# VisitDallas Contract Renewal Dallas City Council Briefing May 20, 2020

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Joey Zapata, Assistant City Manager

VisitDallas Craig Davis, CEO/President Joyce Williams, Board Chair Dave Brown, Chair-Elect Greg White, Board Member & Dallas Tourism Public Improvement District

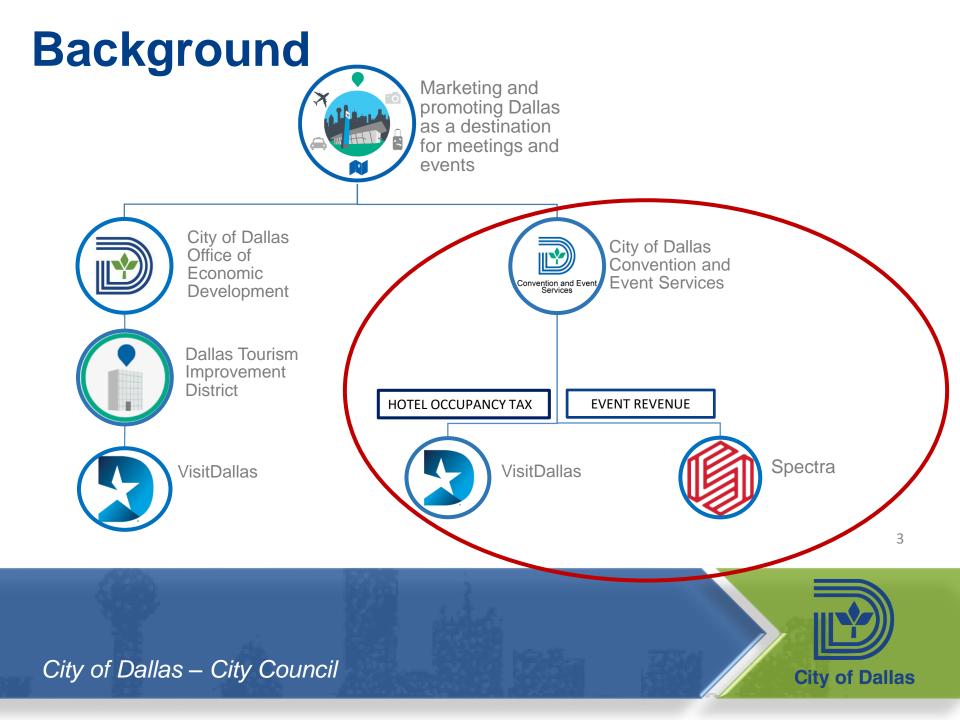
(DTPID) Corporation Chair



# **Presentation Overview**

- Background
- Purpose
- City Priorities
- Proposed Contract Terms
- Compensation Study
- Dallas-First Marketing
- Governance
- Requested Action
- Next Steps





# Background (cont.)

- City Council approved an amended and restated (A&R) contract for VisitDallas on November 13, 2019
- A&R contract expires September 30, 2020
- Contract has options for a five-year and thereafter a three-year renewal
- Convention and Event Services (CES) staff agreed to brief City Council in the spring about proposed renewal terms



# Purpose

- Review recommended contract terms for contract renewal for City Council input
- Address the current and forecasted impact of the COVID-19 emergency and effects on CES revenue and local tourism industry



## **City Priorities**

#### PRIORITIES

- Reduce VisitDallas budget and revise ordinance to provide 11% to other allowable uses for hotel occupancy tax (HOT)
- Align VisitDallas salaries with industry standards and reduce/adjust where necessary
- Focus tourism promotion and marketing on the city of Dallas
- Ensure continued and focused contract compliance
- Generate a governance structure proposal that takes into consideration percent of HOT funding allocated to VisitDallas by ordinance



### **Proposed Contract Terms**

GOAL		PROPOSED CONTRACT TERM
Five-Year Proforma	~	Reduced budget over five years to release 12.5% for other allowable HOT uses
Compensation Study	$\checkmark$	Implemented study recommendations
Dallas-First Marketing	$\checkmark$	Developed a policy and website changes
<b>Continued Contract Compliance</b>	$\checkmark$	Continue working with VisitDallas on contract compliance improvements
Governance (not included in A&R contract)	~	Proposed for elected City officials to select one additional board member in the general business group from a choice of 3 provided names



## **City Priorities – Five-Year Proforma**

GOAL	BUDGET REDUCTION
Five-Year Proforma	<ul> <li>\$15M proposed five-year budget reduction:</li> <li>✓ Fulfill existing tourism promotion and marketing commitments</li> <li>✓ Refinement of staffing to better meet mission</li> <li>✓ No impact to sales for Kay Bailey Hutchison Convention Center Dallas</li> <li>✓ Do no harm to tourism, marketing and promotion of Dallas and its correlation to HOT and economic impact</li> <li>✓ KBHCCD capital construction contribution returned to City</li> <li>✓ Commitment to relocate to KBHCCD or other city facility in 2022 upon lease expiration (\$800k savings)</li> </ul>





#### **City Priorities – Five-Year Proforma**

Arts & Culture Marketing

GOAL	APPROACH
Five-Year Proforma	Forecasted COVID decreases
Reduce budget without impacting	Used Tourism Economics forecast
revenue for:	• Evaluated short-term rental (STR) City actuals and
<ul> <li>KBHCCD Debt Service</li> </ul>	CBRE study
<ul> <li>KBHCCD Operations</li> </ul>	<ul> <li>Restructured operations and staffing</li> </ul>
<ul> <li>Hotel Occupancy Tax (HOT)</li> </ul>	
Overall Tourism Dollars	Result:
	No reduction in 2021 (Post-COVID-19 recovery)
Reduce budget without impacting:	<ul> <li>Reductions in 2022 – 2025 = 9%</li> </ul>
<ul> <li>Sales &amp; Marketing for KBHCCD</li> </ul>	<ul> <li>Total Reduction A&amp;R plus Proforma = 12.5%</li> </ul>



#### **CES Forecasted FY20 HOT Revenue**



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#### **CES Forecasted FY20 Event Revenue**

FY20 KBHCCD Bookings	Bookings	Revenue Projections (\$M)
Budgeted	98	33.2
Completed by Feb-29	48	18.4
Cancelled	(31)	(12.8)
Remaining Events thru Sep-30	19	5.2
Added Events (Shelter/FMS*)	2	2.0
Revised Bookings/Revenue	69	25.6

\* Field Medical Service

VisitDallas and Spectra submitted budgets and provided an outline of the number of events that have cancelled for this fiscal year. Of the 98 budgeted bookings included, thirty-one events have cancelled, including seven citywide events (2,500 room nights on peak).



#### Hotel Occupancy Tax (HOT) Rate & Allocation HOT Rate = 13%**City's 7% HOT Allocation** OAC 3.5% VisitDallas **City of Dallas** 29.1% **HOT 7%** State **HOT 6% KBHCCD** 67.4% City of Dallas - HOT 7% State - HOT 6% ■ KBHCCD 67.4% ■ VisitDallas 29.1% OAC 3.5%

Although not yet reflected in the ordinance, in November 2019, the City Council approved an Amended and Restated contract with VisitDallas that increased the Office of Arts and Culture (OAC) allocation by adding an additional .9% to their budget through a direct allocation from VisitDallas. Additionally, \$500k of the existing allocation to VisitDallas is returned to Convention and Event Services for capital improvements.



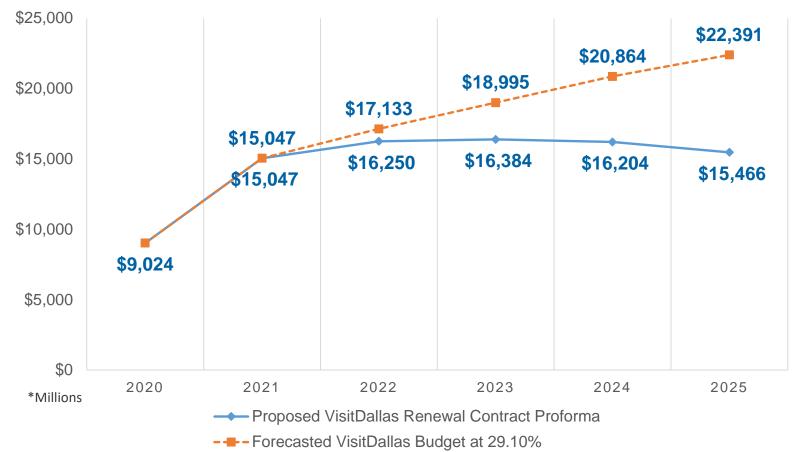
#### **Proposed Revised Ordinance Distribution**

Fiscal Year	HOT Reduction	VisitDallas	Other Allowable Uses	<b>Convention Center</b>
2021	0.00%	29.10%	3.50%	67.4%
2022	1.50%	27.60%	5.00%	67.4%
2023	2.50%	25.10%	7.50%	67.4%
2024	2.50%	22.60%	10.00%	67.4%
2025	2.50%	20.10%	12.50%	67.4%



#### **Proforma to Forecast Comparison**

**VISITDALLAS PROFORMA TO ORDINANCE PERCENTAGE COMPARISON** 





#### **Compensation Study**

#### VisitDallas - Pre-COVID-19

CFO By Design completed an analysis comparing VisitDallas operations with competitive destinations, including:

Competitive Analysis						
Houston	Atlanta	Nashville	Orlando	San Diego		
Chicago	New Orleans	San Antonio	Anaheim	Phoenix		

- Findings illustrated VisitDallas operational headcounts aligned with competitive set averages
- CES verified with another consultant



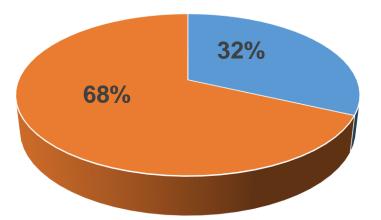
#### **Compensation Study (cont.)**

Division	Dallas	Average of Like-Sized DMOs/Sports Commissions
Sales	26.0	24.9
Marketing/Communications	15.0	16.0
Services (Convention and Visitor)	13.6	15.0
Tourism	6.0	5.0
Sports Commission	9.0	10.0
Diversity and Inclusion	3.0	0.8
Admin (Exec, Finance, HR, IT, Research)	15.5	16.5
Public Affairs / Community Affairs /		
Membership	3.0	6.1
Total	91.1	94.3



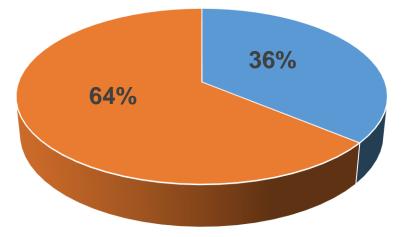
#### **Compensation Study (cont.)**

#### Spend on Personnel by Percentage of Total Budget



**Dallas** 

Average of Like Sized DMOs



- Percentage of Budget Invested in Personnel
- Percentage of Budget Invested in Programs

- Percentage of Budget Invested in Personnel
- Percentage of Budget Invested in Programs



#### **Compensation Study (cont.)**

#### VisitDallas - Post-COVID-19

- Used forecast data from *Tourism Economics* to eliminate \$2M in programming and \$2.5M in personnel costs
- Eliminated or furloughed 45% of staff
  - Eliminated 28 full-time, and 8 part-time positions (30%)
  - Furloughed an additional 13 positions (15%)

When adjusting for the five-year proforma, savings from permanent reductions carried forward to reach 12.5% for other allowable uses by year 5.



#### **Dallas-First Marketing**

VisitDallas increased website advertising rates for non-Dallas entities to allow for a greater focus on the city of Dallas

Membership Type	Partnership Level	Former Rates	New Rates (effective 10/1/20)
Non-Hotel Partner			
	Dallas Strategic	\$650	\$650
	Non-Dallas Strategic	\$650	\$900
	Dallas Invested	\$1,000	\$1,000+
	Non-Dallas Invested	\$1,000	\$1,250+
Hotel Partner			
	Dallas Hotel	\$15-\$20/room	\$20/room in hotel
	Non-Dallas Hotel	\$10.84-\$12.75/room	\$25/room in hotel



#### **Dallas-First Marketing (cont.)**

SALLAS THINGS TO DO EVENTS HOTELS DINING PLAN BLOG



#### DALLAS IN REAL TIME Trending topics, the latest news and the must-see stops



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**City of Dallas** 

Q 0:85\*

- City improves monitoring of expense, audit, reporting and invoicing data received from VisitDallas
- City hires an independent third party to analyze VisitDallas performance goals and metrics
- Visit Dallas, with City input, engages third party to analyze and provide feedback on the reasonableness and sufficiency of VisitDallas policies, procedures and back-up source data



#### Governance

Governance was not specifically addressed as part of the A&R Contract; however, VisitDallas did address City Council and City staff leadership concerns with the size and composition of its Board of Directors.

	Original Board Composition	Amended Board Composition	Proposed New Board Composition
Board Size	55	24	24
Mayoral Appointments	2	2	2
Additional Appointment by City Officials	0	0	1
Mayor Selected Chair-Elect	1	1	1
Mayor Selected Vice Chair	1	0	0
City Staff on Board	1	0	0
City Ex-Officios	0	2	2
VisitDallas Ex-Officios	0	1	1
City Presence as a Percentage of Board	9.1%	20.8%	25.0%

\*Amended and Proposed Board composition include 21 voting board members and 3 non-voting ex-officio members for total of 24 members.



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## **Requested Action**

City Council approval to:

- Accept proposed contract renewal terms
- Revise the existing Ordinance 29-880 last revised in 2015



## **Next Steps**

City Council consideration of the renewal contract and amended ordinance for May 27, 2020



End Note: Any statements made in this presentation that are not historical or current facts are "forward-looking statements." These statements are based on assumptions and analyses made by the City in light of its experience and perception of historical trends of the City, current conditions, expected future developments, and other factors it believes are appropriate under the circumstances. However, whether actual results and developments conform to expectations and predictions is subject to a number of known and unknown risks and uncertainties, as well as additional factors beyond the City's control. There can be no assurance that the actual results or developments anticipated will be realized or, even if substantially realized, that they will have the expected consequences to or effects on the City's revenues or operations. All forward-looking statements made herein are qualified by these cautionary statements.



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## Appendix

- 1. Renewal Contract Committee Meetings
- 2. HOT Comparison of Texas Cities
- 3. Proforma Overview
- 4. Contract Compliance Details
- 5. Previous Briefings



## **Renewal Contract Committee Meetings**

CES and the Renewal Contract Committee outlined below met weekly with VisitDallas staff and leadership to negotiate the potential renewal contract:

#### **Renewal Contract Committee**

Joey Zapata – Assistant City Manager Rosa Fleming – Director – CES Sheri Kowalski – Director – Controller's Office RaKeba L. Gordon – Assistant Director – Controller's Office Courtney Pogue – Director – Office of Economic Development Jennifer Scripps – Director – Office of Arts and Culture Craig Davis – CEO/President – VisitDallas Jill Larsen – CFO – VisitDallas Joyce Williams – Chair – VisitDallas Board of Directors Dave Brown – Chair-Elect – VisitDallas Board of Directors Mary Pat Higgins – Cultural Tourism Committee Chair – VisitDallas Board of Directors Peg Hall – Former Member – VisitDallas Board of Directors Greg White – Chair – Dallas Tourism Public Improvement District





#### **HOT Comparison of Texas Cities**

Fiscal Year	City*	HOT State Portion	HOT Municipal Portion	Convention/ Information Centers	Registration Convention Delegates	Advertising	Arts	Historical Restoration and Preservation	Signage Directing the Public
2019	Dallas (Current)	6.00%	7.00%	67.40%	0.00%	29.10%	**3.50%	0.00%	0.00%
2020 to 2025	Dallas (Proposed)	6.00%	7.00%	67.40%	0.00%	20.10%	12.50%	0.00%	0.00%
2019	Austin	6.00%	7.00%	54.00%	0.00%	16.00%	15.00%	15.00%	0.00%
2019	Fort Worth	6.00%	9.00%	***49.14%	3.15%	43.04%	0.33%	4.07%	0.27%
2019	Houston	6.00%	7.00%	44.00%	0.00%	37.00%	19.00%	0.00%	0.00%
2019	San Antonio	6.00%	9.00%	51.00%	0.00%	27.00%	11.00%	11.00%	0.00%

\*Not shown are additional general fund dollars distributed to Office of Arts and Culture equivalent departments

\*\*Proposed Dallas percentage distribution listed under Arts may be distributed for other allowable uses as well based on City Council recommendation

\*\*\*Fort Worth allocated \$6.8M for construction or expansion of a convention center facility above 7% HOT

Data based on information provided by each city to the Texas Controller's Office (https://comptroller.texas.gov/transparency/local/hotel-receipts)



**City of Dallas** 

#### **Proforma Overview**

	2021	2022	2023	2024	2025	
REVENUE						
Hotel Occupancy Tax	\$ 15,047,000	\$ 16,250,000	\$ 16,384,000	\$ 16,204,000	\$ 15,466,000	
DTPID Revenue						
Event Trust Fund	-				_	
Other Revenue	1,697,016	1,743,000	1,790,000	1,838,000	1,887,000	
Total Revenue	16,744,016	17,993,000	18,174,000	18,042,000	17,353,000	
Total Expense	16,913,842	17,624,000	17,501,624	17,652,400	18,230,600	
Increase/(Decrease) in Net Assets	\$ (169,826)	\$ 369,000	\$ 672,376	\$ 389,600	\$ (877,600)	
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		b-year cur	nulative increas	e in Net Assets	\$ 383,550	



#### City improves monitoring of expense, audit, reporting and invoicing data received from VisitDallas

Description	Status
Adopt formal procedures for documenting VisitDallas expenses VisitDallas contracted with BDO to develop organization-wide formal procedures	Subsequent to BDO review, VisitDallas contracted with CFO by Design to develop policies May-1
Obtain and review VisitDallas Form 990	Draft Apr-1 and Final by May-15
CES timely invoices VisitDallas for the annual capital contribution	Successfully implemented. Monitoring will continue
ECO to ensure timely invoicing of VisitDallas for annual Dallas Film Commission (Creative Industries) commitment and ECO Director requests monthly financial reports in a format that allows Creative Industries to efficiently reconcile direct expenses to program activity	Transfered duties to VisitDallas effective Oct 2019
ECO Director periodically monitors DTPID's expenses to ensure compliance	Minimum 3 monitoring visits / year
ECO Director, in coordination with VisitDallas and in consultation with the City Attorney's Office (CAO) to address the interim adjustments and excess assessments to ensure City has formal authority to accept assessments regarding hotels	Government Code – flexibility for inclusion now
CES Director monitors VisitDallas' expenses to ensure compliance by analyzing, reviewing and documenting expenses on a random sample basis	Ongoing
CES Director requests VisitDallas maintains a separate bank account for HOT funds	Completed
ECO Director requests VisitDallas maintains a separate bank account for DTPID funds	Completed



#### City hires an independent third party to analyze VisitDallas performance goals and metrics

Description	Status
Ensure formal City approval of VisitDallas' performance goals	May-30
CES Director, in coordination with VisitDallas, provides adequate assurance that key metrics such as economic impact, bookings, and consumed activity are independently validated on a periodic basis and relevant supporting historical data is retained	Ongoing
CES Director, in coordination with VisitDallas, works to factor historical results of consumed events when setting Citywide event bookings performance goals	Ongoing
CES Director develops procedures for data and metrics measuring the success of the Convention Center	Ongoing
CES Director monitors VisitDallas' compensation practices with particular focus on employee incentive compensation	Ongoing



VisitDallas, with City input, engages third party to analyze and provide feedback on the reasonableness and sufficiency of VisitDallas policies, procedures and back-up source data

Description	Status
ECO Director develops a formal contract monitoring procedure and obtains and reviews DTPID's Form	Draft by Apr-1
990 annually	and Finalized by May-15
CES Director develops policies and procedures that document the methodology, formulas, and associated definitions, used in preparing both the monthly VisitDallas metrics report and the annual	Ongoing sampling
Accomplishments and Action Plan report	
CES Director reviews VisitDallas policies and procedures for completeness and reasonableness and requests VisitDallas amends any insufficient aspects / obtains underlying source documentation used	Ongoing sampling
by VisitDallas	
CES Director monitors VisitDallas' compensation practices to ensure that paid compensation is properly documented according to VisitDallas policies in order to demonstrate compliance with State laws related to HOT	Sept -30
CES Director monitors VisitDallas' practices with particular focus on the basis for CEO's annual compensation goals in order to demonstrate compliance with State laws related to HOT	Sept-30
CES Director monitors VisitDallas' policies and procedures to provide adequate guidance on allowable expenses to ensure the City achieves the expected benefit from expenses made from HOT and the DTPID funds	Sept-30



# **Previous Briefings**

**OFFICE OF THE AUDITOR - Audit of VisitDallas** 

<u>AUDIT OF VISITDALLAS Report No. A19-006 PROPOSED</u> <u>CORRECTIVE ACTIONS Government Performance and Financial</u> <u>Management Committee February 19, 2019</u>

AUDIT OF VISITDALLAS Report No. A19-006 UPDATE ON CORRECTIVE ACTIONS City Council Briefing May 15, 2019

VISITDALLAS AMENDED AND RESTATED CONTRACT City Council Briefing October 16, 2019

