

**JANUARY 5, 2022 CITY COUNCIL BRIEFING AGENDA
CERTIFICATION**

This certification is given pursuant to Chapter XI, Section 9 of the City Charter for the City Council Briefing Agenda dated January 5, 2022. We hereby certify, as to those contracts, agreements, or other obligations on this Agenda authorized by the City Council for which expenditures of money by the City are required, that all of the money required for those contracts, agreements, and other obligations is in the City treasury to the credit of the fund or funds from which the money is to be drawn, as required and permitted by the City Charter, and that the money is not appropriated for any other purpose.



T. C. Broadnax
City Manager

12/30/2021
Date



for Elizabeth Reich
Chief Financial Officer

12/30/2021
Date

RECEIVED

2021 DEC 30 PM 1:46

CITY SECRETARY
DALLAS, TEXAS

City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Public Notice

211103

POSTED CITY SECRETARY
DALLAS, TX



COUNCIL BRIEFING AGENDA

January 5, 2022

9:00 AM

(For General Information and Rules of Courtesy, Please See Opposite Side.)

(La Información General Y Reglas De Cortesía Que Deben Observarse

Durante Las Asambleas Del Consejo Municipal Aparecen En El Lado Opuesto, Favor De Leerlas.)

General Information

The Dallas City Council regularly meets on Wednesdays beginning at 9:00 a.m. in the Council Chambers, 6th floor, City Hall, 1500 Marilla. Council agenda meetings are broadcast live on WRR-FM radio (101.1 FM) and on Time Warner City Cable Channel 16. Briefing meetings are held the first and third Wednesdays of each month. Council agenda (voting) meetings are held on the second and fourth Wednesdays. Anyone wishing to speak at a meeting should sign up with the City Secretary's Office by calling (214) 670-3738 by 5:00 p.m. of the last regular business day preceding the meeting. Citizens can find out the name of their representative and their voting district by calling the City Secretary's Office.

Sign interpreters are available upon request with a 48-hour advance notice by calling (214) 670-5208 V/TDD. The City of Dallas is committed to compliance with the Americans with Disabilities Act. **The Council agenda is available in alternative formats upon request.**

If you have any questions about this agenda or comments or complaints about city services, call 311.

Rules of Courtesy

City Council meetings bring together citizens of many varied interests and ideas. To insure fairness and orderly meetings, the Council has adopted rules of courtesy which apply to all members of the Council, administrative staff, news media, citizens and visitors. These procedures provide:

- That no one shall delay or interrupt the proceedings, or refuse to obey the orders of the presiding officer.
- All persons should refrain from private conversation, eating, drinking and smoking while in the Council Chamber.
- Posters or placards must remain outside the Council Chamber.
- No cellular phones or audible beepers allowed in Council Chamber while City Council is in session.

"Citizens and other visitors attending City Council meetings shall observe the same rules of propriety, decorum and good conduct applicable to members of the City Council. Any person making personal, impertinent, profane or slanderous remarks or who becomes boisterous while addressing the City Council or while

Información General

El Ayuntamiento de la Ciudad de Dallas se reúne regularmente los miércoles en la Cámara del Ayuntamiento en el sexto piso de la Alcaldía, 1500 Marilla, a las 9 de la mañana. Las reuniones informativas se llevan a cabo el primer y tercer miércoles del mes. Estas audiencias se transmiten en vivo por la estación de radio WRR-FM 101.1 y por cablevisión en la estación *Time Warner City Cable* Canal 16. El Ayuntamiento Municipal se reúne en el segundo y cuarto miércoles del mes para tratar asuntos presentados de manera oficial en la agenda para su aprobación. Toda persona que desee hablar durante la asamblea del Ayuntamiento, debe inscribirse llamando a la Secretaría Municipal al teléfono (214) 670-3738, antes de las 5:00 pm del último día hábil anterior a la reunión. Para enterarse del nombre de su representante en el Ayuntamiento Municipal y el distrito donde usted puede votar, favor de llamar a la Secretaría Municipal.

Intérpretes para personas con impedimentos auditivos están disponibles si lo solicita con 48 horas de anticipación llamando al (214) 670-5208 (aparato auditivo V/TDD). La Ciudad de Dallas se esfuerza por cumplir con el decreto que protege a las personas con impedimentos, *Americans with Disabilities Act*. **La agenda del Ayuntamiento está disponible en formatos alternos si lo solicita.**

Si tiene preguntas sobre esta agenda, o si desea hacer comentarios o presentar quejas con respecto a servicios de la Ciudad, llame al 311.

Reglas de Cortesía

Las asambleas del Ayuntamiento Municipal reúnen a ciudadanos de diversos intereses e ideologías. Para asegurar la imparcialidad y el orden durante las asambleas, el Ayuntamiento ha adoptado ciertas reglas de cortesía que aplican a todos los miembros del Ayuntamiento, al personal administrativo, personal de los medios de comunicación, a los ciudadanos, y a visitantes. Estos reglamentos establecen lo siguiente:

- Ninguna persona retrasará o interrumpirá los procedimientos, o se negará a obedecer las órdenes del oficial que preside la asamblea.
- Todas las personas deben abstenerse de entablar conversaciones, comer, beber y fumar dentro de la cámara del Ayuntamiento.
- Anuncios y pancartas deben permanecer fuera de la cámara del Ayuntamiento.
- No se permite usar teléfonos celulares o enlaces electrónicos (*paggers*) audibles en la cámara del Ayuntamiento durante audiencias del Ayuntamiento Municipal

"Los ciudadanos y visitantes presentes durante las

attending the City Council meeting shall be removed from the room if the sergeant-at-arms is so directed by the presiding officer, and the person shall be barred from further audience before the City Council during that session of the City Council. If the presiding officer fails to act, any member of the City Council may move to require enforcement of the rules, and the affirmative vote of a majority of the City Council shall require the presiding officer to act." Section 3.3(c) of the City Council Rules of Procedure.

asambleas del Ayuntamiento Municipal deben de obedecer las mismas reglas de comportamiento, decoro y buena conducta que se aplican a los miembros del Ayuntamiento Municipal. Cualquier persona que haga comentarios impertinentes, utilice vocabulario obsceno o difamatorio, o que al dirigirse al Ayuntamiento lo haga en forma escandalosa, o si causa disturbio durante la asamblea del Ayuntamiento Municipal, será expulsada de la cámara si el oficial que este presidiendo la asamblea así lo ordena. Además, se le prohibirá continuar participando en la audiencia ante el Ayuntamiento Municipal. Si el oficial que preside la asamblea no toma acción, cualquier otro miembro del Ayuntamiento Municipal puede tomar medidas para hacer cumplir las reglas establecidas, y el voto afirmativo de la mayoría del Ayuntamiento Municipal precisara al oficial que este presidiendo la sesión a tomar acción." Según la sección 3.3 (c) de las reglas de procedimientos del Ayuntamiento.

Handgun Prohibition Notice for Meetings of Governmental Entities

"Pursuant to Section 30.06, Penal Code (trespass by license holder with a concealed handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a concealed handgun."

"De acuerdo con la sección 30.06 del código penal (ingreso sin autorización de un titular de una licencia con una pistol oculta), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola oculta."

"Pursuant to Section 30.07, Penal Code (trespass by license holder with an openly carried handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a handgun that is carried openly."

"De acuerdo con la sección 30.07 del código penal (ingreso sin autorización de un titular de una licencia con una pistola a la vista), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola a la vista."

"Pursuant to Section 46.03, Penal Code (places weapons prohibited), a person may not carry a firearm or other weapon into any open meeting on this property."

"De conformidad con la Sección 46.03, Código Penal (coloca armas prohibidas), una persona no puede llevar un arma de fuego u otra arma a ninguna reunión abierta en esta propiedad."

The City Council Briefing meeting will be held by videoconference and in the Council Chambers, 6th Floor at City Hall. Individuals who wish to speak in accordance with the City Council Rules of Procedure must sign up with the City Secretary's Office.

The public is encouraged to attend the meeting virtually; however, City Hall is available for those wishing to attend the meeting in person following all current pandemic-related public health protocols.

The following videoconference link is available to the public to listen to the meeting and Public Affairs and Outreach will also stream the City Council Briefing on Spectrum Cable Channel 95 and [bit.ly/cityofdallastv](https://cityofdallastv.com):

<https://dallascityhall.webex.com/dallascityhall/j.php?MTID=m06321f67ee6208d80658749a0e415346>

Invocation and Pledge of Allegiance

Special Presentations

Open Microphone Speakers

VOTING AGENDA

1. [22-85](#) Approval of Minutes of the December 1, 2021 City Council Meeting
2. [22-86](#) Consideration of appointments to boards and commissions and the evaluation and duties of board and commission members (List of nominees is available in the City Secretary's Office)

BRIEFINGS

- A. [22-151](#) Vision Zero Action Plan

Attachments: [Presentation](#)

- B. [22-152](#) Economic Development Entity: Organizational Formation

Attachments: [Presentation](#)

- C. [22-153](#) Sexually Oriented Business (SOB): Age Change and Hours of Operation

Attachments: [Presentation](#)

Closed Session

- Deliberate the purchase, exchange, lease, or value of real property. (Sec. 551.072 T.O.M.A.)

Adjournment

The above schedule represents an estimate of the order for the indicated briefings and is subject to change at any time. Current agenda information may be obtained by calling (214) 670-3100 during working hours. Note: An expression of preference or a preliminary vote may be taken by the Council on any of the briefing items.

EXECUTIVE SESSION NOTICE

A closed executive session may be held if the discussion of any of the above agenda items concerns one of the following:

1. seeking the advice of its attorney about pending or contemplated litigation, settlement offers, or any matter in which the duty of the attorney to the City Council under the Texas Disciplinary Rules of Professional Conduct of the State Bar of Texas clearly conflicts with the Texas Open Meetings Act. [Tex. Govt. Code §551.071]
2. deliberating the purchase, exchange, lease, or value of real property if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.072]
3. deliberating a negotiated contract for a prospective gift or donation to the city if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.073]
4. deliberating the appointment, employment, evaluation, reassignment, duties, discipline, or dismissal of a public officer or employee; or to hear a complaint or charge against an officer or employee unless the officer or employee who is the subject of the deliberation or hearing requests a public hearing. [Tex. Govt. Code §551.074]
5. deliberating the deployment, or specific occasions for implementation, of security personnel or devices. [Tex. Govt. Code §551.076]
6. discussing or deliberating commercial or financial information that the city has received from a business prospect that the city seeks to have locate, stay or expand in or near the city and with which the city is conducting economic development negotiations; or deliberating the offer of a financial or other incentive to a business prospect. [Tex Govt. Code §551.087]
7. deliberating security assessments or deployments relating to information resources technology, network security information, or the deployment or specific occasions for implementations of security personnel, critical infrastructure, or security devices. [Tex Govt. Code §551.089]



City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Agenda Information Sheet

File #: 22-85

Item #: 1.

SUBJECT

Approval of Minutes of the December 1, 2021 City Council Meeting



City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Agenda Information Sheet

File #: 22-86

Item #: 2.

AGENDA DATE: January 5, 2022
COUNCIL DISTRICT(S): N/A
DEPARTMENT: City Secretary's Office

SUBJECT

Consideration of appointments to boards and commissions and the evaluation and duties of board and commission members (List of nominees is available in the City Secretary's Office)



City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Agenda Information Sheet

File #: 22-151

Item #: A.

Vision Zero Action Plan



City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Agenda Information Sheet

File #: 22-152

Item #: B.

Economic Development Entity: Organizational Formation

ECONOMIC DEVELOPMENT ENTITY: ORGANIZATIONAL FORMATION

DALLAS CITY COUNCIL



TRACYE MCDANIEL | JENN TODD-GOYNES | JANUARY 5, 2022

AGENDA

- Background
- Entity update
- Task force recommendation



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BACKGROUND

HOW WE GOT HERE

▸ 2019

- **Economic Development Strategic Plan (EDSP) completed** with stakeholder engagement.
 - Recommendations include Invest Dallas, a new economic development entity to:
 - More aggressively promote the City
 - Generate new investment and jobs in the City, especially in underserved and underdeveloped areas

▸ 2019-2020

- **Stakeholder review of the EDSP** to gather additional input on priorities
 - Creating a new economic development entity was the highest priority item
 - Equity, especially for southern Dallas, was also a theme
- **TIP briefed Council on the new entity** in April

▸ 2021

- TIP is working with city staff and stakeholders to **establish the entity** using 2019-2020 work, best practices, and stakeholder feedback

ECONOMIC DEVELOPMENT ENTITY FUNCTIONS

BUSINESS DEVELOPMENT

- ▶ **Outbound marketing:** earned media, marketing missions, national advertising, trade shows/industry conferences
- ▶ **Inbound marketing:** familiarization tours, networking with real estate brokers and developers
- ▶ **Branding:** strengthens Dallas's brand as one of the world's great economic centers
- ▶ **Business retention & expansion:** business visitations, networking, and events

PUBLIC DEVELOPER

- ▶ **Public development:** serve as a public developer of City-owned properties and conduct land acquisition to advance real estate projects that the City could not do on its own, especially in strategic areas
- ▶ **Existing asset support:** to support major development projects (e.g., Kay Bailey Hutchison Convention Center, the Streetcar project, and Hensley Field)
- ▶ **Transaction Support:** perform real estate transactions (lease, sale, purchase)
- ▶ **Lease administration:** manage properties on behalf of the City

The background is a solid orange color. On the left side, there are two overlapping circles of different shades of orange. A large, stylized number '2' is also visible on the left, partially overlapping the circles. The text 'ENTITY UPDATE' is written in a bold, white, sans-serif font, positioned in the lower right quadrant of the image.

ENTITY UPDATE

SUMMARY OF PREVIOUS TASK FORCE DISCUSSION OUTCOMES

Decentralized nominations: City Manager-led

- ▶ Board members fill skill-based roles
- ▶ City Manager nominates initial slate of board members for Council approval
- ▶ Board members suggest a slate for City Manager review, and City Manager nominates a candidate from that slate for City Council approval

Decentralized nominations: City Departments, Key Stakeholder-led

- ▶ Board members represent organizations or sectors
- ▶ City departments and other organizations nominate board members who are approved by the City Manager

Centralized nominations: Council-led

- ▶ Board members are allocated by council district
- ▶ Individual Council members nominate board members, which are approved by City Council

SUMMARY OF PREVIOUS TASK FORCE DISCUSSION OUTCOMES

INITIALLY PROPOSED STRUCTURE

- ▶ **Nomination:** City-Manager led
- ▶ **Term**
 - ▶ 3-year term, unlimited renewals
 - ▶ Board officers (President, Vice President, Treasurer, Secretary) elected every year
- ▶ **Number of board members:** 15
- ▶ **Limitations:**
 - ▶ Annual report to council
 - ▶ Subject to city audits
 - ▶ Meetings must comply with Texas Open Meetings and Public Information Act

DESIRED EXPERTISE

- ▶ Affordable housing
- ▶ Arts and culture
- ▶ City / community planning
- ▶ Design
- ▶ Diversity, equity, and inclusion
- ▶ Economic development
- ▶ Education
- ▶ Ethnic and minority chambers of commerce
- ▶ Finance or accounting
- ▶ Fundraising
- ▶ Healthcare
- ▶ Historic preservation
- ▶ Infrastructure
- ▶ Innovation
- ▶ Marketing or branding
- ▶ Real estate development or construction
- ▶ Sustainable development
- ▶ Target industries (as established by OED)
- ▶ Transportation
- ▶ Workforce/talent development



TASK FORCE RECOMMENDATION

BOARD OF DIRECTORS: CALL FOR NOMINEES

PROPOSED PROCESS

PROCESS

- ▶ Nomination via online form with multi-language accessibility
- ▶ Materials
 - ▶ Graphics for web, social media
 - ▶ Text for email distribution
- ▶ Applications open for approximately 1 month

OUTREACH

- ▶ Memo to City Council
- ▶ Task force email, request to forward to networks
- ▶ Office of Economic Development website and social media
- ▶ City department outreach lists

BOARD OF DIRECTORS: NOMINATION COMMITTEE

PROPOSED PROCESS

INITIAL

- ▶ Nominees are received from the public
- ▶ Nomination committee composition
 - ▶ 5 members
 - ▶ Mayor
 - ▶ City Manager
 - ▶ Chair, Economic Development Committee
 - ▶ Two positions nominated by the Task Force
- ▶ Nominating committee will submit slate to Dallas City Council for approval

POST-ESTABLISHED BOARD

- ▶ Nominees are received from the board of directors
- ▶ Nomination committee composition
 - ▶ 5 members
 - ▶ Mayor
 - ▶ City Manager
 - ▶ Chair, Economic Development Committee
 - ▶ Two positions nominated by the EDC board
- ▶ Nominating committee will submit slate to Dallas City Council for approval

BOARD OF DIRECTORS: EVALUATING NOMINEES

PROPOSED PROCESS

APPLICATION REVIEW

- ▶ Initial quality control and data analysis by TIP
 - ▶ Demographic, geographic analysis
 - ▶ Consolidate candidate profiles
- ▶ Review data analysis and submissions with the *initial* nomination committee:
 - ▶ Mayor
 - ▶ City Manager
 - ▶ Economic Development Committee Chair
 - ▶ Two members nominated by Task Force

SELECTION

- ▶ Nomination committee selects a slate of candidates
- ▶ TIP to contact potential nominees and confirm participation
- ▶ Nomination committee presents slate to Dallas City Council for approval

BYLAW REVISIONS

INCLUDE NOMINATION COMMITTEES

INITIAL

- ▶ Nomination committee composition
 - ▶ Mayor
 - ▶ City Manager
 - ▶ Chair, Economic Development Committee
 - ▶ Two positions nominated by the Task Force
- ▶ Nominating committee will submit slate to Dallas City Council for approval

POST-ESTABLISHED BOARD

- ▶ Nomination committee composition
 - ▶ Mayor
 - ▶ City Manager
 - ▶ Chair, Economic Development Committee
 - ▶ Two positions nominated by the EDC
- ▶ Nominating committee will submit slate to Dallas City Council for approval

BYLAW REVISIONS

REMOVAL FROM BOARD

INITIAL

- ▶ Removed with or without cause by a City of Dallas Council vote
- ▶ Removed with cause by a $\frac{3}{4}$ vote of the Board of Directors

REVISED

- ▶ Removed with cause by a $\frac{3}{4}$ vote of the City of Dallas Council
- ▶ Removed with cause by a $\frac{3}{4}$ vote of the Board of Directors

THANK YOU



2905 San Gabriel Street
Suite 309
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512.343.9113

www.tipstrategies.com

AUSTIN — BOSTON — SEATTLE



City of Dallas

1500 Marilla Street
Council Chambers, 6th Floor
Dallas, Texas 75201

Agenda Information Sheet

File #: 22-153

Item #: C.

Sexually Oriented Business (SOB): Age Change and Hours of Operation



City of Dallas

Sexually Oriented Businesses (SOB): Age Change and Hours of Operations

City Council Briefing
January 5, 2022

Eddie Garcia, Chief of Police
Dallas Police Department
City of Dallas

Presentation Overview



- Definition Sexually Oriented Business
- Purpose of Chapter 41A
- Constitutional Considerations
- Texas Senate Bill 315
- Regulation of SOBs
- Crime Activity Overview
- Research & Study Findings
- Research References
- Recommendations
- Next Steps
- SOB-related Arrest December 23, 2021



Definition Sexually Oriented Business



- Sexually oriented business means an adult arcade, adult bookstore or adult video store, adult cabaret, adult motel, adult motion picture theater, adult theater, escort agency or nude model studio as defined in Dallas City Ordinance Chapter 41A.



Purpose of Chapter 41A



- To promote the health, safety, morals and general welfare of the citizens of the city
- To establish reasonable and uniform regulations
- To minimize the secondary harm or damage inside or outside the SOBs
- NOT intending to restrict or deny access by adults; protected First Amendment



Constitutional Considerations



- Regulation of SOB's implicates freedom of speech protections under the U.S. and Texas Constitutions.
- Any regulation of SOB's:
 - must further a substantial governmental interest that is unrelated to the suppression of free expression; and
 - the restriction shall not be greater than is essential to the furtherance of that interest



Texas Senate Bill 315



- Texas Senate Bill 315
- Became law September 1, 2021
- Prohibits a Sexually Oriented Business from employing or contracting with a person under the age of 21
- This change brings Chapter 41A in line with the new law



Regulations of SOBs



- Regulated by:
 - SOB ordinance
 - Texas Alcohol Beverage Code
 - TABC will NOT issue to an 'All Nude' Cabaret
 - TABC may issue to a 'Topless' Cabaret
 - 'All Nude' Cabarets in Dallas are BYOB (consumption of alcohol)
- These regulations do not restrict hours of operations for SOBs



Regulation of SOBs – Hours of Operation



| Texas Cities | Hours of Operation Provisions - SOBs |
|---------------|--|
| El Paso | requires sexually oriented businesses to be closed between 2:00 a.m. and 6:00 a.m. |
| Fort Worth | requires sexually oriented businesses to be closed between 2:00 a.m. and 10:00 a.m., Sunday through Thursday, and between 3:00 a.m. and 10:00 a.m., Fridays and Saturdays. A sexually oriented business may remain open until 4:00 a.m. on Fridays and Saturdays if the business has a valid food establishment permit issued by the city. |
| San Antonio | requires sexually oriented businesses to be closed between 2:15 a.m. and 7:00 a.m. |
| Plano | requires sexually oriented businesses to be closed between 2:00 a.m. and 10:00 a.m. |
| Grand Prairie | requires sexually oriented businesses to be closed between 2:00 a.m. and 7:00 a.m., Monday through Saturday, and between 2:00 a.m. and 12:00 p.m. on Sunday. |



Northwest “Club” Task Force 2021



- Task Force created in March 2021.
- Created due to multiple shootings, violent crimes and crime data showed it increasing after midnight
- Primarily occurred at or near the SOB's
- 8 officers starting at Midnight on Thursday, Friday and Saturday
- The arrest range from Drugs, UCW, UPF, Warrants, and various other arrests



Northwest Club Task Force Activity March – December 2021



| Taskforce Activity | Felony | Misdemeanor | Citations | Calls Answered | Traffic Stops | Stolen Recovered | Weapons Seized | Drug Seized | Man Hours |
|-----------------------|--------|-------------|-----------|----------------|---------------|------------------|----------------|-------------|-----------|
| Total | 123 | 183 | 1,141 | 134 | 1,767 | 8 | 113 | 244 | 1,241 |



Aggravated Assaults within Northwest



- For the year 2021, 549 Aggravated Assaults have occurred within the Northwest Patrol Division's boundaries
- 10p - 2a 110 Agg. Assaults or 20% occurred
- 2a - 6a 130 Agg Assaults or 23.7% occurred



Aggravated Assaults within Northwest



- NW three most violent beats are
 - 521 and 534 and 522
- Collectively, these beats have 39% of the licensed SOB's in the City
- 521 – 3 SOB's
- 534 – 10 SOB's
- 522 – 2 SOB's
- Total 38 licensed SOB's in the City



Crime Activity-Arrests



- The following 9 slides are data related to SOB locations
- Reviewed aggravated assaults, robberies, prostitution, gun and drug-related arrests over three-year period (2019-2021)
- Guns and drugs comprise 58% of all arrests 10p-2a and 63% of all arrests 2a-6a
- Gun and drug arrests have steadily increased during both time frames, the greatest increase occurring 2a-6a
- In 2021, more total arrests occurred 2a-6a, 94 vs 83



Crime Activity Overview 2019-2021



Violent crimes include aggravated assault, rape, robbery, and murder (UCR Part I)

- 2a-6a comprised nearly 67.16% of all reported violent crime
- In 2021, 2a-6a had 76% of all reported violent crime
- Across all years, violent crime decreased 29% during 10p-2a but increased 80% during 2a-6a



Crime Activity Overview 2019-2021

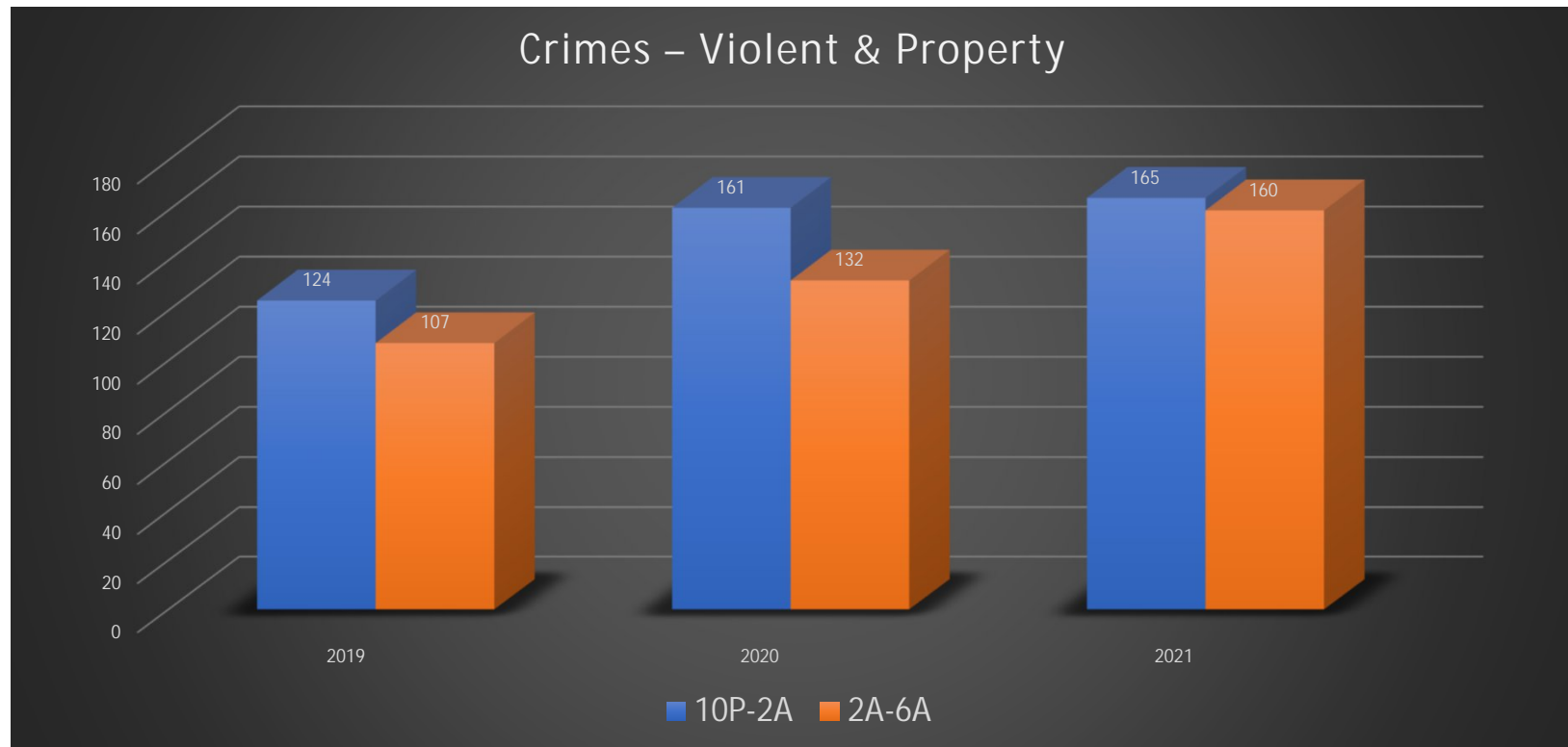


Property crimes include burglary, theft, and motor vehicle theft (UCR Part I)

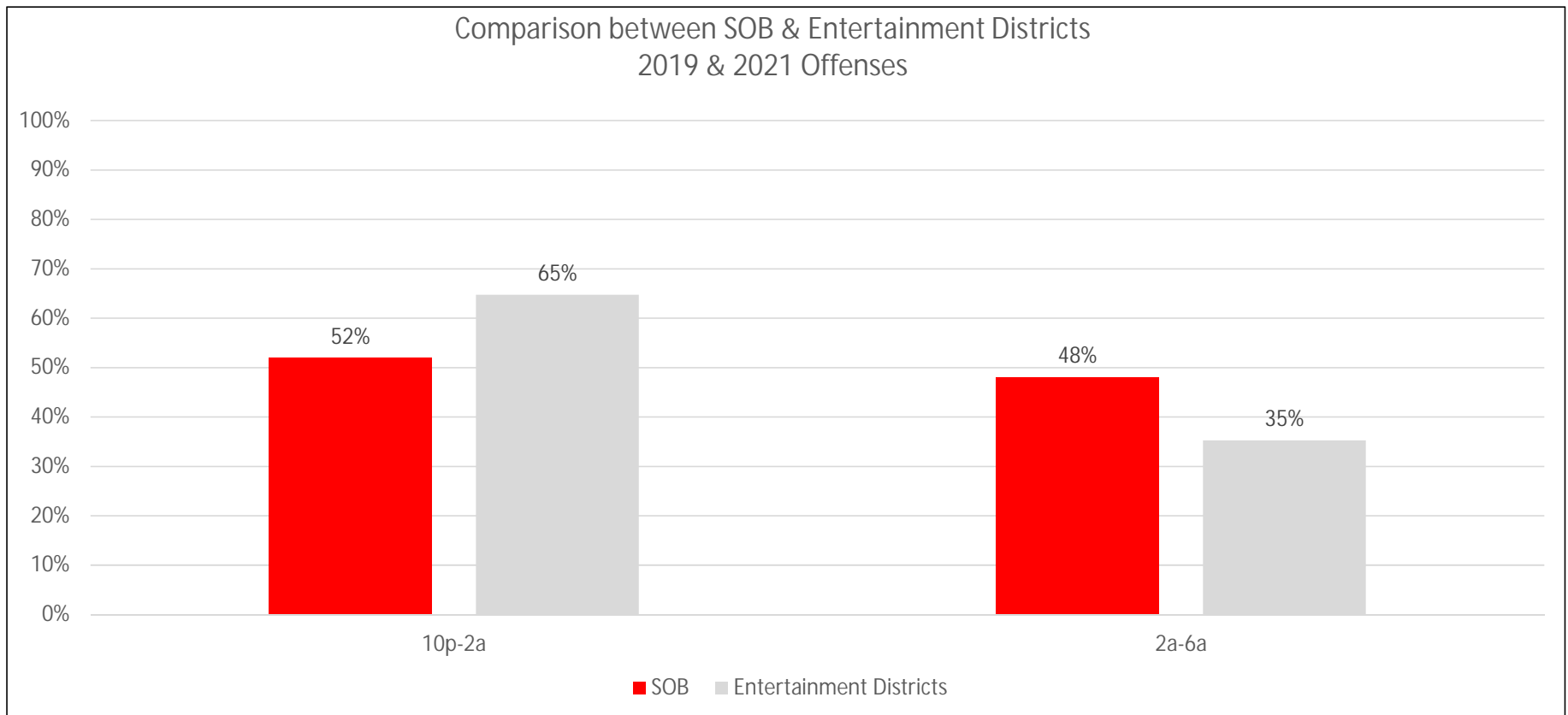
- Unlike violent crime, more property crime occurred 10p-2a (59%) than 2a-6a (41%)
- Across all years, property crime increased during both times; 10p-2a (48%), 2a-6a (38%)



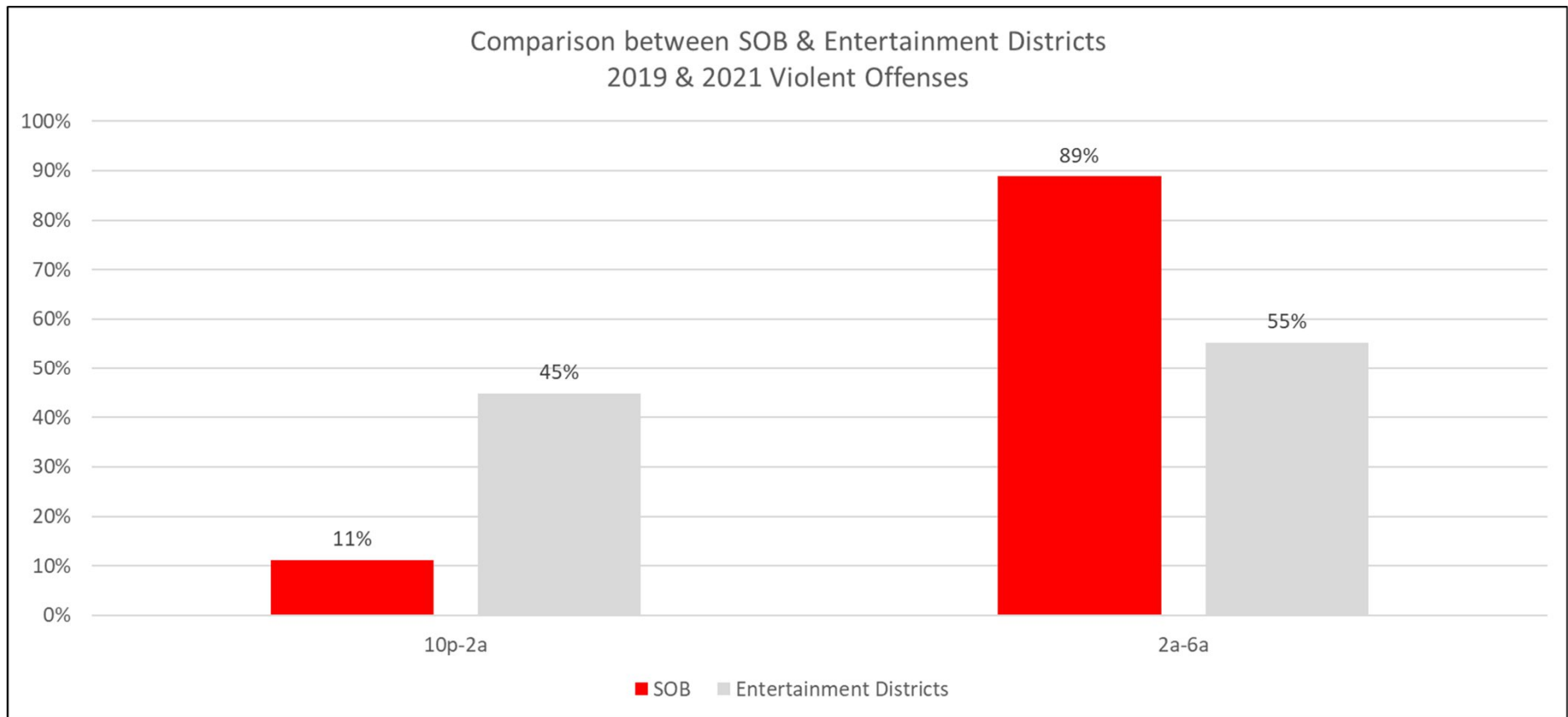
Comparison Crimes Reported



2019 & 2021 All Crimes by Time Period



2019 & 2021 Violent Crimes by Time Period



Arrests Activity – Certain Times

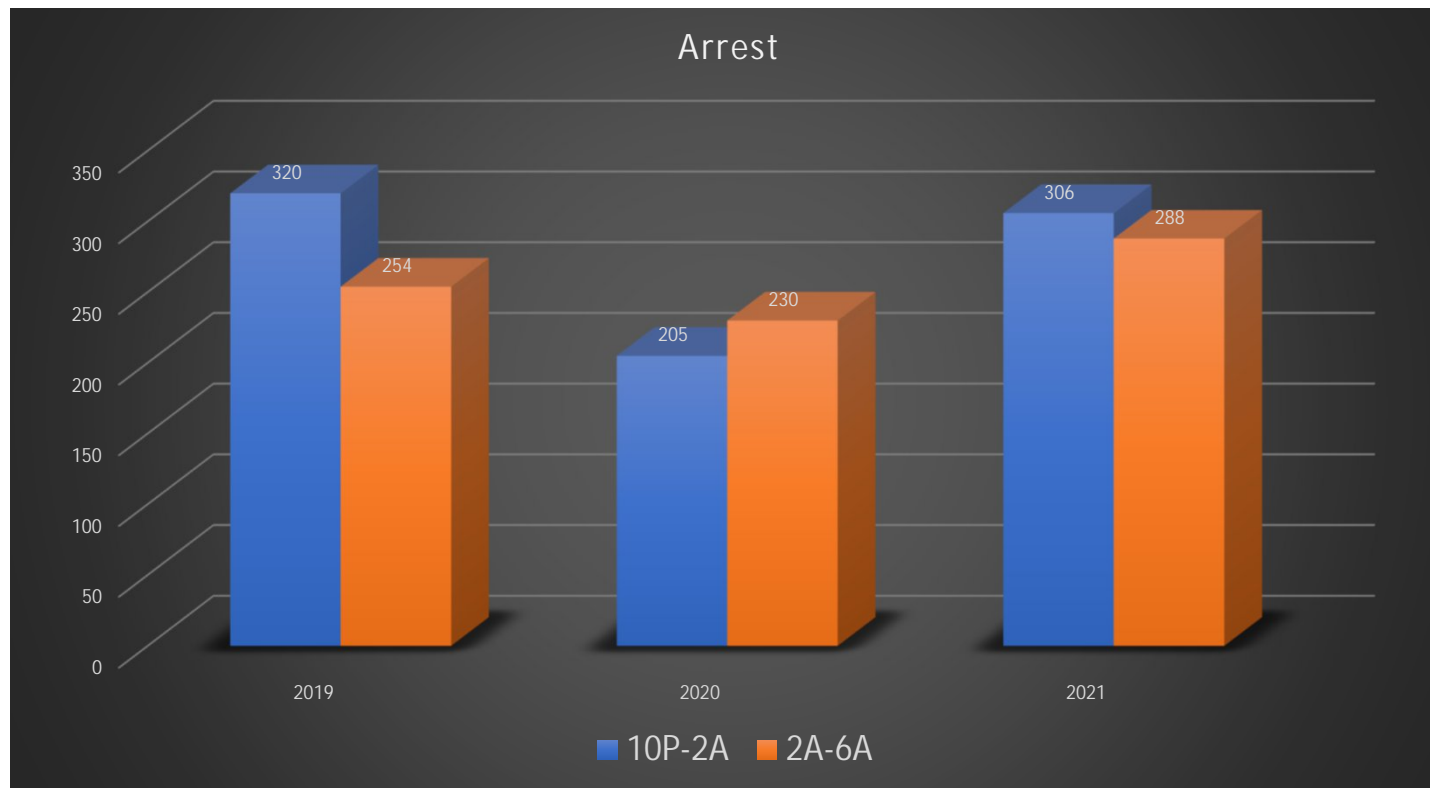


There were 2,082 custodial arrests at SOB locations, 2019-2021.

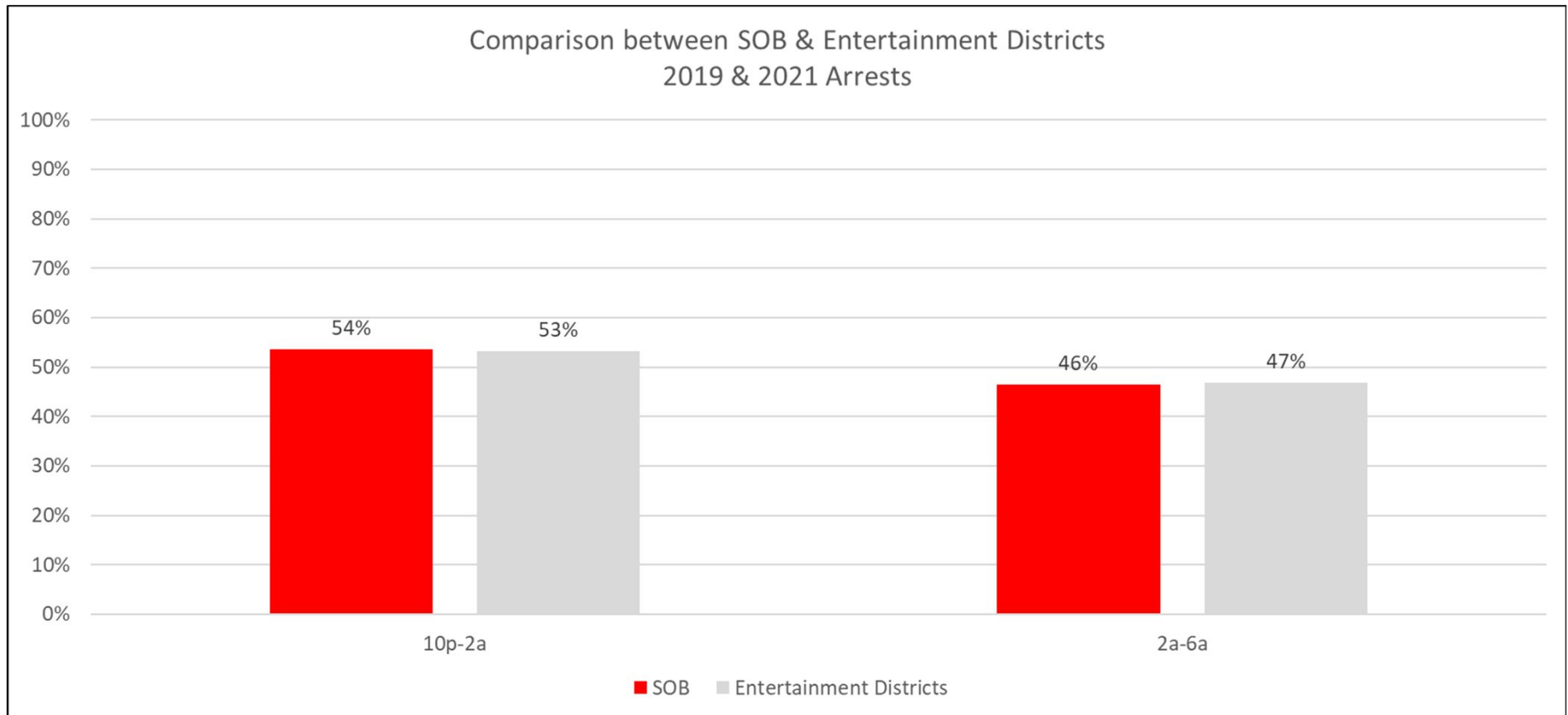
- 1,603 (77%) occurred between 10p-6a
- 10p-2a – 831 arrests
- 2a-6a – 772 arrests
- No discernable increase/decrease



Comparison Arrests at SOB Locations



2019 & 2021 Arrests by Time Period



Calls for Service - Police

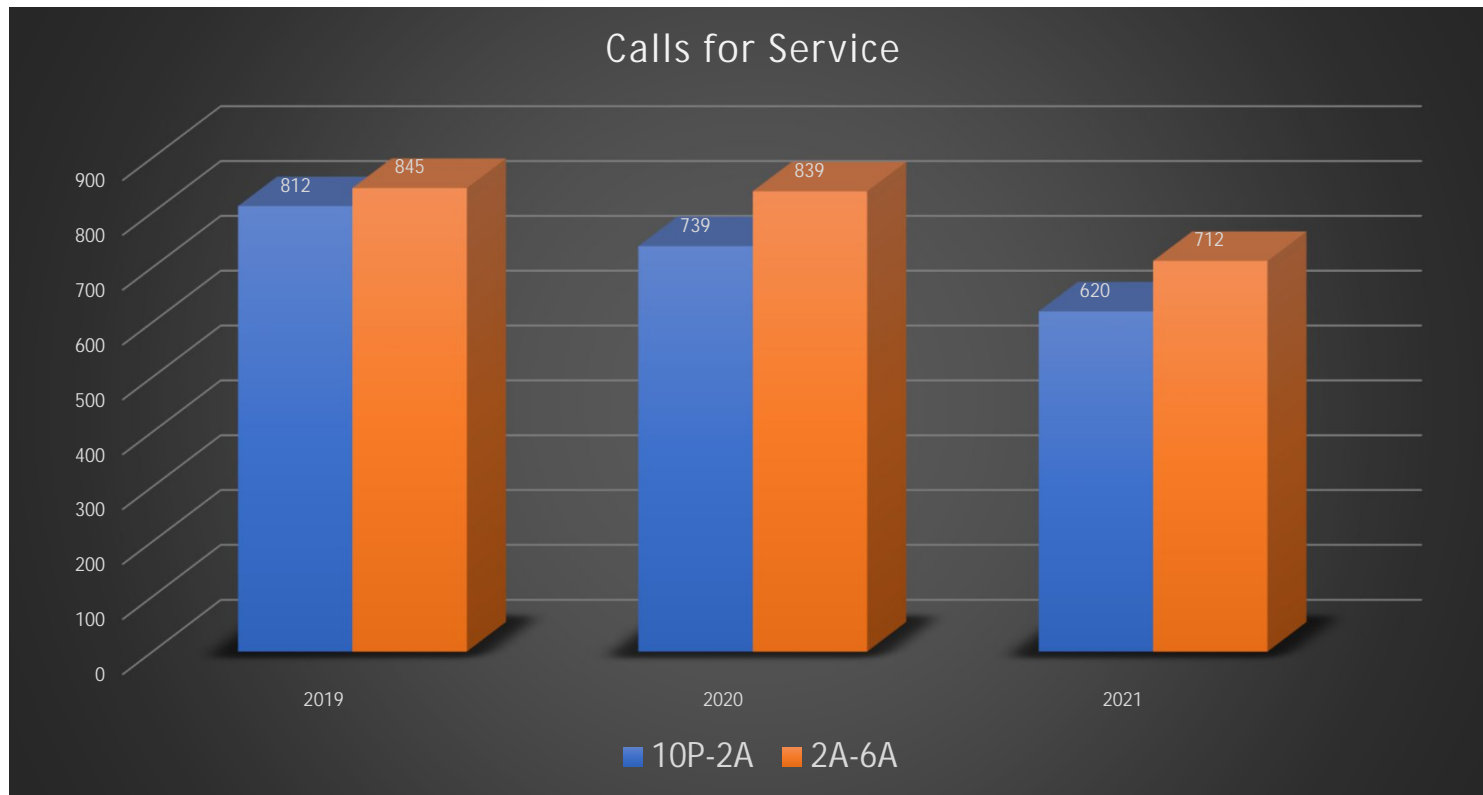


Between 2019-2021, 11,999 calls for service (CFS) were generated at SOB locations.

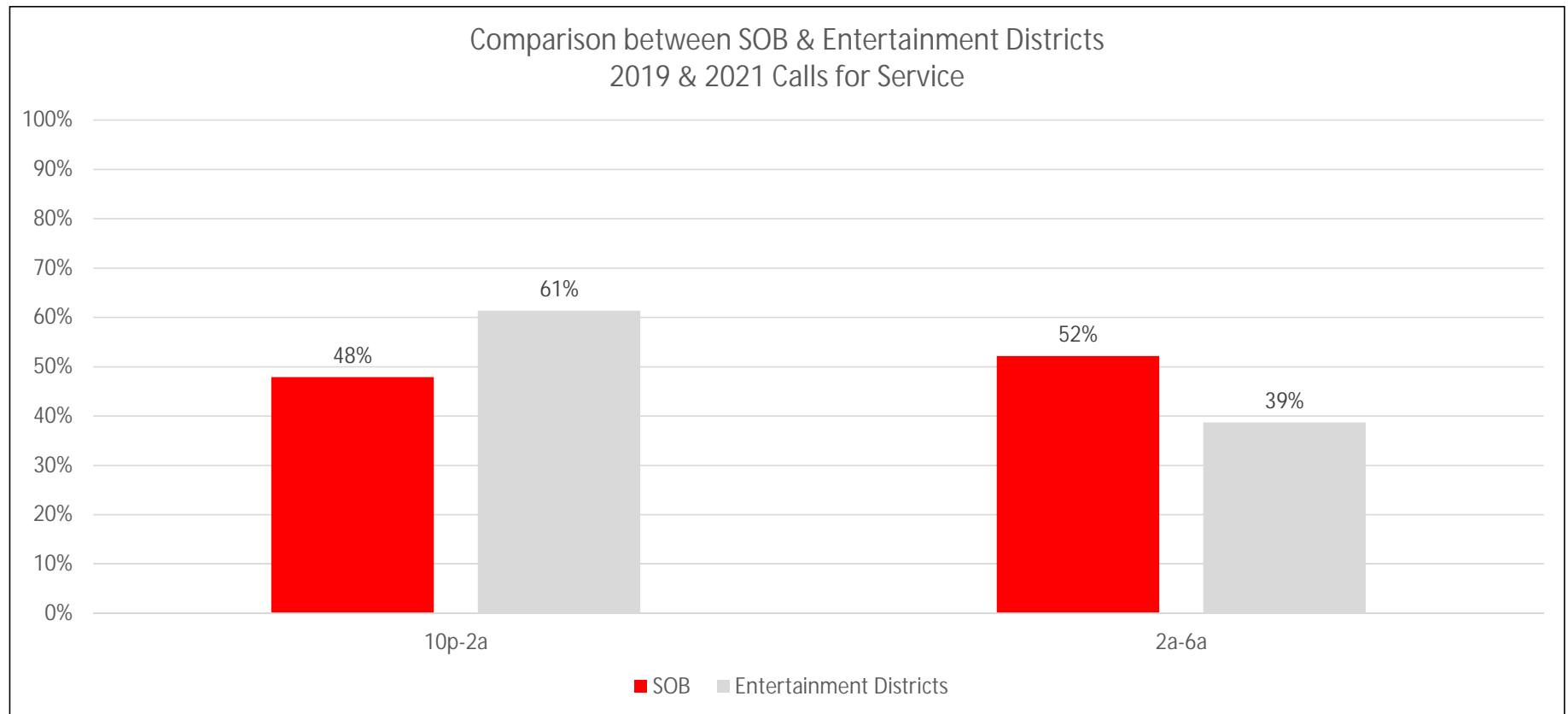
- More than 4,500 were between 10p-6a
- 10p-2a – there were 2,171 CFS, 165 were Priority 1 (code 3 response)
- 2a-6a – there were 2,396 CFS, 214 were Priority 1



Calls for Service – Police



2019 & 2021 Calls by Time Period



Calls for Service - Fire



Between 2019-2021, 1,317 calls for service (CFS) were generated at SOB locations.

- Of those, 675 occurred between 10p-6a
- 10p-2a – there were 270 CFS
- 2a-6a – there were 405 CFS



Research Findings



McCord & Tewksbery (2012): Spatial analyses using buffer zones of rates of violent, property, and public order offenses in the vicinity of sexually oriented businesses in Louisville, Kentucky.

- Results show there were higher rates of all types of offenses in the immediate vicinity of the business
- Effects continue to significantly impact local community even further from the SOB

McCleary (2008): Examined whether criminological theories can be generalized to rural areas.

- When an adult entertainment business opens on an interstate highway off-ramp to a small rural village, total crime rises by 60%
- Total crime in the village dropped by approximately 60% within 2 years of the SOB closing

Weinstein & McCleary (2012): Law review examining SOB industry attacks on “secondary-effects” of crime.

- Adult businesses are associated with heightened incidences of crime regardless of location
- Routine Activities Theory is prevailing explanatory theory
- SOB industry studies finding no secondary crime effects methodologically or analytically flawed



Study & Report Findings



A number of Texas cities* found recognized many factors that they considered in developing city ordinances regulating SOBs.

- Recognized that conduct occurring at SOBs “is detrimental to the public health, safety and general welfare” and should be regulated
- SOBs promote prostitution, drug use, and other criminal activity
- Positive correlation between SOB, specifically their hours of operation, people attracted, and higher crime rates
- SOBs - deleterious effect on existing businesses and the surrounding residential areas adjacent to them,
- Increased crime and downgrading of property values

*Beaumont, Texas Planning Department entitled "Regulation of Adult Uses" & Amarillo, Texas - Planning Department: "A Report on Zoning and Other Methods of Regulating Adult Entertainment in Amarillo"



Research References



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McCord, E. S., & Tewksbury, R. (2013). Does the presence of sexually oriented businesses relate to increased levels of crime? An examination using spatial analyses. *Crime & Delinquency*, 59(7), 1108-1125.

Weinstein, A. C., & McCleary, R. (2011). The association of adult businesses with secondary effects: Legal doctrine social theory, and empirical evidence. *Cardozo Arts & Ent. LJ*, 29, 565.



Recommendations



- Change City Ordinance to minimum age of 21 to comply with new state law
- Set Hours of Operations to decrease criminal activity, improve safety and reduce the demand on City Services
- Hours of operation to end at 2am and remain closed until 6 am
- Consistent with TABC and all other entertainment districts
- Adopt the 2am closing time which is consistent with surrounding cities



NEXT STEPS



- Seek City Council direction regarding:
 - The adoption of the recommended ordinance changes
 - The creation of a Task Force on SOB regulations as established by the Quality of Life, Arts and Culture Committee



SOB-related Arrest December 23, 2021



Recent arrests of SOB patrons

- Two arrestees just left an SOB location, "Just left a strip club."
- One arrestee was 20yrs old
- Three handguns
- One AR pistol
- Several hundred rounds (one drum magazine)
- Drugs
 - Possession of dangerous drug
 - Possession of drug paraphernalia





City of Dallas

Sexually Oriented Businesses (SOB): Age Change and Hours of Operations

City Council Briefing
January 5, 2022

Eddie Garcia, Chief of Police
Dallas Police Department
City of Dallas