in place processes and refine policy elements. Without this transition, the policy may not be effective.

Recommendations include:

- Review and update the city's incentive programs to align with the action items and achieving the metrics described in the policy.
- Refine equity indicators in alignment with policy actions and metrics.
- Redesign/align of city RFPs for housing and economic development projects to support integration of policy actions and metrics.
- Complete the creation of the economic development entity.
- Align/refine housing tools to expand resources to support housing production.
- Review and refine scope of work for the comprehensive plan update to align with addressing smart growth and development and removing of impediments which restrict economic growth in historically underserved areas.
- Establish a streamlined and fluid process for partner engagement and collaboration, including agency, non-profit, and private sector support.
- Develop coordinated strategy to support public safety efforts that holistically address quality of life issues that tie directly into economic growth and social progress.

Additionally, staff will seek approval from City Council to hire an outside consultant to embed within the city to assist with facilitating structuring and activating the recommended process alignment measures. During this one year's transition period staff will be working on transition strategies and shall bring to the appropriate committees any items that may need to be refined to support the implementation of the policy.

Policies & Actions

Economic Vitality

For the city of Dallas, economic vitality is characterized by an economy that is resilient to disruptions, retains wealth within the community, and provides residents with access to economic opportunities such as living wage jobs, attainable housing, and a high quality of life. Ensuring that economic growth is beneficial to everyone in the city regardless of geography, race, or educational attainment, is central to Dallas's long-term advantage as a desirable place to live, work, and invest.

Actions that will further economic vitality include promoting a strong business environment, providing access to workforce development, strategically investing in the untapped economic opportunity in southern Dallas, ensuring a thriving downtown Dallas, and facilitating access to workforce housing in all areas of the city.

Ensure that economic growth is beneficial to everyone regardless of geography, race, or educational attainment is central to Dallas's long-term advantage as a desirable place to live, work, visit, and invest. While Dallas has a strong, business-friendly reputation and is home to some of the largest companies in the country, economic opportunities must continue to grow and, importantly, be shared among all communities.

Achieving long-term economic prosperity requires intentional efforts to stimulate job growth, especially for high-quality and accessible jobs, support small businesses and entrepreneurs from all backgrounds, meet increasingly pressing housing needs across neighborhoods, and strategically invest in Southern Dallas, where disinvestment has hindered economic opportunity.

Dallas will need to utilize and, in some cases, create new multiple levers and tools to make tangible change in delivering economic opportunity. Where existing incentives or strategies fail, the City must review – and reinvent – policies and organizational structures to keep them accountable to these **economic vitality goals**:

• Support the <u>long-term growth</u> of Dallas as the economic and cultural heart of North Texas.

- Grow Dallas labor for by 100,000 jobs and increase share of regional job growth each year by 10%.
- Build 90,000 new housing units, including 3,264 units of workforce housing each year.
- o Grow small businesses by 50%, and those MWBE-owned by 1.5x.

- 100% of all jobs created as a result of City of Dallas incentives will pay a living wage by 2032, defined as sufficient to meet minimum local standard of living⁹
- o Increase Annual city sales and property tax revenue by 4% each year¹⁰
- o Increase the property tax base in southern Dallas by 50%¹¹
- o 90% of building permits will be approved within two weeks
- Economic opportunity for all Dallas residents will expand by 60 % by 2032 through enhanced transportation mobility, transit-oriented development and aligned workforce development training as defined as all residents have and live in proximity to job growth and institutions that foster job creation

• Provide <u>quality employment</u> opportunities for residents of all neighborhoods and backgrounds.

- 100% of all jobs created as a result of City of Dallas incentives will pay a living wage
- At least 85% of workforce development program graduates receiving support from the City of Dallas are placed in emerging and stable job sectors related jobs.
- Reduce household poverty by 50%.

• Tackle <u>racial inequities</u> in the distribution of wealth and opportunities

- Close the racial wealth gap by half by 2032.
- o Remove legacy land uses which contribute to social and economic segregation
- Double the tax base in Southern Dallas from 15% of the City's total tax base to 30%.
- Increase disadvantaged, minority, and women-owned business participation in City of Dallas contracts by 30%.
- Reduce # of families experiencing housing cost burden by 40%, defining households as housing cost-burdened if they spend more than 30% of income on housing.

⁹ The Dallas Thrives report has a 50% living wage employment goal for young adults. Dallas Thrives, Boston Consulting Group. November 2020. https://static1.squarespace.com/static/5fa88fb791077544fe422314/t/5fa9dfcd4e5ce030c7ee55f3/1604968423861/DallasThrivesReport112020. pdf

¹⁰ The city projects sales tax to be negatively impacted by COVID (-4.19%) in 2020-2021 but rebound in 2021-2022 by 4.39%. Property tax revenue (despite the rate being reduced) is projected to grow by 5.14% in 2020-2021. City of Dallas Annual Budget Revenue. https://dallascityhall.com/departments/budget/financialtransparency/AnnualBudget/2021-03-Revenue.pdf

 $^{^{11}}$ A Plan for Growth in Southern Dallas. City of Dallas. February 15, 2012.

| | Policy | <u>Actions</u> | Lead | | |
|----|---|--|---|--|--|
| an | 1. Dallas will proactively correct for the past impacts of public and private sector policies and activities on Southern Dallas communities in how it allocates and deploys resources and measures success. | | | | |
| A. | Invest in infrastructure that improves the attractiveness of | Develop equity criteria for next COD bond program | Office of Equity & Inclusion (OEI), Bond Office | | |
| | Southern Dallas to businesses and increases connectivity between jobs and housing. | Identify priority infrastructure investments via Comp Plan Update and commit to priorities for inclusion in next bond program | Planning & Urban Dev. (PUD), Public Works | | |
| | | Adjust incentive policies to include consideration of job access, in addition to job creation | Office of Economic Development (OED) | | |
| | | Identify creative approaches to fund infrastructure | Office of Economic Development (OED) | | |
| В. | Use public land in Southern Dallas in ways that create living wage jobs and accessible housing while mitigating negative impacts on local communities. | Create EDC with Southern Dallas charge and equity in mission to acquire land, establish partnerships and develop and market Southern Dallas as a location for job growth and development | City Council | | |
| | | Inventory existing public land and develop public land use strategy for City-owned developable assets | Sustainable Development & Construction | | |
| C. | Identify & remove all discriminatory zoning and land use polices which historically limited economic mobility and economic growth in Dallas | Via Comp Plan update and in partnership with community stakeholders identify and recommend polices for adjustment | PUD/Community/ City Council | | |
| D. | Document the historic - and future - impacts of | Compile existing reports and data | OEI | | |
| | incentives and infrastructure | Develop and institutionalize equity goals & metrics for all incentive programs | OED/ OEI | | |
| | investments on communities of color in Southern Dallas and across the city | Develop methodology for measuring impacts by geography, race, etc. and recommendations to close racial wealth gap | OEI | | |
| E. | Partner with private sources of capital - including philanthropic | Convene existing partners and create shared commitment statement & 10-year business | EDC/OED | | |

| organizations and financial institutions - through a shared commitment to Southern Dallas investment. | plan/investment strategy for Sothern Dallas including and equity officer as part of the staff for the EDC Create and empower EDC as owner of key partnerships | City Council |
|---|--|--|
| F. Develop comprehensive suite of neighborhood preservation policies to apply to neighborhoods identified for significant public investment & incentives. | Review existing policy options and identify gaps Develop package of policies that apply automatically to neighborhoods that meet certain criteria | Office of Historic Preservation (OHP) OHP |
| G. Redesign incentive structure to attract private investment to Southern Dallas. | Review incentive policies to tie depth of subsidy with geographic focus on Southern Dallas and job creation and improved career paths for existing residents Adjust incentive policies to include consideration of job access, in addition to job creation | OED |
| | equitable economy by prioritizing expanding well-paying employment | |
| A. Focus resources and access to capital to grow small businesses and support entrepreneurs in high-opportunity areas. | Review land use, occupational licensing rules, licensing, and incentives policies to remove barriers to innovation and research Develop a system to track data related to the creation of new companies being created and exiting the Dallas economy Develop a small business resource guide to route startup companies toward on time information and resources available | SDC/COMMUNITY PARTNERS OED/EDC/COMMUNITY PARTNERS |
| | Conduct outreach to businesses in underserved communities to understand what resources are | EDC/OED |

| | | necessary to support small | |
|-----|---|--|-------------------|
| | | businesses | |
| | | Sponsor annual citywide business | OED/EDC/COMMUNITY |
| | | plan competition to spur | PARTNERS |
| | | creativity and innovation in | |
| | | startup entrepreneurship | |
| | | Investigate lending landscape to | OED/COMMUNITY |
| | | identify gaps in access to capital | PARTNERS |
| | | and recommendations to expand | |
| | | venture capital attraction through | |
| | | a fund-to-fund capital source | |
| В. | Support the creation of | Develop profile of incubator | OED/EDC/COMMUNITY |
| | five business incubators | needs, funding strategy, aging | PARTNERS |
| | citywide to support | commercial corridor acquisition | _ |
| | business incubation and | targets and inclusion as a part of | |
| | small business growth | city sponsored redevelopment | |
| | 5 | projects. | |
| C. | Target business | Develop business/industry | OED/EDC |
| | relocation and | engagement strategy to attract | |
| | expansion efforts based | and expand corporate, regional | |
| | on target growth sectors | and emerging business locations | |
| | and stable industries in | to Dallas. | |
| | areas of opportunity and | to Bullus. | |
| | strength for Dallas | | |
| | Strength for Dallas | | |
| D. | Require all projects | Develop business assistance | OED or EDC |
| - • | receiving public funds or | loans, grants, or tax abatement | |
| | subsidy to pay a living | programs | |
| | wage, prioritizing | Adjust incentives metrics to | OED |
| | opportunities that | account for equity and economic | |
| | increase economic | mobility | |
| | mobility and well-paying | Include business | OED/EDC |
| | jobs not requiring a 4- | attraction/retention in | OLD/LDC |
| | year degree. | redevelopment strategies to | |
| | year acgree. | | |
| _ | Nogotiato industry | target aging commercial corridors | OED |
| E. | Negotiate industry commitments and focus | Adjust incentive policies to | OED |
| | business attraction | support living wages | |
| | | Support in partnership private | OED/EDC/COMMUNITY |
| | efforts on employers | firms negotiated commitments | PARTNERS/ANCHOR |
| | with living wage | around living wage as part of their | INSTITUTIONS |
| _ | guarantees. | hiring efforts | FDC . |
| F. | Leverage a diverse range | Compile inventory of available commercial and industrial sites | EDC |
| | | i commercial and industrial sites | 1 |
| | of commercial and | | DUD /50 C |
| | industrial development opportunities in all areas | Create development plans, site improvements and infrastructure | PUD/EDC |

| | | <u></u> | |
|-----|--------------------------|-------------------------------------|-------------------------|
| | of the city to meet 10- | needs, for large-scale | |
| | year demand for | opportunities | |
| | business growth. | Analyze and improve | Sustainable Development |
| | | development review processes to | & Construction (SDC) |
| | | encourage predictability | |
| G. | Align incentives and | Conduct outreach and collect data | EDC/ OED |
| | partnerships with | to understand employment | · |
| | workforce development | trends and needs | |
| | goals to spur | Establish pipeline partnerships | OED |
| | apprenticeship and | with high schools, Dallas College, | 010 |
| | employment | workforce development providers | |
| | opportunities aligned | and anchor institutions | |
| | with growing job sectors | | OED |
| | where there is both | Adjust incentive policies to match | OED |
| | | public funding with workforce | |
| | need and livable wages. | goals (e.g. hiring in certain zip | |
| | | codes) | 2-7 |
| | | Determine possibility of using TIF | OED |
| | | funding for workforce | |
| | | development and education | |
| | | programming; deploy TIF | |
| | | structure if so | |
| | | | |
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| | | vntown and neighborhoods to | |
| | | e physical spaces reflective of the | |
| cit | y's diversity. | | |
| A. | Market downtown as | Establish metrics and goals | DDI/EDC/OED |
| | both a national and | around business attraction to | |
| | regional business, | Downtown | |
| | · | ı | 1 |

| | education, lifestyle and tourism destination, as well as an inclusive place belonging to all Dallas | Study perceptions of Downtown Dallas over time, especially among communities of color | DDI/OED |
|----|--|--|---|
| | residents. | Enhance marketing efforts to support Dallas as a destination city for conventions, lifestyle center, tourist, films and cultural activities Work with Dallas College and other higher education institutions to establish significant | EDC/DDI/Convention Center/Visit Dallas/OED |
| | | new facilities in downtown Dallas | |
| В. | Invest in public transportation that improves non-car access to Downtown jobs for residents of Southern Dallas. | Identify transportation gaps preventing job access Study possible 21st century modalities: bus rapid transit; shared ride hailing | DART/Transportation Dept. (TD)/ PW |
| | | Explore funding mechanisms to meet gaps; implement promising mechanisms | DART/OED/EDC |
| C. | Incorporate design and placemaking standards into economic development efforts to foster attractive and inclusive physical spaces. | Review development efforts to account for design and placemaking Aim to create more culturally interesting places with diverse uses, diverse daytime populations, and diverse housing types | SDC/PUD/City Council |
| | D. Fostering a sustainable nighttime Dallas economy | Study the economic impact of Dallas nighttime economy Develop strategies to strengthen the economic sustainability of Dallas nighttime economy | OED/EDC/Community Partners |

| | 4. Dallas will incentivize the availability of a diverse and | | | |
|----------------|--|-------------------------------------|-------------------------|--|
| | fordable range of housing t | | | |
| neighborhoods. | | | | |
| Α. | Deliver on growing | Assess equity impacts of | Housing (HOU) | |
| | diverse housing types | Comprehensive Housing Policy | | |
| | and affordability levels | &Market Value Analysis (MVA) to- | | |
| | throughout the city. | date and identify gaps in | | |
| | | implementation and adjust | | |
| | | Study possibilities for creating | | |
| | | new mixed-income housing | | |
| | | adjacent to anchor institutions | | |
| | | Update affordable housing | HOU | |
| | | requirements and subsidy | 1100 | |
| | | programs to include focus on | | |
| | | NOAH and aging LIHTC | | |
| | | developments | | |
| | | Work closely with higher ed | HOU | |
| | | institutions to create housing in | | |
| | | proximity to anchor institutions | | |
| | | Develop affordable housing | DART/HOU/EDC | |
| | | development plan for publicly | , | |
| | | owned transit-adjacent properties | | |
| В. | Expand funding and | Identify and pursue non- | HOU/OED/EDC | |
| | explore alternate | traditional sources of funding (for | | |
| | funding sources to | example, private capital focused | | |
| | maintain and develop | on building mixed income / | | |
| | affordable and | mixed-use developments, with | | |
| | workforce housing. | incentives to include affordable | | |
| | | housing units and/or accept | | |
| | | housing choice vouchers | | |
| C. | Reform regulatory | Conduct a study to review how | SDC/HOU/PUD | |
| | requirements to | zoning capacity can meet city's | | |
| | encourage affordable | housing need | | |
| | housing development | Undergo regulatory review to | SDC/HOU/PUD | |
| | and accessibility | remove barriers to affordable | | |
| | between affordable | development | | |
| | housing and jobs. | | | |
| | | Establish tools beyond HUD | | |
| | | programs | | |
| D. | Build capacity for | Convene CDCs, developers, and | EDC/Philanthropy | |
| | community | neighborhood partners to identify | | |
| | development | needs | | |
| | corporations, CDFIs, | Conduct trainings, workshops, | Dallas Development | |
| | other partners to | and capacity building initiatives | Fund/ CD Intermediaries | |

| expand private housing | Explore funding options to create | OED/EDC |
|------------------------|-----------------------------------|---------|
| production in | funding pool for gap financing | |
| neighborhoods. | | |

Supported/Related City of Dallas Plans and Policies

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim

Business Inclusion and Development Policy

Capital Improvement Program

City of Dallas Local Preference Programs

Comprehensive Housing Policy

Convention Center Master Plan (Underway)

Dallas Historic Preservation Program

Dallas Park & Recreation Master Plan

Dallas Resiliency Plan

Dallas Zoning Map

Downtown Dallas 360 Plan

Economic Development Strategic Plan

Forward Dallas Comprehensive Plan (as updated)

Housing Nexus Study (forthcoming)

HUD Five Year Consolidated Plan

Transportation Mobility Plan

Water & Wastewater Capital Improvement Plan

Community Sustainability

Community sustainability plays a vital role in strengthening the resilience of the local economy. Through interwoven connects consisting of both social and economic conditions, creating a climate for citizens and business alike to reach their full potential is vital for the City of Dallas to flourish socially and economically. Investing in an inclusive, creative, multicultural city of complete communities where all people can thrive and feel safe strengthens the resilience and vibrancy of the local economy.

A complete community provides all people easy access to their daily needs while providing a high quality of life. The City's comprehensive plan calls for this type of community, characterized by a mix of housing choices, more housing near job centers, preserving historic structures, maintaining the physical character and built environment of unique areas, and capitalizing on transit opportunities. Dallas is a city of neighborhoods which are strengthened through housing, recreation, and retail opportunities as well as targeted business and industry development, which can provide jobs near housing.

The city's Comprehensive Environmental and Climate Action Plan warns that by 2050, Dallas may have an additional 30-60 days with high temperatures over 100° Fahrenheit. The effects of climate change will affect everyone, but not everyone will be affected equally. Vulnerable populations are most at risk to the impacts of climate change, and there is a role for the city to play in ensuring that economic development investments are made strategically to focus on creating a more resilient future. Examples of mitigating actions include aligning jobs and housing with transportation infrastructure, protecting and enhancing trees and green space, reducing emissions and waste, and improving access to healthy, local food.

Creating complete communities will help to address disparities in access to food and healthy options. The city's equity indicators report gives public health a score of 39.92 out of 100, with the greatest disparities in access to health care, population health, and maternal and child health. Those living in southern Dallas have the least positive health outcomes, including lower life expectancy, higher rates of chronic disease such as diabetes, and less access to amenities that benefit health such as park space that is within walking or driving distance. While economic development will not solve these disparities, targeted investments in communities can make a difference.

Actions within this policy that will promote healthy, thriving communities include creating an inclusive city for all; encouraging a creative, multicultural city; promoting complete communities and connected neighborhoods; and investing in communities to promote safety and economic growth.

¹² City of Dallas. Dallas Equity Indicators: Measuring Change Toward Greater Equity in Dallas. Accessed at https://dallascityhall.com/departments/office-of-equity/DCH%20Documents/equity-indicators-booklet-2019.pdf.

Dallas strives to be home to strong neighborhoods where residents have access to services, safe and clean environments, diverse arts and recreation, and an array of employment, housing, and transportation options. Through physical, environmental, and infrastructural interventions, aligning neighborhood-level partnerships and programming, and investing in active commercial corridors and vibrant walkable communities, all neighborhoods in Dallas should offer a high quality of life.

However, due to racist redlining policies and underinvestment, not all communities have such ample opportunities. A focus on closing the racial wealth gap and building community ownership must be a priority to building and preserving sustainable communities.

While there is an explicit focus on Southern Dallas in this document due to the concentration of inequities in these neighborhoods, we acknowledge that many neighborhoods outside of Southern Dallas have equally faced discriminative policies. We committed to using the same lens of restorative interventions to prioritize investments across the city. Our **community sustainability goals** are:

- Every household will have access to broadband.
- Improve community perception of their neighborhood by 50%.
- Decrease reliance on single-rider automobile trips by 30% by expanding housing development near job centers and transit stops, increasing public transportation usage, and creating shared ride hailing services
- Create more complete neighborhoods, where residents have access to transport, employment, commercial corridors, and social services.

| | <u>Policy</u> | <u>Actions</u> | <u>Lead</u> | |
|----------|---|---|---------------------------------------|--|
| 1. | . Dallas will invest in physical and programmatic infrastructure of its communities to create | | | |
| | inclusive, safe, and dy | namic neighborhoods. | | |
| A. | Align public and | Convene private and public | HOU/Office of Homeless Services (OHS) | |
| | private partners to | partners to identify gaps and | | |
| | tackle the holistic | neighborhood needs | | |
| | causes of poverty, | Pursue aligned redevelopment | EDC/HOU/OED/PD/Community Partners | |
| | at the individual | initiatives which include police | | |
| | and neighborhood- | (data), code/blight removal, | | |
| | level. | sanitation, housing, economic | | |
| | | development and community | | |
| | | partners | 100.100.00 | |
| | | Identify and pursue funding | HOU/OHS | |
| | | opportunities to support | | |
| <u> </u> | | programming | 051/500 | |
| В. | Invest in initiatives | Conduct/refine study on areas | OEI/EDC | |
| | to expand | of need for broadband access | | |
| | broadband access, | & citywide broadband plan | CEO/OEL/DW | |
| | particularly in underserved | Explore bonding mechanisms | CFO/OEI/PW | |
| | | to provide broadband | | |
| | neighborhoods. | infrastructure and plan for future bond program | | |
| | | accordingly | | |
| | | Develop partnerships for | OEI/COMMUNITY PARTNERS | |
| | | investment in broadband | OLI/COMMONITI FARTINERS | |
| | | access, including investment in | | |
| | | subsidized digital connections | | |
| | | and improved digital literacy | | |
| C. | Remove and | Consult community | Code Compliance (CC) | |
| 0. | mitigate unsafe | stakeholders on needs around | code compilance (co) | |
| | conditions through | public safety and implement | | |
| | consistent code | code compliance process | | |
| | enforcement. | improvements to ensure | | |
| | | consistency and equity | | |
| D. | Invest in arts, | Incorporate funding for art into | OED/ Office of Cultural Affairs (OCA) | |
| | cultural assets and | incentive offerings | | |
| | events that reflect | Establish partnerships with | OED/EDC | |
| | and celebrates the | private entities to fund arts and | | |
| | cultural, historic, | culture, including community | | |
| | and other | arts events in locations | | |
| | characteristics of | throughout the city | | |
| | the communities in | , | | |
| | the city and is | | | |
| | accessible to all | | | |
| | ages and abilities. | | | |

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| E. | Protect | Identify sites for environmental | OED |
| | neighborhoods | clean-up | |
| | from pollution | Dedicate resources for | EDC |
| | through | environmental remediation for | |
| | environmental | sites in Southern Dallas | |
| | remediation and | Reconsider zoning and | PUD/SDC |
| | zoning and | permitting regulations to limit | |
| | permitting | industrial uses in high-need | |
| | reconsideration. | neighborhoods | |
| 2. | Dallas will align plann | ning and investment to promote | |
| | | vith housing, recreation, and | |
| | tail opportunities as w | • | |
| | portunities. | and an employment | |
| _ | Invest in affordable | Identify needs through Comp | PUD/OED/EDC |
| Α. | neighborhood | Plan update | FOD/OLD/LDC |
| | | | OFD |
| | commercial, retail, | Develop incentive packages to | OED |
| | and office spaces to | support commercial space buy | |
| | support a broad | down program | |
| | range of small | | |
| _ | business owners. | I do atif , a at , a di a f | DUD |
| В. | Apply a community- | Identify network of | PUD |
| | centered urban and | community-based design firms | DUD |
| | environmental | Incorporate approaches into | PUD |
| | design approach to | Comprehensive Plan and | |
| | neighborhood | ongoing planning projects | |
| | planning. | 15.1 | 055 |
| C. | Incentivize and | Update incentives and TIF | OED |
| | invest public | guidelines with physical | |
| | resources in project | requirements for development | |
| | with mixed land | form and function | SDC |
| | uses and walkable | Ensure that zoning provisions | SDC |
| | urban form in both | promote mixed uses, density, | |
| | existing and new | and walkability | |
| <u> </u> | communities. | | 050 |
| D. | Prioritize public | Update incentives, | OED |
| | financial support for | TIF/MMD/LGC guidelines, and | |
| | planning and | bond project guidelines to | |
| | development in | address proximity to existing | |
| | areas reasonably | infrastructure and communities | |
| | contiguous with | | |
| | existing | | |
| | development to | | |
| | avoid premature | | |

| | investment in | | |
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| | infrastructure. | | |
| | Develop centralized tracking and | Inventory existing plans | PUD |
| | reporting process for all plans | Create dashboard | PUD/Housing/OED/SDC/Historic Preservation |
| | commissioned by the City of Dallas, monitoring progress over time, identifying areas of alignment and/or conflict, and transparently communicating with the public. | Assign responsibility and accountability | PUD |
| 2 [| Callas will reduce the | racial wealth aan by creating | |
| 3. Dallas will reduce the racial wealth gap by creating new wealth building opportunities for communities of | | | |
| cold | | ortumites for communices of | |
| | Pilot community | Identify opportunities for pilot | EDC |
| | cooperatives | programs and associated | |
| | leveraging area | partners | |
| | business | Pilot cooperative models for | EDC |
| | associations and | community ownership and | |
| | neighborhood | revitalization | |
| | associations to | 6. 1 | |
| | revitalize | With nonprofits, lenders, and | |
| | commercial areas or public spaces. | others to launch a community land trust that's built to scale | |
| ' | or public spaces. | across all underserved areas of | |
| | | the city. Goal of creating 1,000 | |
| | | homeowner families within a | |
| | | decade? | |
| | | | |
| | | | |
| B | Develop an MWBE | Assess historic performance of | OED |
| | policy and program | MWBE participation | |
| | that both creates | Study barriers to participation | OED |
| | strong incentives | with targeted outreach | |
| | for minority | Update MWBE policy and | OED |
| | participation and | program | |
| | builds capacity | | Page 24 |

| among the | | |
|--|--|---|
| | | |
| minority-owned business | | |
| | | |
| community. | Common a maio a mitro a common d | FDC/Community Downson |
| C. Increase the | Convene minority-owned | EDC/Community Partners |
| capacity of and | development companies to | |
| create | identify barriers | |
| opportunities for | Design and deploy incentives | OED/PW/HOU |
| minority-owned | and financial subsidies to | |
| contractors and real | increase minority investment | |
| estate developers in | participation. | |
| Dallas. | Create mentorship and | OED/PW/HOU |
| | partnership programs for | |
| | minority-owned companies | |
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| 4. Dallas will invest and | promote public safety and | |
| economic growth | | |
| | | |
| D. Encourage | Develop strategies in | DPD/ Office of Integrated Public Safety |
| | | |
| D. Encourage development projects that | Develop strategies in consultation with community stakeholders | DPD/ Office of Integrated Public Safety Solutions (OIPSS) /OED/HOU/EDC |
| development projects that | consultation with community stakeholders | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies | consultation with community stakeholders Removing and mitigating | |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies | consultation with community stakeholders Removing and mitigating | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental | Solutions (OIPSS) /OED/HOU/EDC |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects Increasing access to quality | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects Increasing access to quality employment, education and | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects Increasing access to quality employment, education and economic opportunities at the | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects Increasing access to quality employment, education and | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |
| development projects that identify strategies for increasing public | consultation with community stakeholders Removing and mitigating unsafe conditions through consistent code enforcement Supporting a safe environment through community-centered urban and environmental design standards in housing and redevelopment projects Increasing access to quality employment, education and economic opportunities at the | Solutions (OIPSS) /OED/HOU/EDC Code Compliance |

| | | | OED/EDC/Community Partners |
|----|---|---|---|
| E. | Pursue integrated redevelopment efforts consisting of housing, economic development, transportation, code enforcement and law enforcement | Design process to pursue integrated development as a means to support safe communities and economic development | EDC/OED/HOU/DART/DPD / OIPSS / CODE/ COMMUNITY PARTNERS/ANCHORS |



Supported/Related City of Dallas Plans and Policies

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim

Business Inclusion and Development Policy

Capital Improvement Program

Code Enforcement Plan

City of Dallas Local Preference Programs

Complete Streets Design Manual

Comprehensive Environmental and Climate Action Plan

Comprehensive Housing Policy

Connect Dallas Plan (Underway)

Dallas Aquatic Facilities Master Plan

Dallas Bikeway Plan

Dallas Cultural Plan

Dallas Historic Preservation Program

Dallas Resiliency Plan

Dallas Trails Network Plan

Dallas Zoning Map

Economic Development Strategic Plan

Forward Dallas Comprehensive Plan (As updated)

Lead Based Paint Action Plan

Library Master Plan

Neighborhood Plus Plan

Neighborhood Stabilization Program (NSP)

Thoroughfare Plan

Water & Wastewater Capital Improvement Plan

Smart Growth & Development

Smart growth and development refer to a strategic approach which support the connection between a mixed development of uses at the neighborhood scale with an emphasis on creating walkable communities with an emphasis on place-making and people. Placemaking creates inviting and distinctive spaces where people want to live, work and play.

Placemaking can contribute to the financial bottom line through increased property value, tourism receipts, and firm recruitment and retention. Accessibility helps ensure that residents and visitors can find the housing, goods, services, and jobs they are looking for in ways that conserve energy and commuting costs, strengthen community fabric, and minimize pollution.

According to forecasts, Dallas will continue to have relatively strong demand for employment and household growth land development. However, most of Dallas land supply for employment growth is on land that has constraints or is already at least partially developed. With the northern sector all but built out, most of the buildable land is in the Southern Sector of the city.

By concentrating on building more livable communities, Dallas will be able to reduce its reliance on the already congested highways and take advantage of city living at its best.

Dallas's long-term growth and development must be both sustainable and resilient. Through building walkable neighborhoods, investing in green building, infrastructure, and operations, enhancing transit systems, and making streets safe for pedestrians and cyclists, Dallas can improve mobility, enhance job accessibility, lower emissions, and strengthen the city for future generations. The City and its public-sector partners will leverage publicly owned land assets across the city to implement models for inclusive economic development and demonstrate successful models for private-sector adoption. These actions will contribute towards these smart growth & development goals:

- Decrease greenhouse gas emissions by 15% annually with greater emphasis on creating walkable communities and transit-oriented development
- Increase resiliency of neighborhoods to climate change and natural disaster risk.
- Increase business growth at the neighborhood level
- Foster the creation of homegrown business at the neighborhood level.
- Increase transportation mobility aligned with land use direction in support of transit oriented development
- Foster walkable communities through zoning, land use, design and the integration of transportation planning with housing and redevelopment activities

| | <u>Policy</u> | <u>Actions</u> | <u>Lead</u> |
|----|--|---|------------------------------------|
| 1. | Dallas will center environmental sus | tainability and climate change resilience in its l | ong-term growth. |
| A. | Track and improve energy efficiency and lower carbon | Design metrics and targets around efficiency and emissions across sectors | TBD |
| | emissions from new development, pursuing innovations in green building and operations. | Review incentives measures to account for sustainability in project delivery and operations | OED |
| В. | Reduce automobile dependence through promoting the conditions | Incorporate urban design standards into development planning | PUD |
| | for walkable neighborhoods. | Develop inventory of infill opportunities to increase density | EDC/PUD |
| | | Require pedestrian and cycling improvements in neighborhood planning efforts | PUD |
| C. | Assess vulnerability to climate change and natural disasters and develop adaptation plans. | Convene public agencies to inventory infrastructural vulnerabilities and explore focusing on surface permeability to decrease flood risk? | PW / DWU |
| 2. | Dallas will develop accessible transp | ortation options across a series of modes. | |
| A. | Incentivize transit-oriented development around existing and future nodes to improve access to jobs and housing. | Review land use policies to heighten density around job centers and planned transit nodes | SDC/PUD |
| В. | Integrate public transit & walking/cycling modes to increase sustainable multi-modal transportation. | Map existing walking/cycling modalities and integration with transit | Transportation / Park & Recreation |
| C. | Plan for future public transit investments aligned with land use | Identify transit infrastructure needs through Comp Plan update | PUD |
| | considerations. | Conduct demographic growth analysis to match transportation planning | PUD |
| | Dallas will encourage business grow ale conducive to supporting walkable | th and redevelopment in infill locations at a c communities | |
| A. | Encourage small business growth and expansion in infill locations at the neighborhood level | Review land use policies through Comp Plan to heighten job creation at neighborhood level in tandem with redevelopment efforts of aging commercial centers. | PUD/OED/EDC/SDC |
| B. | Promote entrepreneurship through business incubation, foster the creation of homegrown businesses at the neighborhood level. | Identify locations and funding strategy to support the creation of business incubators both as standalone entities and as a part of redevelopment projects. | EDC/OED |

Supported/Related City of Dallas Plans and Policies

Complete Streets Design Manual

Capital Improvement Program

Water & Wastewater Capital Improvement Plan

Forward Dallas Comprehensive Plan (As updated)

Comprehensive Housing Policy

Comprehensive Environmental & Climate Action Plan

Economic Development Strategic Plan

Dallas Zoning Map

Connect Dallas

Dallas Resiliency Plan

Thoroughfare Plan

Neighborhood Plus

Dallas Bikeway Plan

Dallas Trails Network Plan

Responsive Governance

Effective responsive governance is essential to ensuring our sustainable future. Fostering community trust is essential for successful, sustainable economic and community development. Governance or management systems that are fiscally responsible, accountable, and inclusive provides for greater alignment and success. Through its economic development, planning and housing and redevelopment efforts, the City of Dallas supports responsible governance by:

•

- Engagement with community and neighborhood organizations that prioritizes inclusivity and equitable access, especially with historically disadvantaged or marginalized populations
- Transparency through open communication and publicly accessible materials
- Acting as a conduit for resources and information
- Facilitating inter-agency cooperation to leverage resources and coordinate services
- Collaboration with local partners to advance sustainable, equitable growth and leverage resources for community benefit
- Transparent, accountable procurement policies that encourage participation by small, minority, and women-owned local businesses
- Managing financial performance to ensure effective, efficient delivery of economic development programs and services

To effectively deliver on its mission, Dallas economic and redevelopment efforts will need to be open, transparent, and accountable. Policies must be consistent and well-communicated, devised and delivered with extensive public outreach. Transparent and regularly updated performance measures around public incentives, contracting, procurement, and agencies' own financial sustainability will keep Dallas on track, including towards delivering these responsive governance goals:

- Engage residents through outreach and communication on use of economic development tools and projects.
- Increase annual city tax revenue by a minimum of 4% each year.
- Insuring accountability mechanisms are in place to ensure incentive agreements are fulfilled and investments are supported by and well-suited to the community

| | <u>Policy</u> | <u>Actions</u> | <u>Lead</u> |
|----|--|---|---|
| ес | Dallas will practice go onomic development itiatives. | | |
| A. | Develop transparent methods for communicating | Inventory plans, policies, and other materials to ensure all are available and updated online. Translate critical materials to most-spoken languages in Dallas | PUD/OED/EDC/HOU PUD/Communications, Outreach & Marketing |
| | with the public, prioritizing public accessibility of materials. | | |
| В. | Create transparent and accessible | Transparently advertise and publicize contracting and procurement opportunities | Procurement Services |
| | reporting of procurement and contracting policies and performance. | Incorporate MWBE performance metrics into reporting dashboard(s) | OED/EDC/HOU/PUD/SDC |
| | | Partner with organizations to reach disadvantaged communities and businesses | OED/EDC |
| C. | Consistently enforce performance | Develop robust performance metrics for all incentives, with clear and consistent measurement methodologies. | OED |
| | requirements for incentives. | Annually review and report all incentive performance metrics. | OED |
| | incentives. | Update incentive enforcement mechanisms to align with performance measures. | OED |
| D. | Transparently report financial | Develop online dashboard for ongoing reporting of performance. | OED/EDC |
| | performance, including the costs | Develop robust annual transparent reporting process and materials. | OED/EDC |
| | and impacts of economic development incentives. | Develop business plan, including new sources of funding. | OED/EDC |

Supported/Related City of Dallas Plans and Policies

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim Business Inclusion and Development Policy City of Dallas Local Preference Programs Public Improvement District (PID) Policy Public-Private Partnership Program Tax Increment Financing (TIF) District Program

Evaluation Matrix

The evaluation matrix provides a flexible way to measure the degree to which an incentive project or decision point aligns with the economic development policy. For example, imagine two projects equal in size and use is requesting incentive support from the City of Dallas. The city has limited resources and must decide what project is best aligned with the policy. One project is simply asking for support with not much connected to the policy and the and the other is aligned. The evaluation matrix provides a means to align projects in support of reaching policy goals. This matrix provides a framework for beginning a discussion of incentives, programs, and policies and is not considered to be a final directive or guarantee of approval.

| | = | | | | | | | | | |
|--|----------------------|--|---|-------------------------------------|--|---|---|---|--|---|
| | | | PRIORITY CONSIDERATIONS (110 points) | | | | | | | |
| | Expands the tax base | increases living wage job opportunities | Provides or participates in local job training | Creates jobs in targeted industries | Investment below I-30, south of the Trinity River, or in other underserved | Provides affordable or workforce housing | Encourages a more inclusive, multicultural city | Promotes complete communities and connected | ncrease entrepreneurship, homegrown businesses | Investment in public safety and environmental quality |
| MAXIMUM POINTS→ | 10 | 10 | 10 | 10 | 20 | 10 | 10 | 10 | 10 | 10 |
| Incentive project, | | | | | | | | | | |
| policy, or program Incentive project, policy, or program | | | | | | | | | | |
| Incentive project, policy, or program | | | | | | | | | | |

| CONSIDERATION | DEFINITION |
|---|--|
| Expands the city of Dallas tax base | Incentive project, policy, or program provides new property, sales, HOT, or other taxes to the city through the development of property or facility or by making improvements to an existing property or facility, through the development of a new business or expansion of an existing business, through the development of a new multi-tenant complex where businesses can locate, or through the addition or increase in jobs available in the city. |
| Increases living wage job opportunities | Incentive project, policy, or program increases access to jobs with a significant percentage of those jobs earning a living wage, as defined by the MIT Living Wage Calculator. |

| Provides or participates in local job training | Incentive project, policy, or program provides job training directly to prospective employees, or partners with a local school district or other educational institution to provide job training or other workforce development services. |
|--|--|
| Creates jobs in targeted industries | Incentive project, policy, or program provides greater access to jobs in the city's target industries as identified in the Economic Development Strategic Plan: Life Sciences and Healthcare; Telecommunications and IT; Business Services; National and International Corporate Headquarters; Entrepreneurship, Digital Arts, and Innovation; Advanced Logistics; Food Processing; and Advanced Manufacturing. |
| Investment below I-30, south of the Trinity River, or in other underserved areas | Incentive project, policy, or program is to develop/redevelop a property or facility in a manner that brings new opportunities or amenities, leverages existing investments, or otherwise contributes to closing a gap in access to housing, retail, food access, business, and industry in southern Dallas and in other areas of high poverty or traditional disinvestment |
| Provides affordable or workforce housing | Incentive project, policy, or program maintains existing or creates new housing that is affordable to incomes at or below 120 percent of the area median income. Special attention given to projects close to transit and anchor institutions |
| Encourages a more inclusive, multicultural city | Incentive project, policy, or program promotes Dallas as a community for all people and emphasizes equity and inclusion in the city's growth and development patterns. Examples include encouraging investment in, and alignment of, poverty reduction efforts that address disparities in economic and workforce development, land use, transportation, housing, social services, public health, and community development; applying best practices in design and placemaking; and creating public art that reflects the cultural, historic, or other characteristics of a community. |
| Promotes complete communities and connected neighborhoods | Incentive project, policy, or program promotes a mix of land uses with access to residential and commercial areas, transportation alternatives, broadband internet, parks, green space, and trail systems. Development/redevelopment is connected to existing development and infrastructure networks and either promotes transportation alternatives and connectivity or includes infrastructure investments in broadband, transit, sidewalks, bike lanes, and trails. |

| CONSIDERATION | |
|--|--|
| Investment in public safety and environmental quality | Incentive project, policy, or program includes strategies for increasing public safety that are developed in consultation with community stakeholders and organizations, removes or mitigates unsafe conditions, or reduces environmental impacts through improvements in stormwater retention, water quality, energy efficiency, and air quality. |
| Increase entrepreneurship homegrown businesses, and minority business growth | Incentive project, policy, or program includes strategies for increasing entrepreneurship for home grown businesses, startups and minority business growth and development. |





BRIEFING PAPER ON ESTABLISHING A NEW ECONOMIC DEVELOPMENT ENTITY CITY OF DALLAS



CONTENTS

| INTRODUCTION | |
|---------------------------------------|----|
| BACKGROUND | 1 |
| WHY A NEW ENTITY IS NEEDED | 1 |
| BENCHMARKING | 2 |
| RECOMMENDATIONS FOR A NEW ENTITY | 4 |
| STRUCTURE | 4 |
| FUNCTIONS | 4 |
| OVERSIGHT | |
| FUNDING | 6 |
| STAFFING | 7 |
| PROJECTED BUDGET | |
| TIMELINE | 8 |
| APPENDIX A: BENCHMARKING TABLES | |
| APPENDIX B: INVEST ATLANTA CASE STUDY | 13 |
| | |



TIP STRATEGIES, INC., is a privately held economic development consulting firm with offices in Austin and Seattle. TIP is committed to providing quality solutions for public sector and private sector clients. Established in 1995, the firm's primary focus is economic development strategic planning.

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CONSULTING TEAM

Jeff Marcell, Senior Partner Alex Cooke, SVP, Consulting Services

INTRODUCTION

BACKGROUND

One of the overarching goals of the draft Economic Development Strategic Action Plan (EDSP) completed in 2019 was the creation of a new, independent organization to lead the City of Dallas's business attraction and marketing, business retention and expansion, and entrepreneurial and small business development efforts. The EDSP argued Dallas needs a new structure outside of City government dedicated to more aggressively promoting Dallas's competitive strengths, assets, and advantages and to generating new investment and jobs in the City, especially in underserved and underdeveloped areas.

After the plan's completion, TIP Strategies was hired by the City of Dallas to facilitate a review of the draft plan and to work with specific stakeholder groups to identify priorities that would inform next steps for implementation. This review included gathering input on the draft plan from Dallas City councilmembers, a community review panel, and a policy advisory committee through interviews, listening sessions, and an online survey. Stakeholders were excited about creating a new economic development entity and saw an important role for a new entity in Dallas's economic development landscape. Indeed, creating a new economic development entity was the highest priority item in the online survey and was frequently mentioned during interviews.

The City of Dallas further engaged TIP Strategies to assist with the implementation of that recommendation. Specifically, the TIP consulting team was charged with benchmarking other regional, state, and national peers to identify potential models that could work in Dallas. These models include legal structure, governance, functions, funding, and staffing. This research informed a formal set of recommendations submitted to the Dallas City Council for consideration, which this briefing document lays out.

WHY A NEW ENTITY IS NEEDED

The competition for investment, jobs, and talent in the DFW Metroplex and the larger North Texas region is fierce. As shown in Figure 1 below, in North Texas there are dozens of communities that have established Type A or Type B (or both) local option sales tax corporations to lead their economic development efforts. Such sales tax corporations enable many of these communities to offer generous financial incentives in the form of land, buildings, and cash grants. In addition, cities in the Metroplex that do not have economic development sales tax corporations (e.g., Fort Worth, Irving, Arlington, Plano, and Richardson) have well-funded economic development organizations that compete at the highest levels.

The City of Dallas's economic development program is capably led by the Office of Economic Development (OED). The department is organized around four key functional areas: area development; business development; business and workforce inclusion; and finance, compliance, and administration. Within the business development area, the OED employs two staff members focused on business recruitment and retention, prospect support, business outreach, and related research and analysis. The City does limited marketing and outreach, generally in partnership with the Dallas Regional Chamber or the Texas Economic Development Corporation. While both are first-rate economic development organizations, the DRC is a regional organization that serves the interests of multiple community members in the Dallas region, and TxEDC supports the entire state. City leaders have expressed a desire for Dallas to have an independent economic development organization focused solely on showcasing Dallas's assets and catalyzing new development, especially in southern Dallas.

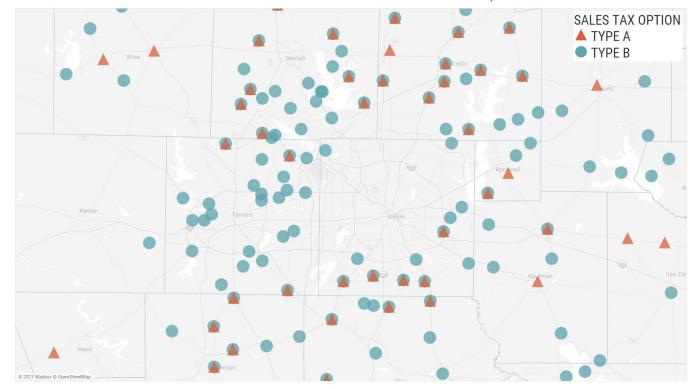


FIGURE 1. ECONOMIC DEVELOPMENT SALES AND USE TAX ELECTIVES IN NORTH TEXAS, AS OF MARCH 2021

Source: Texas Comptroller of Accounts; TIP Strategies, Inc.

Among the perceived advantages of an independent entity is the ability to insulate economic development activities from day-to-day politics, including the competing—and sometimes divergent—priorities of the City's 14 individual Council Districts. Forming a separate entity would also help mitigate the impact of leadership changes and create an environment that allows a nimbler, market-paced response to investment opportunities. The entity would coordinate closely with the City while remaining outside of the constraints of governmental bureaucracy. Additional advantages of an independent economic development entity include:

- More speed and efficiency in responding to business development opportunities.
- ► The ability to move at the speed of the market for real estate transactions.
- Greater access to private sector networks, industry knowledge, and resources.
- Added potential to engage the development community on such issues as social equity, workforce, and housing.
- More operational flexibility and autonomy on issues of financial planning and budgeting, human resource management, information technology, purchasing, and procurement.

BENCHMARKING

TIP examined cities and organizations at the regional, state, and national levels to identify how Dallas's peers and competitors are organized and structured to pursue their economic development goals. We looked at 15 cities and categorized each type of entity, geographic focus, governance, staffing levels, funding source, revenue, and primary functions. A matrix containing information for each city/organization is displayed in Appendix A.

Major economic development entities within the DFW Metroplex that TIP benchmarked include a mix of chambers of commerce (Fort Worth, Irving-Las Colinas, and Richardson), Type A and Type B sales tax corporations (Frisco and McKinney), and a city department (Plano). The chamber organizations have contracts with their cities to provide economic development services. At the state level, Houston and San Antonio are served by 501(c)(6) non-profit organizations (Greater Houston Partnership and the San Antonio Economic Development Foundation, respectively) that are funded primarily by memberships. Like Dallas, the City of Austin operates a City economic development department and invests in a regional economic development initiative led by the Austin Chamber. However, in 2020 the City of Austin established a new, independent Austin Economic Development Corporation (AEDC) that will serve as a public real estate developer on behalf of the City. AEDC was formed as a local government corporation (LGC) under Texas law.

At the national level, most large cities structure their economic development programs as a family of entities that serve different purposes and roles. Often there is a large lead agency that operates outside of city government. Such entities include New York City Economic Development Corporation (NYCEDC), the Philadelphia Industrial Development Corporation (PIDC), the Baltimore Development Corporation (BDC), World Business Chicago (WBC), Los Angeles Economic Development Corporation (LAEDC), and Invest Atlanta. All these entities, except for Invest Atlanta, are independent nonprofit organizations with strong governance ties to their city governments, but they also receive private funding. Invest Atlanta is a local government authority that was established by state legislation in Georgia but is currently in the process of seeking non-profit status.

The consulting team conducted a more thorough analysis of Invest Atlanta to identity some of the key reasons for the organization's long track record of success. This included an interview with Invest Atlanta's CEO, Dr. Eloisa Klementich. Below are some key takeaways from the interview with Dr. Klementich. The full case study on Invest Atlanta is provided in Appendix B.

- Invest Atlanta began with a single focus and steadily added competencies over the decades, which allowed the organization to grow organically and with enough time to fully understand their needs and seamlessly integrate change.
- The decision to structure Invest Atlanta as an independent government authority has enabled them to recruit top talent, since it is not part of City government.
- Braiding economic, community, and workforce development under one roof allows funds to be used synergistically and reduces spending on redundant services.
- ► Keeping decision making power within Invest Atlanta for development projects ensures follow-through and consistency, independent of changing elected officials.
- Coordinating efforts like these presents front-loaded challenges, but once they are adopted, it makes the development processes much smoother and quicker in the long run.

RECOMMENDATIONS FOR A NEW ENTITY

STRUCTURE

TIP Strategies recommends the City of Dallas establish a new economic development corporation (EDC) as a local government corporation. As provided for by Chapter 431 Texas Transportation Code, Chapter 394 Texas Local Government Code, and the Texas Nonprofit Corporation Law, Texas cities are allowed to create a LGC to act on behalf of a city to accomplish a governmental purpose. These functions would need to be defined in the documents creating the LGC.

An LGC has the powers granted to a transportation corporation under the Texas Transportation Code and the powers granted to a nonprofit corporation under the Texas Business Organizations Code. Both types of corporations have, among other powers, the power to contract and own property.

TIP also recommends the new entity be established as a non-profit 501(c)(3) primarily due to its capacity to receive charitable donations. This will offer the entity greater flexibility in being able to raise non-public funds.

FUNCTIONS

Much like Invest Atlanta, the EDC's functions should expand over time to allow the organization to grow organically, develop competencies, demonstrate successes, and identify needs. Trying to stand up a new organization while overburdening it with too many missions would be a mistake. Initially, the EDC's primary areas of focus should be on developing a portfolio of competitive properties that could generate new private investment in underserved areas and to aggressively market them to potential investors. Therefore, within the first three years, the EDC's primary functions would be twofold:

- ► BUSINESS DEVELOPMENT: Lead the City's business retention, expansion, and recruitment efforts and economic development marketing activities.
- PUBLIC DEVELOPER: Serve as a public developer of City-owned properties, as well as conduct land acquisition in support of redevelopment and job growth (especially in historically underdeveloped areas of southern Dallas) to advance real estate projects that the City could not do on its own.

These missions align with two key themes outlined in the Dallas Economic Development Policy:

- Promote an environment that is conducive to attracting, retaining, and nurturing businesses that support prosperity and equitable access to employment opportunities.
- Strategically invest in economic growth below I-30, south of the Trinity River, and in historically underserved communities in Dallas.

Over time, the EDC can take on additional responsibilities such as small business development, workforce development, talent attraction, and entrepreneurship and innovation.

BUSINESS DEVELOPMENT

Business development is the core mission of any economic development organization. The City of Dallas needs a more robust business development program that actively markets the City to potential investors and strengthens Dallas's brand as one of the world's great economic centers.

- BUSINESS MARKETING AND ATTRACTION: The EDC will spearhead an expanded business recruitment program designed to attract new domestic and foreign direct investment to Dallas through targeted marketing. As is called out in the EDSP, the EDC should engage in branding, outbound marketing through earned media, marketing missions, national advertising, trade shows/industry conferences, inbound marketing (familiarization tours, networking with real estate brokers and developers), and organizing "hot teams" specific to each target industry—to promote the City of Dallas. In addition, one of the EDC's first tasks should be to engage an economic development marketing firm to develop a vision and branding initiative to guide the business recruitment program, which is a key recommendation in the Community Transformation Action Roadmap.
- BUSINESS RETENTION AND EXPANSION: The EDC will proactively engage and support existing businesses in the community through business visitations, networking, and events.

PUBLIC REAL ESTATE DEVELOPMENT

The EDC should serve as a catalyst agent for helping to spur new development and redevelopment in historically underserved areas that would not attract private investment "but for" the participation of the public sector. This new entity will give the City of Dallas an ability to acquire and manage a portfolio of properties and to partner with the private sector to facilitate new investment, development, and job creation. Residing outside of City government will allow the EDC to move at the pace of the market and rapidly respond to new opportunities. Primary activities in this role would include:

- PUBLIC DEVELOPMENT: Subject to the approval of the Dallas City Council, the EDC would take title to strategic City-owned properties. The transfer of City-owned property to the EDC would be done with an explicit contractual requirement to achieve a public purpose. In addition, the EDC would engage in private land acquisition to spur new development or redevelopment in strategic areas.
- ► EXISTING ASSET SUPPORT: Because the EDC will become a member of Dallas's family of economic development entities, it would be able to support major development projects such as the Kay Bailey Hutchison Convention Center, the Streetcar project, and Hensley Field.
- TRANSACTION SUPPORT: The EDC would perform real estate transactions (lease, sale, purchase) on direction from the City Council and in conformance with relevant City plans such as the Comprehensive Housing Policy and Forward! Dallas.
- LEASE ADMINISTRATION: The EDC would manage properties on behalf of the City. The City will retain title.

OVERSIGHT

The creation of a new entity should not be seen simply as an effort to privatize economic development in Dallas. Privatization is not the objective. The EDC will become an important component within Dallas's family of economic development entities and programs. Indeed, the OED will remain within the City and have the lead role in negotiating incentives and managing the contractual relationship with the entity.

Dallas City Council will have oversight of the EDC through approving board appointments, providing guidance on contractual priorities, and the authorizing any public financial incentives. Preliminary recommendations for board composition and how accountability to the taxpayer will be ensured are listed here.

The Dallas City Council will approve board members nominated by the City Manager's Office. The City Manager's Office should work closely with local stakeholders to identify local experts representing diverse interests in the city to serve on the board. The slate of board nominees will be presented to City Council for approval.

- The board of directors should consist of 11 to 15 members representing diverse organizations representing the public, nonprofit, and private sectors. The board should be composed of high-level experts representing such areas as real estate, planning, equity, business, economic and community development, finance, workforce, marketing, resource development, architecture and design, and philanthropy. A small working group of stakeholders and City staff should identify the specific constituencies and areas of expertise that will be represented on the board.
- Once the EDC is established, there may be a need to have a transitional board consisting of 5 to 7 members to guide operations until a full board is seated.
- The EDC should operate under a five-year contract with the City. OED would manage and administer the contract. The contract should delineate the specific functions, goals, and measures the EDC will be expected to meet. The City Council will provide guidance as to what its economic development priorities are in the contract.
- The executive director reports to the EDC board and is responsible for day-to-day management of the organization and the staff.
- The authority to approve public financial incentives will remain with the Dallas City Council.
- The EDC board will have the authority to approve real estate transactions the entity is involved in.
- The EDC will support the work of OED. By way of example, the EDC may pay for travel and registration fees for industry events attended by OED staff. Likewise, the EDC may produce marketing collateral for OED programs and events.
- Transparency will be a guiding principle of the EDC. The organization will provide regular reports to the City of Dallas and the public. A detailed annual report will be submitted and presented to the City of Dallas Economic Development Committee. A regular newsletter (quarterly or monthly) should be produced to update the board, councilmembers, and the public. This principle aligns with the key theme in the Dallas Economic Policy for good governance. Specifically, the policy calls for:
 - Increased accountability and transparency to ensure information is readily available.
 - Creating inclusive governmental processes and policies that consider stakeholders at the neighborhood, city, and regional levels.

FUNDING

- The EDC will require public funding to launch and sustain the organization. In the tight fiscal environment the City is currently facing, funding EDC operations out of the general fund will be difficult, but critical to its success. Reallocating funds currently appropriated for OED is untenable since the EDC will support (but not replace) OED functions.
- As a 501(c)(3), the EDC will also be able to receive additional private financial support to leverage/match public funding. Private contributions, however, should only be used to support marketing and business retention, expansion, and recruitment activities and expenses. Moreover, the EDC would not adopt a pay-to-play investor funding model for private sector contributors.
- The city may allocate a portion of the 2017 General Obligation Bond to fund capitalizable expenses of real estate development projects for the first three years of the EDC; however, such bond funds could not be used for administrative and operating expenses of the EDC. Proposition I of the bond proposal authorized the City of Dallas to issue general obligation bonds of the City in the principle amount of "\$55,400,000 for the purpose of providing funds for promoting economic development throughout the city." One potential solution would be to include funding for the EDC in the next bond proposition.

- As a public developer, the EDC would earn revenue through its real estate transactions and lease agreements. Over the long term, this revenue will allow the EDC to become more financially self-sustaining. Real estate revenue can also be used to reimburse the City for public funds used to start up and sustain the EDC over the first three years.
- Funding the EDC using economic development sales tax (Type A and Type B) or hotel occupancy tax (HOT) is not viable. The City's sales tax rate (8.25%) is currently maxed out, with 1% of the City's 2% allocation committed to funding Dallas Area Rapid Transit (DART). As for the HOT, any revenue it generates must be allocated to tourism efforts or for the convention/hotel industry, including 30% for marketing the Kay Bailey Hutchison Convention Center. Economic development efforts which aren't directly linked to those things are ineligible.

STAFFING

- The consulting team recommends that no existing OED business development personnel should be transferred to the new EDC to take up similar positions. Rather, new business development and real estate management positions would be created to fill out the team and bring in the other expertise, and the EDC will support the existing OED staff and functions. However, until a new business development and real estate management team for the EDC is created, the EDC would temporarily be staffed by OED personnel.
- Until a permanent CEO is hired, the Interim Director of OED serves as the interim CEO of the EDC.
- The CEO of the EDC would be responsible for identifying additional business development, real estate, and administrative positions and hiring personnel to fill them.
- For business development functions, new positions will likely include a director of business development, a marketing and communications specialist, an international business development manager, and 4 business development/project managers aligned with the City's 8 target industries identified in the Economic Development Strategic Plan (each specialist would be assigned to developing two target industries). The business development/project managers would be responsible for business attraction, retention, and expansion activities. The EDC should also create at least 2 positions for performing research and data analysis, which is an important function in any first-class economic development organization. Research and data are critical to the EDC's ability to respond to site selection RFPs, inform the target industry program, track real estate product, and educate City leaders and the public on business and industry trends.
- For public development functions, new positions will likely include a chief financial officer, general counsel, chief operating officer, budget analyst, real estate transactions officer, and asset manager.
- The EDC should negotiate its own employment benefits, such as health insurance and retirement plans.

PROJECTED BUDGET

A budget recommendation has been estimated by determining an appropriate budget to carry out the identified functions of the EDC, as well as considering budgets of comparable economic development organizations. Most of the budget will go toward covering operating expenses such as personnel, marketing and outreach, and general and administrative costs. TIP estimates approximately 15 full-time staff will be required for the EDC to fulfill its business development and real estate development functions. It is reasonable to expect these positions will be added to the organization over a three-year period. Therefore, annual budgets should gradually increase over time.

The City should house the organization in one of its facilities in the first few years to minimize overhead costs. Ideally, such a location would be in southern Dallas, a target area for development.

It is not possible at this time to estimate any funds needed for capital costs or transaction expenses related to real estate development.

Based on the budget of comparable organizations in the DFW Metroplex, the EDC's budget range is \$3 million to \$5 million by year 3.

TIMELINE

The City should work to formally launch the EDC by the second quarter of 2022. In the interim, completion of several steps will be required.

Council approval and passage of authorizing ordinance: Q3 2021

Establish legal entity: Q3 2021-Q4 2021

Appoint board of directors: End of Q4 2021

Hire chief executive: Q1 2022

Begin hiring staff and commencing operations: Q2 2022

APPENDIX A: BENCHMARKING TABLES

FIGURE 2. DFW PEERS & COMPETITORS

WHO DALLAS COMPETES WITH FOR INVESTMENT AND JOBS WITHIN THE METROPLEX

| CITY | TYPE OF ENTITY | GEOGRAPHIC FOCUS | GOVERNANCE | PERSONNEL | FUNDING SOURCE | REVENUE | PRIMARY FUNCTIONS |
|--|---|-------------------------------|---|-----------|--|------------------------|--|
| Fort Worth Chamber of Commerce | Chamber of Commerce – 501(c)(6) | Fort Worth region | 5 Officers 48 Board Members | 16 FTE | Private Investments Memberships Events | \$5,297,061 (2018) | Business Attraction Retention & Expansion Talent Entrepreneurship Advocacy |
| Plano Economic Development | City Department | City | City Council | 5 FTE | 2 cents of property taxes dedicated to ED incentive fund | \$8,924,828 (2020) | Business Attraction Retention & Expansion Redevelopment |
| Frisco Economic Development Corporation | Type A sales tax corporation (City also has a Type B corp.) | City | 7-member Board of Directors appointed by the City Council | 9 FTE | half-cent sales tax and other revenues | \$42,990,488 (2019) | Business Attraction Retention & Expansion Product Entrepreneurship |
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FIGURE 3. STATEWIDE PEERS & COMPETITORS

WHO DALLAS COMPETES WITH FOR INVESTMENT & JOBS IN TEXAS

| CITY | TYPE OF ENTITY | GEOGRAPHIC FOCUS | GOVERNANCE | PERSONNEL | FUNDING SOURCE | REVENUE | PRIMARY FUNCTIONS |
|--|--|--|---|--|--|---|---|
| Greater Houston Partnership | Non-Profit 501(c)(6) (formed when the Houston Chamber of Commerce, Houston Economic Development Council, and the Houston World Trade Association merged in 1989) | 12-County Greater Houston Region | Board of Directors (142) Executive Committee (42) Advisory Committees (9) | 82 | Membership Donations Investments | \$17,611,204 (2019 estimated, combined balance with GHP Foundation) | Business Attraction Retention & Expansion Incentive assistance Permitting process assistance Data collection and analysis Marketing Talent Attraction Advocacy Resiliency Global Recruitment K-12 + Higher Ed Workforce |
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| Austin Economic Development Corporation | Local Government Corporation | Austin | 22-member board appointment by City Council | 11 (projected staffing by year 3) | City seed funding. Future revenue from real estate transactions, lease management. | \$900,000 (2021 proposed); \$3,941,500 (2024 proposed) | Public real estate development |

FIGURE 4. NATIONAL PEERS & COMPETITORS

WHO DALLAS COMPETES WITH FOR INVESTMENT & JOBS WITHIN THE NATION

| CITY | TYPE OF ENTITY | GEOGRAPHIC FOCUS | GOVERNANCE | PERSONNEL | FUNDING SOURCE | REVENUE | PRIMARY FUNCTIONS |
|--|----------------------------------|---------------------|---|-----------|---|----------------------------|--|
| Invest Atlanta | Local Government Authority | Atlanta, GA | Chair (Mayor) Board of Directors (9) | 51 | City funds Service/Loan/Admin Fees Developer Fees Rental Income Debt Service Payments | \$44,311,650 (2018) | Site selection Housing Entrepreneurship Incentive assistance Business Development Neighborhood redevelopment Business Attraction Retention & Expansion Workforce |
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| CITY | TYPE OF ENTITY | GEOGRAPHIC Focus | GOVERNANCE | PERSONNEL | FUNDING SOURCE | REVENUE | PRIMARY FUNCTIONS |
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| Los Angeles Economic Development Corporation | Non-profit 501(c)(3) | Los Angeles County | Board of governors which includes the Executive Committee (100+) | 29 | Contributions, Grants Program Services Membership Dues Program Services | \$7,363,304 (2019) | Site selection Entrepreneurship Incentive assistance Business Development Neighborhood redevelopment Business Attraction Retention & Expansion Industry Cluster Development Workforce Development |

APPENDIX B: INVEST ATLANTA CASE STUDY

WEBSITE

www.investatlanta.com

FUNDERS/SPONSORS

Three primary sources equally fund Invest Atlanta (IA):

- The City of Atlanta, through economic and community development contracts
- ► IA's management of TIFF/TADS charge back to the City
- Issuing bonds for the City after the Urban Residential Finance Authority (URFA) receives bond allocations and gives IA to manage

PROGRAM AFFILIATION

The City of Atlanta:

- Urban Residential Finance Authority (URFA)
- Downtown Development Authority (DDA)
- WorkSource Atlanta (WSA)
- Atlanta Emerging Markets, Inc. (AEMI)

TIMELINE

| 1976 | Atlanta EDC (AEDC) is formed |
|------------|--|
| 1979 | URFA merged with AEDC |
| 1982 | DDA joins AEDC and purchases its first property that decade |
| 1985 | The State adopts the Redevelopment Powers Law, giving local governments the authority to sell bonds to finance infrastructure costs within a tax allocation district (TAD), which works similarly to tax increment financing |
| Late 1980s | The AEDC, URFA, and DDA merge and become Atlanta Development Authority (ADA), the City's EDA |
| 2006 | IA is created and is an operating owner of AEMI, a community development entity (CDE) for federal New Markets Tax Credits |
| 2012 | ADA is rebranded as Invest Atlanta |
| 2015 | IEDC designates IA as an Accredited Economic Development Organization, the first in the state |
| 2020 | The Board approves IA's integration with WSA, effective July 2021. |

BACKGROUND

IA is the economic development authority for the City of Atlanta. Founded in 1976 as AEDC, the initial focus was small business support programming. By the end of the 1980s, through a series of mergers and a key piece of passed legislation, AEDC had expanded to include housing and downtown redevelopment services and became the ADA. Structured as a registered local government authority, IA is not a city department. It is comprised of an 8-member executive team supported by 43 FTE and is governed by a 9-member Board of Directors, chaired by the Mayor. Funding is divided equally between the City (through a contract for economic development services), IA's management of TADS through charge backs to the City, and issuing bonds for the City after URFA receives the bond allocations. While IA can receive donations from private citizens or entities, most private donations go to the Chamber which in turn works closely with IA on business attraction but not retention. Currently, IA is in the process of filing for non-profit status to more easily accept donations for retention efforts.

The decision to maintain independence from the City has provided IA the agility needed to stay competitive as an organization, passing on the economic benefits to the larger Atlanta community through strategic hiring and business recruitment. For instance, IA is the decisionmaker on which bids to accept on any given economic development project. They can go with the bidder that has the best comprehensive package for the community over accepting the highest bid. Further, braiding community development with economic development is beneficial for IA and businesses alike. It streamlines the bureaucratic processes for businesses, as most services are housed under one organization instead of multiple independent authorities, while funneling money back to IA for their end-to-end management of projects. Another benefit of independence is that communication is less likely to get lost in translation as different teams work on the same objective within the organization. While IA is not an official city department, they do follow the spirit of the law. Transparency in reporting is paramount to IA and the CEO provides quarterly reports to city council and monthly newsletters to the board, council members, and the general public in addition to the required annual federal, state, and IGA reporting requirements.

IA's contract with the City for economic and community development services is up for renewal every 5 years. After incorporating workforce development services in July 2021, all three development services will be on the same contract renewal schedule with the City. Internally, the CEO of IA conducts a salary survey of employees every 3 years to keep pace with inflation and other competitors. IA has the freedom to match or exceed municipal salary and benefits packages for their employees, allowing IA to recruit and retain the best talent.

KEY TAKEAWAYS

- ► IA began with a single focus and steadily added competencies over the decades which allowed the organization to grow organically and with enough time to truly understand their needs and seamlessly integrate change.
- The decision to structure IA as an independent government authority has enabled them to recruit top talent since funding is independent of the City.
- Braiding economic, community, and workforce development under one roof allows funds to be used synergistically and reduces spending on redundant services.
- Keeping decision making power with IA for development projects ensures follow-through and consistency, independent of changing elected officials.
- Coordinating efforts like these presents front-loaded challenges but once they are adopted, make the development processes much smoother and quicker in the long run.



Economic Development Policy

Economic Development Committee April 5, 2021

Dr. Eric Anthony Johnson

Chief, Economic Development and Neighborhood Services City of Dallas

Presentation Overview



- Why We Need a Policy
- Policy: Vision
- Policy: Mission
- Policy: Themes
- Snapshot: Department Directives
- Snapshot: Evaluation Matrix
- Transition Period
- Accountability
- Recommendations
- Request
- Q&A
- Appendix: 10-Year Aspirational Outcomes



Why We Need A Policy



•The City of Dallas' full economic potential cannot be realized without a comprehensive economic development approach that aligns and guides the social and economic growth of Dallas, inclusively.



Policy: Vision



- A comprehensive strategy, The Economic Development Policy combines traditional (attracting large companies to relocate) and innovative approaches (community based economic development) to to holistically foster economic development and improve the City of Dallas' competitive advantage.
- One (1) year prior to launch, staff will implement governance and processes to support the ten (10) year policy execution timeline.
- It aligns resources and coordinates efforts, is transparent and has measures for accountability.
- Its rights past wrongs and plans for future generations.
- Areas of focus include: Economic Vitality, Community Sustainability, Smart Growth and Development, and Responsive Governance.



Policy: Mission



To create wealth and job opportunities for all residents and grow the tax base by:

- Prioritizing Southern Dallas and communities of color for whom structural disparities have hindered opportunity.
- Attracting and strengthening businesses while building and preserving communities.
- Repairing historic disparities in neighborhood investments, the built environment.
- Providing incentives to increase access to housing, create pathways for meaningful employment, and service that improve quality of life and communities.
- Pursuing advanced multi-modal transportation and resilient infrastructure.
- Developing processes to promote a responsive and financially sustainable local government.
- Fostering vibrant cultural, recreational, and historical amenities.



Policy: Themes



- Generate economic vitality
- Promote <u>community sustainability</u>
- Create conditions for <u>smart growth and sustainable</u> <u>development</u>
- Deliver <u>responsive governance</u>



Snapshot: Departmental Directives



Each policy is coupled with an action and a designated department to lead that policy's implementation effort.

Economic Vitality

| | <u>Policy</u> | <u>Actions</u> | <u>Lead</u> |
|---|----------------------------|-------------------------------------|-------------------------|
| 1. Dallas will proactively correct for the past impacts of public and private sector policies | | | |
| and activities on Southern Dallas communities in how it allocates and deploys resources | | | |
| and measures success. | | | |
| A. | Invest in infrastructure | Develop equity criteria for next | Office of Equity (OOE), |
| | that improves the | COD bond program | Public Works |
| | attractiveness of | Identify priority infrastructure | Planning & Urban Dev. |
| | Southern Dallas to | investments via Comp Plan | (PUD), Public Works |
| | businesses and increases | Update and commit to priorities | |
| | connectivity between | for inclusion in next bond program | |
| | jobs and housing. | Adjust incentive policies to | Office of Economic |
| | | include consideration of job | Development (OED) |
| | | access, in addition to job creation | |
| | | | |
| | | Identify creative approaches to | Office of Economic |
| | | fund infrastructure | Development (OED) |
| В. | Use public land in | Create EDC with Southern Dallas | City Council |
| | Southern Dallas in ways | charge and equity in mission to | |
| | that create living wage | acquire land, establish | |
| | jobs and accessible | partnerships and develop and | |
| | housing while mitigating | market Southern Dallas as a | |
| | negative impacts on | location for job growth and | |
| | local communities. | development | |
| | | Inventory existing public land and | Sustainable Development |
| | | develop public land use strategy | |
| | | for City-owned developable assets | |
| C. | Identify & remove all | Via Comp Plan update and in | PUD/Community/ |
| | discriminatory zoning | partnership with community | City Council |
| | and land use polices | stakeholders identify and | (See |
| | which historically limited | recommend polices for | |
| | economic mobility and | adjustment | |
| | economic growth in | | |
| | Dallas | | |



Snapshot: Evaluation Matrix



The Evaluation Matrix is a flexible tool to rank decision points, programs, and projects to determine if it aligns with the Economic Development Policy.





Accountability



- Live dashboard communicating progress against policy goals and metrics
- Evaluation matrix to support policy alignment
- Annual Report to City Council
- Strategy refinement throughout implementation



Transition Period



Staff recommends a one-year delay before launching the policy to align processes and resources to support policy implementation. Staff will seek City Council approval to hire an outside consultant to embed within the city to assist with facilitating structuring and activating the following recommended process alignment measures:

- Review and update the city's incentive programs to align with the action items and achieving the metrics described in the policy.
- Refine equity indicators in alignment with policy actions and metrics.
- Redesign/align of city RFPs for housing and economic development projects to support integration of policy actions and metrics.
- Complete the creation of the economic development entity.
- Refine evaluation matrix



Transition Period



- Refine evaluation matrix
- Align/refine housing tools to expand resources to support housing production.
- Review and refine scope of work for the comprehensive plan update to align with addressing smart growth and development and removing of impediments which restrict economic growth in historically underserved areas.
- Establish a streamlined and fluid process for partner engagement and collaboration, including agency, non-profit, and private sector support.
- Develop coordinated strategy to support public safety efforts that holistically address quality of life issues that tie directly into economic growth and social progress.



Recommendations



- Bring Economic Development Policy to Council for consideration on April 28.
- Delay policy effective launch date to May 2022, to allow for transition period process alignment and implementation.
- Staff to seek City Council approval to hire an outside consultant to embed within the city to assist with facilitating structuring and activating the recommended process alignment measures.



Request



- Any suggested edits from council sent to for staff by April 16, 2021.
- This is to afford staff proper time to review the feedback and include it into the policy document.





Q & A





Appendix



10-Year Aspirational Outcomes



- Grow total employment to 100,000 by 2032
- One hundred percent (100%) of jobs created by city incentive will pay living wages, defined as sufficient to meet minimum local standard of living
- Top five among cities with population over 1 million for corporate relocations and business startup
- Align workforce training with emerging and stable job sectors to attract key industries to Dallas
- Expand startup companies by 15% annually relative to the previous year
- Increase minority business growth by 40% annually through new business capacity building and startup
- Increase homegrown business growth by 15% annually
- 100% of all families have access to broadband regardless of ability to pay by 2032
- Close racial wealth gap by 10% each year as measured by increased income, increased homeownership rate and new business creation



10-Year Aspirational Outcomes



- Establish an economic and redevelopment entity capable of supporting economic growth at the speed of demand
- Increase annual city sales and property tax revenue each year by 4%.
- Increase the property tax base in southern Dallas by 50%
- Build minimum of 3,264 workforce housing units annually defined as housing ranging from 30% area median income (AMI) to 80% AMI
- Eliminate all zoning and land use impediments which restrict economic growth and mobility
- Foster walkable communities by increasing transit oriented development as a part of city sponsored neighborhood revitalization efforts and by greater mixing of land uses and geographical dispersion of economic opportunities
- Increase equity score on inclusivity rankings by 10% each year for the next 10 years
- Reduce housing burden by 40% over ten years by increasing diverse housing options that match wage for workers in Dallas and defined as households paying no more than 30% of their income toward housing





Economic Development Policy

Economic Development Committee April 5, 2021

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Chief, Economic Development and Neighborhood Services City of Dallas APRIL 5, 2021

ESTABLISHING A NEW ECONOMIC DEVELOPMENT ENTITY

DALLAS CITY COUNCIL ECONOMIC DEVELOPMENT COMMITTEE

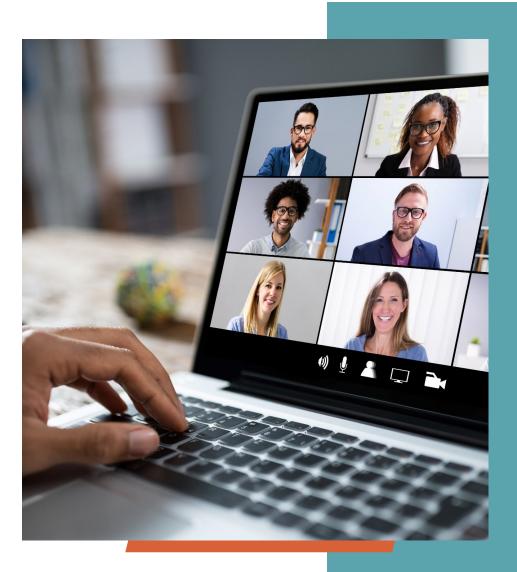
- JEFF MARCELL
- ► ALEX COOKE





AGENDA

- Introductions
- Project Background
- Benchmarking
- Entity Recommendations
- Questions
- Staff Recommendations



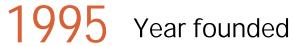
INTRODUCTIONS

THEORY INTO PRACTICE

Committed to holistic thinking and sustainable development.

We design strategies that will support your community's vision for the future.



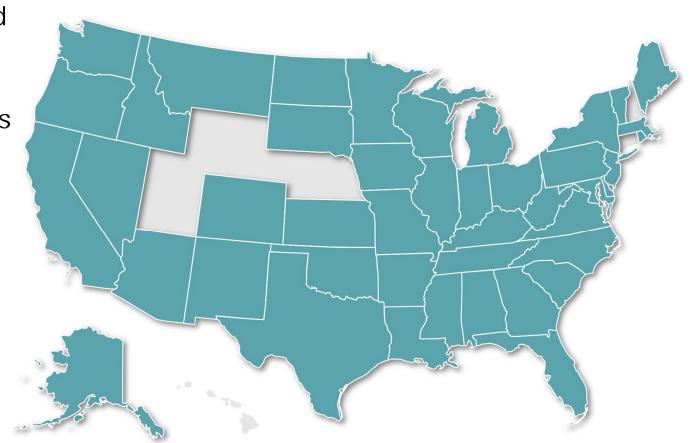


400+ Engagements

300+ Clients

44 States

5 Countries



LEADERSHIP



Tom Stellman CEO & Founder



Tracye McDaniel
President



Jon Roberts Managing Partner



Jeff Marcell Senior Partner

ENGAGEMENT MANAGEMENT



Alex Cooke SVP, Consulting



John Karras VP, Business Dev.



Elizabeth Scott Consultant



Jenn Todd-Goynes Consultant

Luke Shuffield

Luke Shuffield Assoc. Consultant



Rachel Wise Proposal Writer

Austin,
Seattle, and
Boston offices
with global
reach

R&D

THE SCENES

BEHIND



Brent McElreath SVP, R&D



Evan Johnston Analyst



Phoebe Polakovic Analyst



Sarah Kelley Adjunct Analyst

PRODUCTION



Karen Beard SVP, Production



Meredith Eberle Designer



Misty Blaze Assoc. Designer

4 principals with a total staff of 17

OPERATIONS

Tristin Caramiho

VP, Accounting

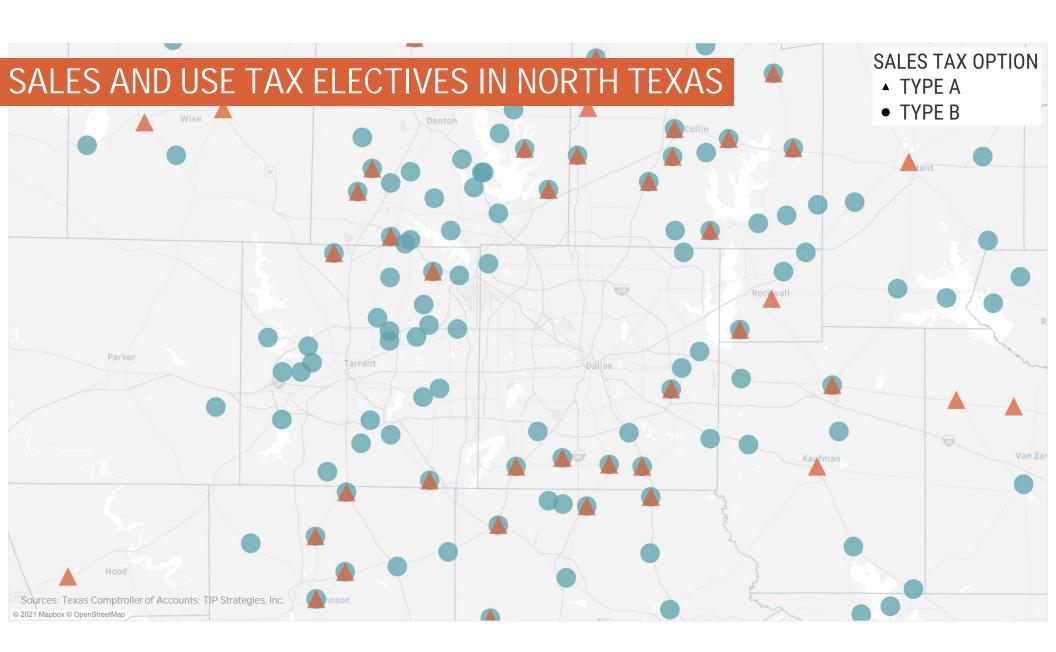
PROJECT BACKGROUND

HOW WE GOT HERE

- ▶ The 2019 Economic Development Strategic Plan (EDSP) recommended that Dallas needs a new entity outside of City government to:
 - More aggressively promote the City's competitive strengths, assets, and advantages
 - Generate new investment and jobs in the City, especially in underserved and underdeveloped areas
- TIP was hired to facilitate a review of the EDSP and gather additional input on priorities
 - Creating a new economic development entity was the highest priority item in the online survey and frequently touted during interviews
- ▶ TIP is now engaged to assist with the implementation of that recommendation through:
 - Benchmarking regional, state, and national economic development organizations
 - Identifying best practices and relevant organizational models for Dallas
 - Making recommendations around structure, oversight, funding, staffing, budget, and timeline

WHY A NEW ENTITY IS NEEDED

- The competition for investment, jobs, and talent in the region is fierce
- Dozens of North Texas communities that have established Type A or Type B (or both) local option sales tax corporations to lead their economic development efforts
- Other cities in the Metroplex that do not have Type A/B corporations have well-funded economic development organizations that compete at the highest levels
- OED currently does limited marketing and outreach, generally in partnership with the Dallas Regional Chamber or the Texas Economic Development Corporation
- ▶ The City lacks an economic development organization focused solely on showcasing Dallas's assets and catalyzing new development, especially in southern Dallas



ADVANTAGES OF A NEW INDEPENDENT ENTITY

- The ability to insulate economic development activities from day-to-day politics
- More speed and efficiency in responding to business development opportunities
- ▶ The ability to move at the speed of the market for real estate transactions
- Greater access to private sector networks, industry knowledge, and resources
- Added potential to engage the development community on such issues as social equity, workforce, and housing
- More operational flexibility and autonomy on issues of financial planning and budgeting, human resource management, information technology, purchasing, and procurement

BENCHMARKING

DFW PEERS & COMPETITORS

Who Dallas competes with for investment & jobs within the Metroplex

| | • | | _ | | • | | |
|---|---|----------------------------|---|-----------|--|------------------------|---|
| CITY | TYPE OF ENTITY | GEOGRAPHIC FOCUS | GOVERNANCE | PERSONNEL | FUNDING SOURCE | REVENUE | PRIMARY FUNCTIONS |
| Fort Worth Chamber of Commerce | Chamber of Commerce – 501(c)(6) | Fort Worth region | 5 Officers 48 Board Members | 16 FTE | Private Investments Memberships Events | \$5,297,061 (2018) | Business Attraction Retention & Expansion Talent Entrepreneurship Advocacy |
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NATIONAL PEERS & COMPETITORS

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INVEST ATLANTA CASE STUDY TAKEAWAYS

- ▶ IA began with a single focus and steadily added competencies over the decades
 - Allowed the organization to grow organically and to understand needs and seamlessly integrate change
- Structuring IA as an independent government authority has enabled them to recruit top talent
- Braiding economic, community, and workforce development under one roof allows funds to be used synergistically and reduces spending on redundant services
- Keeping decision making power with IA for development projects ensures follow-through and consistency, independent of changing elected officials
- Coordinating efforts like these presents up-front challenges, but make the development processes much smoother and quicker in the long run

ENTITY RECOMMENDATIONS

STRUCTURE

- Establish a new economic development corporation (EDC) as a local government corporation (LGC)
- ▶ Texas allows cities to create a LGC to act on behalf of a city to accomplish a governmental purpose
- An LGC has the powers granted to contract and own property
- ▶ The EDC should be established as a non-profit 501(c)(3) due to its capacity to receive charitable donations

FUNCTIONS

BUSINESS DEVELOPMENT

- Outbound marketing: earned media, marketing missions, national advertising, trade shows/industry conferences
- Inbound marketing: familiarization tours, networking with real estate brokers and developers
- Branding: strengthens Dallas's brand as one of the world's great economic centers
- Business retention & expansion: business visitations, networking, and events

PUBLIC DEVELOPER

- Public development: serve as a public developer of City-owned properties and conduct land acquisition to advance real estate projects that the City could not do on its own, especially in strategic areas
- Existing asset support: to support major development projects (e.g., Kay Bailey Hutchison Convention Center, the Streetcar project, and Hensley Field)
- Transaction Support: perform real estate transactions (lease, sale, purchase)
- Lease administration: manage properties on behalf of the City

OVERSIGHT

- Dallas City Council will have oversight of the EDC through approving board appointments, providing guidance on contractual priorities, and the authorizing any public financial incentives
- ▶ EDC governed by 11-15 board of directors representing diverse organizations representing the public, nonprofit, and private sectors in such areas as:
 - Real estate, planning, equity, business, economic and community development, finance, workforce, marketing, resource development, architecture and design, and philanthropy
- ▶ The Council will approve board members nominated by the City Manager's Office
- The EDC should operate under a five-year contract with the City
 - ▶ The Council will provide guidance as to what its economic development priorities are in the contract
- The EDC board will have the authority to approve real estate transactions
- Transparency will be a guiding principle of the EDC
 - Detailed annual report presented to the City of Dallas Economic Development Committee
 - Regular newsletter to update the board, councilmembers, and the public

FUNDING

- Public funding required to launch and sustain the organization
- ▶ Funding EDC operations out of the general fund will be difficult, but critical to its success
- The EDC will also be able to receive additional private financial support to leverage/match public funding
 - It would not adopt a pay-to-play investor funding model for private sector contributors
- A portion of the 2017 General Obligation Bond may be allocated to fund capitalizable expenses of real estate development projects for the first three years
- As a public developer, the EDC would earn revenue through its real estate transactions and lease agreements
 - ▶ This revenue will allow the EDC to become more financially self-sustaining over the long-term
 - Revenue can be used to reimburse the City for starting up and sustaining the EDC over the first three years
- Type A/B and hotel occupancy tax funding for the EDC is not possible

STAFFING

- No existing OED business development personnel should be permanently transferred to the new EDC to take up similar positions
 - However, until a new business development and real estate management team is created, the EDC would temporarily be staffed by OED personnel
- New business development and real estate management positions would be created to fill out the team and bring in the other expertise
- Until a permanent CEO is hired by the board, the Interim Director of OED serves as the interim CEO of the EDC
- ▶ The EDC should negotiate its own employment benefits, such as health insurance and retirement plans

BUDGET

- ▶ Based on the budget of comparable organizations in the DFW Metroplex, the EDC's budget range is \$3 million to \$5 million by year 3
- Most of the budget will go toward covering operating expenses such as personnel, marketing and outreach, and general and administrative costs
- We estimate approximately 15 full-time staff will be required for the EDC by year 3
- Annual budgets should gradually increase over the first 3 years
- ▶ The City should house the organization in one of its facilities in the first few years to minimize overhead costs.
 - Ideally in southern Dallas, a target area for development
- It is not possible to estimate funds needed for capital costs or transaction expenses related to real estate development

TIMELINE

- ▶ The City should work to formally launch the EDC by the second quarter of 2022.
- ► Interim steps:
 - Council approval and passage of authorizing ordinance: Q3 2021
 - Establish legal entity: Q3 2021-Q4 2021
 - Appoint board of directors: End of Q4 2021
 - ▶ Hire chief executive: Q1 2022
 - ▶ Begin hiring staff and commencing operations: Q2 2022

QUESTIONS

STAFF RECOMMENDATIONS

STAFF WORKPLAN

- ▶ The Economic Development Policy will have an effective date of May 1, 2022, in order to allow time to align program policies and budgets, and to establish baseline year data to track the proposed benchmarks. Actions to be undertaken including the following:
 - 1. ENTITY CREATION: Over the next few months, staff will take steps to stand up the Economic Development Entity.
 - The Office of Economic Development and the City Attorney's Office will work together to draft proposed formation documents for the Economic Development Entity in conformance with the recommendations adopted by City Council. These proposed formation documents will be briefed to this committee after the summer recess and scheduled for City Council adoption immediately thereafter.
 - Once Council approves the entity formation, board member nominations and vetting can begin, and a search will launch to hire an executive director and staff for the entity.

STAFF WORKPLAN

- 2. DATA BENCHMARKS: The Economic Development Policy calls for a number of goals to be achieved in the 10-year period following the effective date. Over the next year staff will engage expertise to establish data benchmarks for the initial year, and tracking mechanisms and a dashboard to track progress toward these goals.
- 3. PROGRAM ALIGNMENT: Over the next year staff from the various departments impacted by the Economic Development Policy will review and rework program policies to align with the adopted Economic Development Policy.
 - ▶ The current Public Private Partnership Program Guidelines expire on June 30, 2021. These guidelines will be extended one year in order to allow time for amendment to conform with the Economic Development Policy while maintaining compliance with state law.
- 4. BUDGET RECOMMENDATIONS: The Office of Economic Development will make budget recommendations necessary to implement the policy and entity recommendations. Specific recommendations are still under development, but we intend to request \$2 Million in the next fiscal year to stand up the economic development entity and \$3 Million the following year.

NEXT STEPS

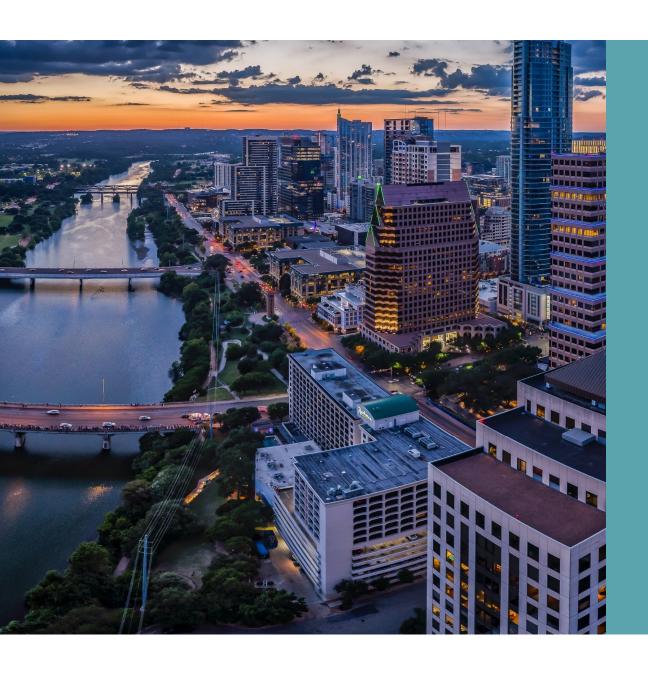
FEEDBACK

Please provide any comments on the Economic Development Policy and the Economic Development Entity to Dr. Johnson by Friday, April 16.

COUNCIL APPROVAL

Staff recommends adoption of the Economic Development Policy and the Economic Development Entity Recommendations. We also recommend a one-year extension of the Public Private Partnership Guidelines while program review and revision is completed. We request a motion to move these items forward for consideration on the April 28 City Council agenda.

THANK YOU





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AUSTIN - BOSTON - SEATTLE



Agenda Information Sheet

File #: 21-583 Item #: B.

Upcoming Agenda Item: Klyde Warren Park/ Dallas Arts District Public Improvement District Renewal Call for Public Hearing to be held on May 26, 2021 [Jiroko Rosales, Assistant Director, Office of Economic Development]



DATE April 2, 2021

The Honorable Members of the Economic Development Committee: Tennell Atkins (Chair), David Blewett (Vice-Chair), Jennifer Staubach Gates, Adam McGough, Omar Narvaez, Jaime Resendez, Chad West

SUBJECT Upcoming Agenda Items: April 28, 2021 Klyde Warren Park/Dallas Arts District Public Improvement District Renewal Call for Public Hearing to be held on May 26, 2021

The Dallas City Council first authorized the creation of the Klyde Warren Park Public Improvement District (KWPPID) in 2013. The purpose of the District was to provide an enhanced level of services and improvements to a benefit area limited to Klyde Warren Park. The Dallas Arts District, the nexus for the City's leading visual and performing arts institutions, is adjacent to Klyde Warren Park and was not a part of the initial District. In 2014, the KWPPID was dissolved to create a new Klyde Warren Park/Dallas Arts District Public Improvement District containing properties that are specially benefitted by their proximity to Klyde Warren Park and the Dallas Arts District for a seven-year term effective from January 1, 2015 to December 31, 2021. This is the first renewal for the District. The District is seeking renewal for a ten-year term effective January 1, 2022 and to continue to be managed by the Woodall Rodgers Park Foundation, a Texas nonprofit corporation. Per state law, City Council must conduct a public hearing to approve renewal of the District and approval of the District's Service Plan. On April 28, 2021, City Council will be asked to consider a resolution calling for a public hearing to be held on May 26, 2021 to receive comments concerning renewal of the District.

Background

On February 1, 2021, Woodall Rodgers Park Foundation submitted petitions requesting renewal of the District. City staff reviewed the petitions and verified that owners of record representing more than 71% of the appraised value and 71% of the land area of real property in the District liable for assessment had signed the petitions. Signed petitions exceeded the minimum renewal requirements established in the City's Public Improvement District (PID) Policy and Chapter 372 of the Texas Local Government Code (the Act). The City's PID Policy requires signed petitions from owners of at least 60% of the appraised value of real property liable for assessment and at least 60% of the land area of real property liable for assessment and at least 50% of the land area of real property liable for assessment and at least 50% of the land area of real property liable for assessment.

The purpose of the District is to supplement and enhance services within the District, but not to replace or supplant existing City services. The District is currently managed by Woodall Rodgers Park Foundation. The District is in Council District 14. The District boundary includes properties adjacent to Klyde Warren Park and Dallas Art District facilities, consists of approximately 722 properties and is primarily a combination of commercial and residential uses. During the renewal, boundary was expanded to include property located at 2323 Filed

April 2, 2021

SUBJECT

Upcoming Agenda Items: April 28, 2021 Klyde Warren Park/Dallas Arts District Public Improvement District Renewal Call for Public Hearing to be held on May 26, 2021

N. Street, see the attached map for the properties within the boundary of the District (see **Exhibit A**).

Assessment funds will be utilized by the Woodall Rodgers Park Foundation and Dallas Arts District to provide services including but not limited to: security, beautification, programming, cultural enhancements, custodial and landscape maintenance, and capital improvements. Additionally, a smaller portion of the assessments will be used to administer the District, including staff time, liability insurance and financial audit related costs as authorized by the Act.

The cost for service and improvements will be apportioned among District property owners on the basis of special benefits accruing to each property as determined by the Dallas Central Appraisal District's appraised value of real property and real property improvements in the District. The annual assessment rate for the 2022 Service Plan year is approximately equal to \$0.025 per \$100 valuation. Properties owned by nonprofit organizations, religious organizations, and jurisdictions and entities exempt from paying property taxes to the City are exempt from assessment as well as railroad rights-of-way, cemeteries, and City of Dallas-owned property including rights-of-way and public parks. Payment of assessments by exempt jurisdictions and entities must be established by contract.

The District's Service Plan is a ten-year forecast of service level needs and new development activities projected by Woodall Rodgers Park Foundation (see **Exhibit B**). The projected annual cost of services and improvements to be provided by the District ranges from \$1.8 million to \$6.4 million. The total estimated assessment revenue to be collected during the District's upcoming ten-year term is approximately \$36.9 million. On an annual basis, Woodall Rodgers Park Foundation, will be required to prepare an updated, five year Service Plan and host a public meeting where any District property owner will have an opportunity to ask questions, make comments, and provide input on the District's proposed service plan budget prior to adoption by City Council. Woodall Rodgers Park Foundation must also provide District property owners with at least two weeks written notice prior to the annual meeting.

If the District's total collections will exceed the total budgeted collections on the District's Petitioned Service Plan Woodall Rodgers Park Foundation will be contractually required to either 1) reduce the District's assessment rate in subsequent years to offset the over-collection, 2) return the assessment funds to the property owners, 3) or obtain property owner consent for an increased collection, services, and costs via an early renewal process.

An advisory body may be established to develop and recommend an improvement plan to the governing body of the municipality. At this time, staff is not recommending that an advisory board be appointed but is recommending that the responsibilities for the development and recommendation of the annual service plan and other duties of the advisory board contained in the Act be assigned to Woodall Rodgers Park Foundation, or a successor entity approved by property owners and the City Council.

Subject to the City Council approval, the District shall start operating from January 1, 2022 and automatically dissolve on December 31, 2031 unless renewed or dissolved through the petition and approval process as provided by the Act.

DATE SUBJECT April 2, 2021

Upcoming Agenda Items: April 28, 2021 Klyde Warren Park/Dallas Arts District Public Improvement District Renewal Call for Public Hearing to be held on May 26, 2021

<u>Alternatives</u>

City Council may choose to deny the renewal of the District. Unless renewed the District will terminate on December 31, 2021, resulting in the cessation of services and improvements provided within the District.

Recommendation

Staff recommends City Council's approval on April 28, 2021 to: (1) call a public hearing to be held on May 26, 2021 to receive comments concerning the renewal of the Klyde Warren Park/Dallas Arts District PID; and at the close of the public hearing, (2) approval of a resolution renewing the District for a period of ten years; (3) approval of a Service Plan for 2022-2031 for the purpose of providing supplemental public services in the District; and (4) approval of a management contract with Woodall Rodgers Park Foundation as the management entity for the District.

Fiscal Information

This action has no cost consideration to the City. Property owners within the boundaries of the District will pay a proposed assessment amount that is approximately equal to \$0.025 per \$100.00 of appraised value as determined by DCAD.

Should you have any questions, please contact Jiroko Rosales, Assistant Director, Office of Economic Development at (214) 671-8266.

Dr. Eric A. Johnson

Chief of Economic Development and Neighborhood Services

T.C Broadnax, City Manager Chris Caso, City Attorney Mark Swann, City Auditor Bilierae Johnson, City Secretary Preston Robinson, Administrative Judge Kimberly Bizor Tolbert, Chief of Staff to the City Manager

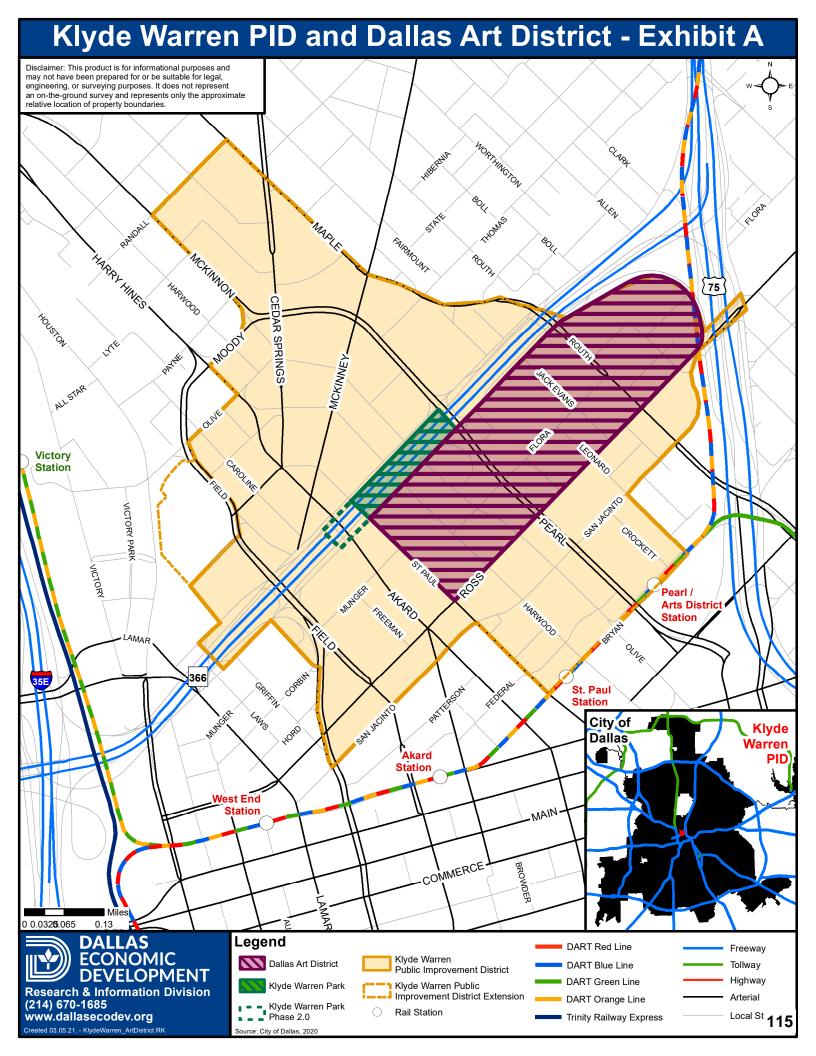


EXHIBIT - B KLYDE WARREN PARK/DALLAS ARTS DISTRICT PID SERVICE PLAN 2022 - 2031

| REVENUE | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 |
|--|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|---------------------------------|
| Fund Balance from previous year * Net assessment revenue TOTAL REVENUE | \$1,815,772 \$1,815,772 | \$2,088,138 \$2,088,138 | \$2,401,359 \$2,401,359 | \$2,761,563 \$2,761,563 | \$3,175,797 \$3,175,797 | \$3,652,167 \$3,652,167 | \$4,199,992 \$4,199,992 | \$4,829,991 \$4,829,991 | \$5,554,489 \$5,554,489 | - \$6,387,663 \$6,387,663 |
| EXPENDITURES | | | | | | | | | | |
| Security Operations, Maintenance & Capital | \$290,524 | \$334,102 | \$384,217 | \$414,234 | \$476,370 | \$511,303 | \$587,999 | \$627,899 | \$722,084 | \$766,520 |
| Improvements Programming, Promotion & Cultural | \$835,255 | \$960,544 | \$1,104,625 | \$1,297,935 | \$1,492,625 | \$1,753,040 | \$2,015,996 | \$2,366,695 | \$2,721,700 | \$3,193,831 |
| Enhancements | \$399,470 | \$459,390 | \$528,299 | \$607,544 | \$698,675 | \$803,477 | \$923,998 | \$1,062,598 | \$1,221,988 | \$1,405,286 |
| 4 Finance & Administration | \$163,420 | \$187,932 | \$216,122 | \$248,541 | \$285,822 | \$328,695 | \$377,999 | \$434,699 | \$499,904 | \$574,890 |
| 5 Liab Ins & Audit | \$127,104 | \$146,170 | \$168,095 | \$193,309 | \$222,306 | \$255,652 | \$293,999 | \$338,099 | \$388,814 | \$447,136 |
| TOTAL OPERATING EXPENDITURES | \$1,815,772 | \$2,088,138 | \$2,401,359 | \$2,761,563 | \$3,175,797 | \$3,652,167 | \$4,199,992 | \$4,829,991 | \$5,554,489 | \$6,387,663 |
| FUND BALANCE/ RESERVES | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |

KWP and DAD will support the remaining operating costs of their organizations thru fundraising and other activities, which is not included in the Service Plan.

- 4 Partial cost of staff time and office related expenses for KWP and DAD
- 5 Liability insurance carried for the Park and Dallas Arts District, and the annual audit and tax return preparation

^{*} Assumes a 15% increase in property values each year based on the future growth and development of Uptown and Downtown. 15% is the recommended growth rate per the City of Dallas.

^{1 24} hour security in KWP

² Lawn care, horticultural upgrades, cleaning services, repairs & maintenance, equipment rental, electrical work, utilities, trash collection, graffiti and rodent control, pavement cleaning / detailing / staining and restoration, and capital improvements for safety and connectivity in KWP and DAD

³ Providing free Wi-Fi, holiday lighting, TVs on the Porch, daily/weekly programming and cultural enhancements in KWP and DAD, event production and equipment rental, signage, public relations, website, advertising, promotion and marketing for both KWP and DAD



1500 Marilla Street Dallas, Texas 75201

Agenda Information Sheet

File #: 21-584 Item #: C.

Authorize a Resolution Designating the Property Addressed as 2323 Bryan Street, Dallas, Texas as City of Dallas Neighborhood Empowerment Zone No. 18 [Robin Bentley, Director, Office of Economic Development]



DATE April 5, 2021

TO Honorable Members of the City Council Economic Development Committee

Authorize a resolution designating the property addressed as 2323 Bryan Street, Dallas, Texas as City of Dallas Neighborhood Empowerment Zone No. 18

On April 14, 2021 City Council will consider approval of the creation of City of Dallas Neighborhood Empowerment Zone No. 18 ("NEZ No. 18") to facilitate the business personal property tax abatement approved by Resolution No. 21-0444, and the resulting increase of economic development in the zone.

Background: NEZ No. 18

On February 24, 2021, by Resolution No. 21-0444, City Council authorized the City Manager to execute an economic development agreement with Digital Realty Trust, L.P. ("Digital"), granting a business personal property tax abatement and a Chapter 380 economic development grant in consideration for a multiphase expansion and renovation of Digital's offices located at 2323 Bryan Street, Dallas, Texas. That item inadvertently left out language necessary to create the neighborhood empowerment zone necessary to execute the tax abatement agreement. This partner item includes that missing language and recommends creation of NEZ No. 18 to facilitate the business personal property tax abatement approved by Resolution No. 21-0444.

Should you have any questions, please contact Robin Bentley, Interim Director, Office of Economic Development at 214-671-9942.

Dr. Eric Anthony Johnson

Chief of Economic Development & Neighborhood Services

T.C Broadnax, City Manager Chris Caso, City Attorney Mark Swann, City Auditor Bilierae Johnson, City Secretary Preston Robinson, Administrative Judge Kimberly Bizor Tolbert, Chief of Staff to the City Manager



Agenda Information Sheet

Item #: D. File #: 21-592

Acquisition of property for future central park in Valley View-Galleria Area [Kevin Spath, Assistant Director, Office of Economic Development]



DATE April 2, 2021

To Honorable Members of the Economic Development Committee: Tennell Atkins (Chair), David Blewett (Vice-Chair), Jennifer Staubach Gates, Adam McGough, Omar Narvaez, Jaime Resendez, Chad West

SUBJECT Acquisition of property for future central park in Valley View-Galleria Area

On April 28, 2021, City Council will consider authorizing the City's acquisition of approximately 71,092 square feet (1.63 acres) of commercially improved land located at 5580 Peterson Lane as an important and catalytic first step to assembling the future central park as envisioned in the Valley View-Galleria Area Plan as well as in the Mall Area Redevelopment TIF District Project Plan and Reinvestment Zone Financing Plan.

Background

Subject Property: 5580 Peterson Lane

Staff has been focusing attention on this property for the past few years, waiting for an opportunity to acquire. In Fall 2020, the representative of the ownership entity indicated to staff that the entity might be ready to consider a voluntary sale. On October 13, 2020, staff issued a Letter of Interest to the ownership entity and then initiated several months of due diligence.

The subject property is 71,092 square feet of land (approximately 1.63 acres) and is improved with a two-story, multi-tenant office building comprising approximately 53,730 square feet of net rentable area. The building was constructed in 1983 with a reinforced concrete frame and a built-up composition roof. Portions of the building were renovated in 2016 after it was purchased by the current ownership entity. The subject property contains a single level underground parking garage and a surface parking lot, with a total parking ratio of approximately 3.13 spaces per 1,000 square feet. The subject property has access to all public utilities and is currently zoned NO(A)-Neighborhood Office.

As of the date of the appraisals (November 2020), the subject property is approximately 77% occupied by multiple office tenants with remaining lease terms between two-to-four years. The current average lease rate for occupied space within the building is approximately \$15.50 per square foot, with tenant expense obligations varying between full service and plus electric. The estimated stabilized net operating income for the subject property is approximately \$415,000.

The subject property is one of the five parcels needed to be acquired by the City in order to fully assemble the approximately 20-acre central park (informally known as "Midtown Park" or "Midtown Commons") as envisioned in the City's Valley View-Galleria Area Plan (adopted by City Council in May 2013), PD 887-Valley View-Galleria Special Purpose Zoning District (authorized by City Council in June 2013), and the Mall Area Redevelopment TIF District Project Plan and Reinvestment Zone Financing Plan (authorized by City Council in June 2015).

In the near-to-medium term (i.e. in the first two-to-four years), it is anticipated that the City will simply manage the property, allowing the existing office tenants to complete their remaining lease terms. During that time, the City may also evaluate the feasibility of establishing an International Cultural Center as an interim municipal use of the subject property. In the medium-to-long term, the existing structure may be demolished for the development of park improvements or may be repurposed for park uses as determined through public input and Council District needs.

The official dedication of the subject property as City parkland is not recommended to occur until such time as the entire subject property is developed for park purposes.

Valley View-Galleria Area

Originally in the late-1960s/early 1970s, the Valley View Center mall (and the Galleria mall in the early 1980s) was created with complex configurations of super-blocks, private land ownership, and reciprocal easement agreements that bound multiple owners together. Over the last decade as market conditions have shifted significantly, these same configurations have heavily burdened the mall area, making redevelopment and revitalization extremely difficult without public participation. With the assistance of the City's Valley View-Galleria Area Plan, PD 887-Valley View-Galleria Special Purpose Zoning District, and the Mall Area Redevelopment TIF District Project Plan and Reinvestment Zone Financing Plan, the mall area is to be reconfigured into a traditional pattern of public streets, public open space, public infrastructure, and smaller blocks of private land ownership, thereby setting the stage for incremental and higher density redevelopment that is flexible to meet market demands and community needs.

The crossroads of Interstate Highway 635 (LBJ Freeway), the Dallas North Tollway, and Preston Road (SH 289) has historically been one of Dallas' major regional business centers with significant Class A office space, strong destination retail, and several high quality hotels. Preston Road registers over 50,000 vehicles per day, the Dallas North Tollway registers over 120,000 vehicles per day, and the redesigned/reconstructed LBJ Freeway provides access to more than 400,000 vehicles daily. However, despite its general locational advantages, much of the area has experienced significant economic and physical decline over the last twenty years, and substantial revitalization and orderly redevelopment of the area is not likely to occur without public assistance. As such, the mall area was identified as a key growth area in the City of Dallas Strategic Engagement Plan as well as the forwardDallas! Comprehensive Plan. Additionally, the mall area met the criteria to be designated by City Council as a citywide "mega-site" redevelopment opportunity in the City Council's FY 2011-2012 Strategic Plan.

From 2011 to 2013, a public-private partnership was forged among the City of Dallas, the North Dallas Chamber of Commerce, and many other stakeholders in the area, including property and business owners. The partnership resulted in a process to develop an area planning study in 2012-13.

Adopted in May 2013, the Valley View-Galleria Area Plan ("Area Plan") resulted in the creation of a unified vision and implementation plan for the redevelopment and economic growth of approximately 440 acres. The Area Plan establishes a comprehensive vision to guide future private investment, economic development, and public infrastructure investments in a coordinated fashion towards optimal tax base, quality of life, and accessibility.

The adopted illustrative vision for the area is of a mixed-use neighborhood (higher density and pedestrian friendly) that is: (1) anchored by a large central park; (2) supported by vibrant retail uses, office uses, entertainment uses, and mixed housing choices; (3) connected by an integrated network of walkable streets and open spaces, and (4) eventually linked to the Dallas Area Rapid Transit (DART) light rail network.

Two key opportunities identified in the Area Plan are: (1) to break down the super blocks into pedestrian-scale developable parcels in order to provide a more walkable urban fabric, and (2) to provide a community-scale central park with the potential to serve as a regional destination that will also support local residents, workers, and visitors, making up for a severe lack of open space in the area.

The Area Plan also served as the basis for the City to proactively undertake an area-wide form-based rezoning in June 2013 to PD 887 (Valley View-Galleria Area Special Purpose District), thereby ensuring a sound regulatory framework to encourage economic development consistent with the vision.

In May 2014, City Council authorized the creation of Tax Increment Reinvestment Zone No. 20 ("Mall Area Redevelopment TIF District"). The Project Plan and Reinvestment Zone Financing Plan ("TIF Plan") for the Montfort-IH 635 Sub-District (i.e. Valley View-Galleria area) consists of a program of public infrastructure improvements, economic development grants, and land assembly for a sizeable central public open space under the authority of the TIF Act, which is intended to stimulate private investment and development in the area to occur earlier, to a higher quality, to a greater density, and with more public benefits than would occur solely through private investment in the reasonably foreseeable future, thereby offering employment and quality living for the people of Dallas for years to come.

Specifically, in the TIF Plan, Goal #6 is to increase public open space in the District, and the following specific objective sets the framework for the planned public improvements within the District:

 Provide funding for the acquisition of land for a central community park to provide open space, recreational opportunities, and cultural amenities to the Montfort-IH 635 Sub-District while also increasing land values and attracting new residential and office development.

The long-term success of the Montfort-IH 635 Sub-District as a dense, walkable, livable, and sustainable place depends on a redevelopment pattern organized around a carefully considered urban form anchored by a large centrally located sub-district-wide public open space. In other words, the central open space feature is the critical key to unlocking the real economic development potential of the area and generating higher density urban development while also supporting a high quality of life for sub-district residents, employees, shoppers, and other visitors. Envisioned to serve not only the Montfort-IH 635 Sub-District but also the broader north Dallas community, the central open space feature is to be 10-20 acres (ideal size is 15-18 acres).

It is acknowledged in the TIF Plan that many desired expenditures associated with the central open space feature are likely beyond the capacity of TIF funding. Nevertheless, TIF funding assistance for land acquisition for the central open space is critical to making projects feasible in the Montfort-IH 635 Sub-District. Without a large public open space, redevelopment potential of the area is substantially limited.

The TIF Plan also notes that, although the central open space is to be ultimately owned by the City, it anticipates that TIF funding assistance will be needed to leverage other sources of needed funding (e.g. the additional open space requirement of PD 887; grants from other governmental entities; City general obligation bonds; a public improvement district; private philanthropic contributions) to help fund expenditures associated with the acquisition, design, construction, maintenance, operations, and programming of the central open space.

For the proposed acquisition of the subject property, TIF funding is one of five sources identified to fund the transaction (see chart below). Prior to being considered by the full City Council, this proposed acquisition will also be reviewed and considered by the Park and Recreation Board as well as by the Mall Area Redevelopment TIF District Board.

Financing

| Fund | FY 2021 |
|---|-----------------|
| Park and Recreation Facilities Fund (2006 General Obligation Bond Fund) | \$ 1,492,845.00 |
| ECO (I) Fund (2017 General Obligation Bond Fund- District 11 allocation) | \$ 3,000,000.00 |
| Valley View-Galleria Open Space Fund | \$ 231,241.67 |
| Mall Area Redevelopment TIF District Fund | \$ 652,913.33 |

| Equity Revitalization Capital Fund (District 11 allocation) | \$ 300,000.00 |
|---|-----------------|
| | |
| TOTAL | \$ 5,677,000.00 |

Should you have any questions, please contact Kevin Spath, Assistant Director, Office of Economic Development at 214-670-1691.

Dr. Eric Anthony Johnson

Chief of Economic Development & Neighborhood Services

c: T.C. Broadnax, City Manager Chris Caso, City Attorney Mark Swann, City Auditor Bilierae Johnson, City Secretary Preston Robinson, Administrative Judge Kimberly Bizor Tolbert, Chief of Staff to the City Manager

Valley View-Galleria Area



Future **Central** Park

5580 Peterson Lane (subject property for acquisition)

THE VISION OVERVIEW

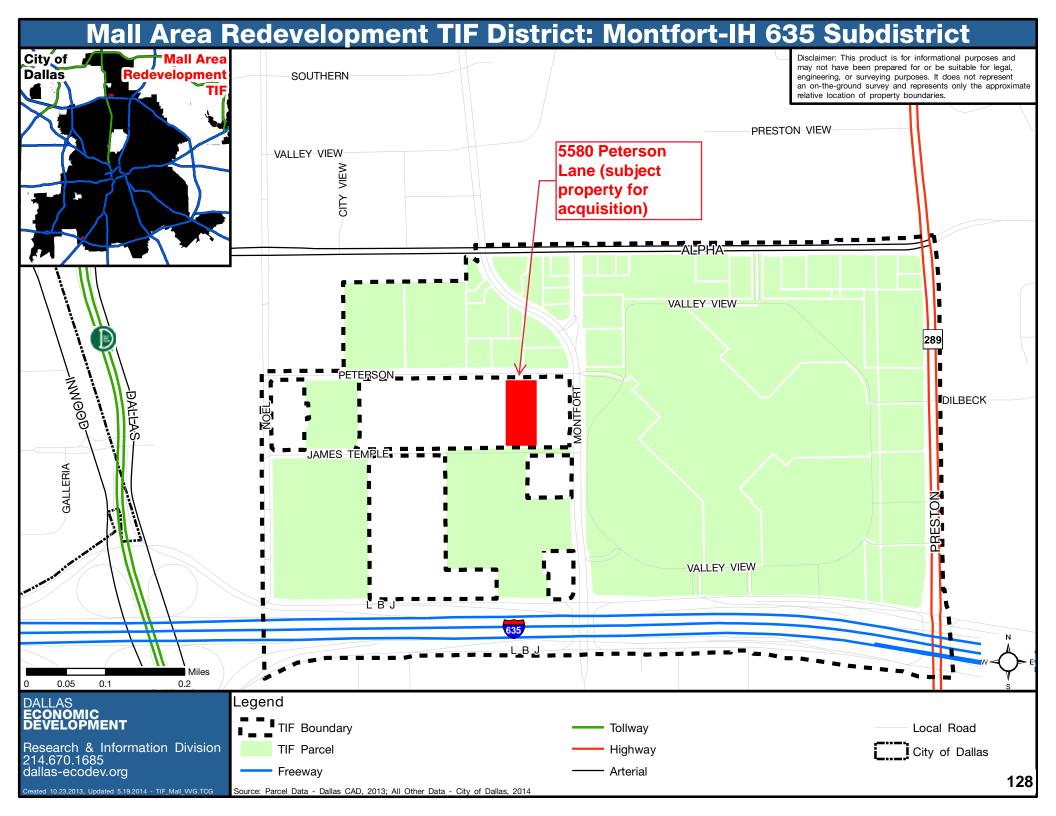


ILLUSTRATIVE VISION PLAN

The vision is of a new regional mixed use center supported by vibrant retail, entertainment uses, and mixed housing choices with integrated open spaces developed in a pedestrian, bicycle and transit friendly environment.

subject property for acquisition 5580 Peterson Lane







Agenda Information Sheet

File #: 21-585 Item #: E.

Building Permits Update [Kris Sweckard, Director, Sustainable Development and Construction]



DATE April 1, 2021

TO Honorable Members of the Economic Development Committee

SUBJECT Building Permits Update

On January 27, 2021, the City Council approved three contracts for supplemental plan review and inspection services for building permits. The first plans were made available to the outside resources on February 4th. As planned, significant progress has been made on the review times of Single-Family New Construction and Addition permits, with the "backlog" effectively eliminated.

As of Tuesday, March 30th, 194 plans have been reviewed by supplemental resources and 112 of those approved. The difference is waiting on applicant revisions. Correction comments are being sent and received directly between the supplemental plan reviewers and the applicant.

The supplemental plan reviews are in addition to plans reviewed by existing City staff. Sustainable Development & Construction Senior Plans Examiners and the management team have worked extremely hard to get to the position we are in today. The current estimated combined timeframe for conducting the first prescreen (1-2 business days) and first plan review of a single-family project is 4 weeks. That is an improvement from 15 weeks at the end of December 2020. Please recall that on October 30, 2020, there were 642 single family projects in the plan review stage. On March 31st, 2021, that number was down to 178. Of those, 159 projects were at 1-14 days (less than two weeks) and 19 projects were at 15-23 days.

The supplemental resources are only reviewing residential plans. The timeframe for first review of commercial plans is approximately 5 weeks and there are 782 projects in the plan review step as of March 31st. The number of commercial plans is consistent with past numbers and there was not a backlog or longer review times as there was with single family projects. Longer-term initiatives like the Workflow Evaluation & Staffing Study and Posse Permitting System replacement will work to improve all review times.

Should you have any questions, please contact Kris Sweckard, Director of Sustainable Development & Construction, at (214) 671-9293.

Dr. Eric A. Johnson

Chief of Economic Development & Neighborhood Services

Honorable Mayor and City Council
T.C. Broadnax, City Manager
Chris Caso, City Attorney
Mark Swann, City Auditor
Bilierae Johnson, City Secretary
Preston Robinson, Administrative Judge
Kimberly Bizor Tolbert, Chief of Staff to the City Manager