CITY OF DALLAS ECONOMIC DEVELOPMENT POLICY: ECONOMIC GROWTH AND SOCIAL PROGRESS FOR ALL

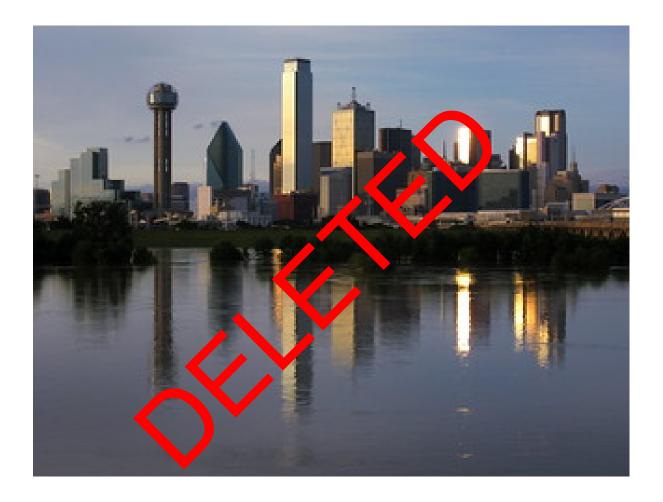


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There is an abundance of opportunities in the City of Dallas to lead North Texas in becoming an equitable, sustainable, and even more prosperous region. As the ninth-largest city in the nation, Dallas is home to more than 1.3 million residents. The region is rapidly growing, with more than 7.5+ million people. A business-friendly environment and competitive location, North Texas is one of the world's busiest transportation hubs, It is also home to headquarters of almost two dozen Fortune 500 companies. Anchored by strong network of higher education and healthcare institutions, Dallas is a national leader in healthcare, technology, financial services, defense, and transportation industries. Furthermore, the city is made up of richly diverse and growing communities which provides wit with a significant competitive advantage.

Despite these advantages, Dallas needs to proactively evolve in order to thrive and remain competitive in a global market. Globally, cities vie for residents, investment, and ideas, facing competition from neighbors and from around the world. Economic development in Dallas will be successful only if there is an exhaustive approach that meets the needs of businesses large and small, while simultaneously fostering job creation, attraction, retention, and workforce development at every level of the economy. Dallas could also improve its support to grow small businesses and entrepreneurship, and existing industries, as we can provide equitable economic pathways for all its residents.

Levels of job growth, living wages, and affordable housing must meet increasing need. Traditionally underserved neighborhoods should have direct agrees to equitable services to improve quality of life and create sustainable community whatty. Communities should have access to job opportunities within their mach. Currently, an unsustainable auto-centric environment, where more than 90% commute to work via car, which hinders access to jobs and housing for residents unable to get to hus. Downtown. Dallas must fervently pursue solutions that aid communities in becoming whole and a steron environment for residents to achieve their full social and economic potential. Without these fundamentals Dallas will not achieve its potential to realize the full strength of a lax base that supports the comprehensive health, quality of life, educational, and social output mes that make Dallas a truly leading global city.

The City must also face fixed at the inequities that have created a racial wealth chasm. This is most tangibly seek in the indexinvestment and outcome disparities in Southern Dallas. A stark divide separates North and Southern Dallas. Southern Dallas encompasses only 15% of the tax base but encompasses 47% of the population, Southern Dallas has just 15% of the tax base. Due to the impacts of discriminatory policies, Redlining and disinvestment have negatively impacted and stifled prosperity and vitality in Southern Dallas. Southern Dallas communities have a lower median household income, worse health outcomes, and in the wake of the COVID-19 pandemic, some of the highest rates of infection. Looking at this divide, the correlation of this disparity is tied to race and place. Black households earn less than half in income than white households. Nearly half of Black and Latinx renters are rent burdened, and 35% of Black residents and 28% of Latinx residents have zero net worth, compared to 15% for white

¹ U.S. CENSUS BUREAU (2019). AMERICAN COMMUNITY SURVEY 1-YEAR ESTIMATES.

² CITY OF DALLAS ECONOMIC DEVELOPMENT. CITY OF DALLAS ECONOMIC PROFILE 2019. ACCESSED AT

HTTPS://WWW.DALLASECODEV.ORG/DOCUMENTCENTER/VIEW/2715/2019-DALLAS-SUMMARY.

³ U.S. CENSUS BUREAU (2017). AMERICAN COMMUNITY SURVEY 5-YEAR ESTIMATES.

residents.⁴⁵ According to a 2016 report by the Urban Institute, Dallas ranked a striking 272 out of 274 cities on inclusion.⁶ Closing the racial equity divide is a moral mandate. It is also an economic mandate: moral and economic according to the National Equity Atlas, Dallas is losing \$115 billion in GDP because of its disparities.⁷

Understanding the inherent challenges and immediate opportunities, the City of Dallas can design an inclusive and prosperous vision for Dallas' future. We can commit to and be held accountable to achieving success in economic development, housing and redevelopment efforts.

- Mission. To grow and diversify the Dallas economy in ways to create wealth and job opportunities for all residents. This can be achieved by prioritizing Southern Dallas and communities of color for whom structural disparities have hindered opportunity. The path includes attracting and strengthening businesses, building, and preserving communities, and repairing historic disparities in neighborhood investments, the built environment, and access to housing, employment, and so all services.
- Vision. Dallas will be an inclusive, equitable, prosperous, an esustainable city that offers direct access and greater quality of life for all residents. Recognizing the interdependence of its economy, social fabric, and environment, the City of Dallas will create a path for high quality jobs through incentives and economic development tools. It will pursue diverse housing for residents, including essential workers. It will pursue advanced multi-modal transportation and resilient infrastructure. It will develop processes to promote a responsive any financially sustainable government agency. Finally, it will foster vibrant cultural, receiptainal, and historic amenities. Its policies will be designed to right past wrongs and man for future generations.

In conclusion, the foundation for a strong economy for all, is inclusive of its residents, promoting and putting into action reabsolutions for communities to thrive. A healthy economy supports the creation of living wage jobs for a growing and increasingly diverse population. It supports a growing tax base for public services, and improves health, quality of life and educational outcomes. People with stable jobs and reliable incomes have the resources to meet their basic needs. This has positive physical and mental health effects on residents and in turn effects the contributions they make to their community.

Realigning the City of Dallas' economic development priorities is crucial to future equitable growth. There are several guiding principles that shape our course. An explicit commitment to correcting the disparities that obstruct the long-term economic potential of the city, with a focus on new land development and investment approaches south of Interstate 30. An understanding that local innovation and neighborhood-level interventions – including small business support –

⁴ NATIONAL EQUITY ATLAS (2015). ADVANCING WORKFORCE EQUITY IN DALLAS AND COLLIN COUNTIES A BLUEPRINT FOR ACTION.

⁵ PROSPERITY NOW (2016). RACIAL WEALTH DIVIDE IN DALLAS.

 $^{^6}$ CHRISTINA STACY ET AL. URBAN INSTITUTE. MEASURING INCLUSION IN AMERICA'S CITIES. ACCESSED 12/17/2020 AT HTTPS://APPS.URBAN.ORG/FEATURES/INCLUSION/INDEX.HTML?CITY=DALLAS_TX.

⁷ NATIONAL EQUITY ATLAS (2015). ADVANCING WORKFORCE EQUITY IN DALLAS AND COLLIN COUNTIES A BLUEPRINT FOR ACTION.

will be key to positioning Dallas as a significant part of the global economy. A long-term outlook, reckoning with issues of sustainability and resilience, that protects Dallas for future generations. And finally, a government that is accountable to carry out this work. Thus, this document outlines intentional actions that will:

- 1. Spur **economic vitality**.
- 2. Promote **community sustainability**.
- 3. Create conditions for **smart growth and sustainable development**.
- 4. Deliver <u>responsive governance</u>.



- OBJECTIVE: THE MOST IMPROVED INCLUSIVE AND EQUITABLE BIG CITY IN AMERICA
- AN ESTABLISHED ECONOMIC AND REDEVELOPMENT ENTITY CAPABLE OF SUPPORTING ECONOMIC GROWTH AT THE SPEED OF THE MARKET
- INCREASE LABOR FORCE PARTICIPATION TO GROW TOTAL EMPLOYMENT TO AN ADDITIONAL 100,000 JOBS BY 2032
- ONE HUNDRED PERCENT (100%) OF JOBS CREATED AS A RESULT OF CITY INCENTIVE WILL PAY LIVING WAGES, DEFINED AS SUFFICIENT TO MEET MINIMUM LOCAL STANDARD OF LIVING
- TOP FIVE AMONG CITIES WITH POPULATION OVER 1 MILLY OR CORPORATE RELOCATIONS, BUSINESS STARTUP AND VISITOR ATTRACTION
- ALIGN WORKFORCE TRAINING WITH EMERGING AND STABLE B SECTORS TO ATTRACT
 KEY INDUSTRIES TO DALLAS
- EXPAND STARTUP COMPANIES BY 15% ANNUALY RELATIVE TO THE PREVIOUS YEAR
- INCREASE MINORITY BUSINESS GROWN BY 40% ANNUALLY THROUGH NEW BUSINESS CAPACITY BUILDING AND STARTUP
- INCREASE HOMEGROYN BUSINES ROWTH BY 15% ANNUALLY
- INCREASE ANNUAL TY SLEF AND PROPERTY TAX REVENUE EACH YEAR BY 4%
- INCREASE THE POPERTY TAX BASE IN SOUTHERN DALLAS BY 50%
- BUILD MINIMUM OF 3,264 WORKFORCE HOUSING UNITS ANNUALLY DEFINED AS HOUSING RANGING FROM 30% AREA MEDIAN INCOME (AMI) TO 80% AMI
- ELIMINATE ALL ZONING AND LAND USE IMPEDIMENTS WHICH RESTRICT ECONOMIC GROWTH AND MOBILITY
- FOSTER WALKABLE COMMUNITIES BY INCREASING TRANSIT ORIENTED DEVELOPMENT AS A PART OF CITY SPONSORED NEIGHBORHOOD REVITALIZATION EFFORTS AND BY GREATER MIXING OF LAND USES AND GEOGRAPHICAL DISPERSION OF ECONOMIC OPPORTUNITIES

- INCREASE EQUITY SCORE ON INCLUSIVITY RANKINGS BY 10% EACH YEAR FOR THE NEXT 10 YEARS
- REDUCE HOUSING BURDEN BY 40% OVER TEN YEARS BY INCREASING DIVERSE HOUSING
 OPTIONS THAT MATCH WAGES FOR WORKERS IN DALLAS AND DEFINED AS
 HOUSEHOLDS PAYING NO MORE THAN 30% OF THEIR INCOME TOWARD HOUSING
- 100% OF ALL FAMILIES HAVE ACCESS TO BROADBAND REGARDLESS OF ABILITY TO PAY BY 2032
- CLOSE RACIAL WEALTH GAP BY 10% EACH YEAR AS MEASURED BY INCREASED INCOME, INCREASED HOMEOWNERSHIP RATE AND NEW BUSINESS CREATION



The foundation of this economic development policy was drafted on the basis of developing a shared vision and a set of actionable policies in alignment across economic development, housing, planning and sustainable development in coordination with other city departments and community partners. In this context, the implementation of the policy leans one alignment. More specifically, the policy focuses on several key factors:

- 1. A comprehensive approach to economic development which fosters inclusive economic growth for both businesses and residents that call Dallas home.
- 2. The City of Dallas resources are limited. Doing more with less requires alignment designed to achieve unthinkable results in challenging times.
- 3. The economic growth of the city is not the singular responsibility of the City of Dallas. It requires collective community action.
- 4. The major goals and metrics are developed as a baseline to provide the framework to align, track and measure performance against the policy soals of an annual basis.
- 5. The establishment of an economic development conforation (EDC) to support the city in its ability to act quickly, market the city, buy, bold and selected, foster public private partnerships and create a community-benefit agreements with business and industry.

The goals and metrics of the policy apply to a 10-year period with annual action plans, annual reporting and a transparent dashboard compunicating progress toward policy goals. More importantly, the policy is supported by an evaluation matrix designed to support decision making in alignment with overall policy goal.

In addition to describing process on the policy's goals, the dashboard and annual report is an opportunity to share new challenges and to make recommendations for adjustments to the policy that address issues a the large. In this way, the policy can be adapted to align with a changing environment, ensuring long-term efficacy for the city of Dallas.

The overarching theme of the policy is to promote an environment that is conducive to creating, attracting, retaining, and nurturing businesses that support inclusive prosperity and equitable access to employment and housing opportunities for all Dallas residents. This is accomplished by emphasizing the following principles in our efforts:

- 1. Establish a development entity capable of marketing development opportunities and creating public-private partnerships to support economic growth and development.
- 2. Apply an equity lens to economic development decision making.
- 3. Pursue non-traditional sources of funding.

- 4. Create, attract, expand, and retain businesses or industries that pay a living wage.8
- 5. Stimulate entrepreneurship, small businesses, and startup growth.
- 6. Promote a range of housing options for the city's workforce.
- 7. Ensure that zoning and land use supports inclusive growth.
- 8. Strategically invest in economic growth below I-30, south of the Trinity River, and in historically underserved communities in Dallas.
- 9. Encourage innovation and commercialization of technologies, products, and services.
- 10. Maintain and enhancing the physical character of neighborhoods by ensuring that best practices in design and placemaking are incorporated into economic development efforts.
- 11. Enhance community outreach, engagement and communication.
- 12. Create walkable communities with varying transportion and employment options.
- 13. Provide a competitive supply of development-ready ite to meet demand for employment and housing growth.
- 14. Ensure predictable and efficient builting, penalting, and historic preservation processes.

The following outlines proposed commitments to goals, actions, responsibilities, and metrics to hold the City accountable. Meant to be flexible and adaptable, actions can be updated annually and account for the intrinsic lipitages between economic development, housing, urban planning, infrastructure, workforce de elopment, and small business support.

In addition, they draw for current and past planning efforts, including the Office of Economic Development's Strategic Plan forwardDallas! Comprehensive Plan (update forthcoming), Neighborhood Plus: Neig

Carrying out these actions requires authority and long-term capacity. It will also require proactive public-private partnerships with non-profit organizations, education and healthcare anchor institutions, private corporations, and residents. The city must mandate capacity and create a structure for accountability and external partner collaboration. Coordination and fluid communication across city departments is vital to successfully implement this Economic Development Policy.

Mechanisms could include carving out additional resources and revenue, exploring creative funding and financing tools outside of TIF, abatements, bonds. Initiating, assembling, and

⁸ Currently, the living wage for a single adult without children in the Dallas-Fort Worth-Arlington Metropolitan Statistical Area is \$12.19 an hour. (Living Wage Calculator. Massachusetts Institute of Technology. https://livingwage.mit.edu/metros/19100. Accessed January 31, 2021.)

managing development strategies in underserved communities, and a high-capacity, proactive entity can lead the transformative change needed in Dallas's economic development approach.

In the absence of safe neighborhoods and strong resident engagement, economic growth cannot thrive. Thus, creating a deliberate intersection between economic development and public safety is integral to sustainable and progressive economic and social growth. This include addressing factors that contribute to crime (code enforcement, sanitation, blight, public nuisance, property decline, etc.). It is incumbent to target resources and identify measures for intersecting these components.

Implementing the actions described in the policy requires alignment to ensure the city provides the context to increase chances of being successful. As such, the policy is recommending a one-year transition period to allow staff and community stakeholders to put in place processes and refine policy elements. Without this transition, the policy may not be effective.

Recommendations include:

- Review and update the city's incentive programs to dign with the action items and achieving the metrics described in the policy.
- Refine equity indicators in alignment with thick action and metrics.
- Redesign/align of city RFPs for housing and economic development projects to support integration of policy actions and mexico.
- Complete the creation of the conomic development entity.
- Align/refine housing to leave expand resources to support housing production.
- Review and a fine scop of work for the comprehensive plan update to align with addressing small grow hand development and removing of impediments which restrict economic growth a distorically underserved areas.
- Establish a streamlined and fluid process for partner engagement and collaboration, including agency, non-profit, and private sector support.
- Develop coordinated strategy to support public safety efforts that holistically address
 quality of life issues that tie directly into economic growth and social progress.

Additionally, staff will seek approval from City Council to hire an outside consultant to embed within the city to assist with facilitating structuring and activating the recommended process alignment measures. During this one year's transition period staff will be working on transition strategies and shall bring to the appropriate committees any items that may need to be refined to support the implementation of the policy.

Policies & Actions

Economic Vitality

For the city of Dallas, economic vitality is characterized by an economy that is resilient to disruptions, retains wealth within the community, and provides residents with access to economic opportunities such as living wage jobs, attainable housing, and a high quality of life. Ensuring that economic growth is beneficial to everyone in the city regardless of geography, race, or educational attainment, is central to Dallas's long-term advantage as a desirable place to live, work, and invest.

Actions that will further economic vitality include promoting a strong business environment, providing access to workforce development, strategically investing in the untapped economic opportunity in southern Dallas, ensuring a thriving downtown Dallas, and facilitating access to workforce housing in all areas of the city.

Ensure that economic growth is beneficial to everyon regardless of geography, race, or educational attainment is central to Dallas's long-term advantage as a desirable place to live, work, visit, and invest. While Dallas has a strong, business friendly reputation and is home to some of the largest companies in the country, acolomic opportunities must continue to grow and, importantly, be shared among all communities.

Achieving long-term economic prosperity equires intentional efforts to stimulate job growth, especially for high-quality and accessible jobs, upport small businesses and entrepreneurs from all backgrounds, meet increasing, pressing housing needs across neighborhoods, and strategically invest in Southern Dallas, where disinvestment has hindered economic opportunity.

Dallas will need to utilize and in some cases, create new multiple levers and tools to make tangible change in delivering continuity opportunity. Where existing incentives or strategies fail, the City must review— and prinvent— policies and organizational structures to keep them accountable to these eccupate vitality goals:

• Support the <u>long-term growth</u> of Dallas as the economic and cultural heart of North Texas.

- Grow Dallas labor for by 100,000 jobs and increase share of regional job growth each year by 10%.
- Build 90,000 new housing units, including 3,264 units of workforce housing each year.
- Grow small businesses by 50%, and those MWBE-owned by 1.5x.

- 100% of all jobs created as a result of City of Dallas incentives will pay a living wage by 2032, defined as sufficient to meet minimum local standard of living⁹
- o Increase Annual city sales and property tax revenue by 4% each year 10
- Increase the property tax base in southern Dallas by 50%¹¹
- 90% of building permits will be approved within two weeks
- Economic opportunity for all Dallas residents will expand by 60 % by 2032 through enhanced transportation mobility, transit-oriented development and aligned workforce development training as defined as all residents have and live in proximity to job growth and institutions that foster job creation

Provide <u>quality employment</u> opportunities for residents of all neighborhoods and backgrounds.

- 100% of all jobs created as a result of City of Dallas incentives will pay a living wage
- At least 85% of workforce development program graduate receiving support from the City of Dallas are placed in emerging and table job sectors related jobs.
- Reduce household poverty by 50%.

Tackle <u>racial inequities</u> in the distribution of the

- Close the racial wealth gap by half 2032.
- o Remove legacy land uses which contribute to social and economic segregation
- O Double the tax base in South in Dallas from 15% of the City's total tax base to 30%.
- o Increase disadvantaged, minor v, and women-owned business participation in City of Dallas contract by 30%.
- Reduce # of families experiencing housing cost burden by 40%, defining households at housing cost-burdened if they spend more than 30% of income on housing.

⁹ The Dallas Thrives report has a 50% living wage employment goal for young adults. Dallas Thrives, Boston Consulting Group. November 2020. https://static1.squarespace.com/static/5fa88fb791077544fe422314/t/5fa9dfcd4e5ce030c7ee55f3/1604968423861/DallasThrivesReport112020. pdf

¹⁰ The city projects sales tax to be negatively impacted by COVID (-4.19%) in 2020-2021 but rebound in 2021-2022 by 4.39%. Property tax revenue (despite the rate being reduced) is projected to grow by 5.14% in 2020-2021. City of Dallas Annual Budget Revenue. https://dallascityhall.com/departments/budget/financialtransparency/AnnualBudget/2021-03-Revenue.pdf

¹¹ A Plan for Growth in Southern Dallas. City of Dallas. February 15, 2012.

Policy	Actions	Lead			
1. Dallas will proactively co	1. Dallas will proactively correct for the past impacts of public and private sector policies and activities on Southern Dallas communities in how it allocates and deploys resources and measures success.				
A. Invest in infrastructure that improves the attractiveness of	Develop equity criteria for next COD bond program	Office of Equity & Inclusion (OEI), Bond Office			
Southern Dallas to businesses and increase connectivity between jobs and housing.	Identify priority infrastructure investments via Comp Plan Update and commit to priorities for inclusion in next bond program	Planning & Urban Dev. (PUD), Public Works			
	Adjust incentive policies to include consideration of job access, in addition to job creation	Office of Economic Development (OED)			
	Identify creative approaches to fund infrastructure	Office of Economic Development (OED)			
B. Use public land in Southern Dallas in ways that create living wage jobs and accessible housing while mitigating negative impacts on local communities.	Create EDC with Southers Dallas charge and equity in missions of acquire land, establish partnerships and develop and market Southern Dallas as a location for job of owth and development	Sit Council			
	Inventory exist of public land and devel in public land use strategy for City-Lyr 2d developable assets	Sustainable Development & Construction			
C. Identify & remove all discriminatory zonic and land use polices which historically limite economic mobility and economic growth in Dallas	Vi. Comp Plan update and in vartnership with community stateholders identify and	PUD/Community/ City Council			
D. Document the historic - and future - impacts of	Compile existing reports and data	OEI			
incentives and infrastructure	Develop and institutionalize equity goals & metrics for all incentive programs	OED/ OEI			
investments on communities of color in Southern Dallas and across the city	Develop methodology for measuring impacts by geography, race, etc. and recommendations to close racial wealth gap	OEI			
E. Partner with private sources of capital - including philanthropic	Convene existing partners and create shared commitment statement & 10-year business	EDC/OED			

organizations and financial institutions - through a shared commitment to Southern Dallas investment.	plan/investment strategy for Sothern Dallas including and equity officer as part of the staff for the EDC Create and empower EDC as owner of key partnerships	City Council
F. Develop comprehensive suite of neighborhood preservation policies to apply to neighborhoods identified for significant public investment & incentives.	Review existing policy options and identify gaps Develop package of policies that apply automatically to neighborhoods that meet certain criteria	Office of Historic Preservation (OHP) OHP
G. Redesign incentive structure to attract private investment to Southern Dallas.	Review incentive policies to tied depth of subsidy with geographic focus on Southern Dallas and job creation and improved career paths for existing residents. Adjust incentive policies to include consideration on abaccess, including to job creation	OED
	quitable conomy by prioritizing xpc iding well-paying employment	
A. Focus resources and access to capital agrow small businesses and support entrepreneurs in high-opportunity	Review land use, occupational licensing rules, licensing, and incentives policies to remove barriers to innovation and research	EDC/OED
areas.	Develop a system to track data related to the creation of new companies being created and exiting the Dallas economy	SDC/COMMUNITY PARTNERS
	Develop a small business resource guide to route startup companies toward on time information and resources available	OED/EDC/COMMUNITY PARTNERS
	Conduct outreach to businesses in underserved communities to understand what resources are	EDC/OED

	necessary to support small businesses	
	Sponsor annual citywide business plan competition to spur creativity and innovation in startup entrepreneurship	OED/EDC/COMMUNITY PARTNERS
	Investigate lending landscape to identify gaps in access to capital and recommendations to expand venture capital attraction through a fund-to-fund capital source	OED/COMMUNITY PARTNERS
B. Support the creation of five business incubators citywide to support business incubation and small business growth	Develop profile of incubator needs, funding strategy, aging commercial corridor acquisition targets and inclusion as a part of city sponsored redevelopment projects.	OED/EDC/COMMUNITY PARTNERS
C. Target business relocation and expansion efforts based on target growth sectors and stable industries in areas of opportunity and strength for Dallas	Develop business/industry engagement strategy to attract and expand corporate, regional and emerging business locations to Dallas.	OF /EDC
D. Require all projects receiving public funds or subsidy to pay a living	Develop business assistance loans, gront, or tax abatement programs	OED or EDC
wage, prioritizing opportunities that increase econom	djust incentives metrics to account for equity and economic mobility	OED
mobility and well-pains jobs not requiring a 4-year degree.	Include business attraction/retention in redevelopment strategies to target aging commercial corridors	OED/EDC
E. Negotiate industry commitments and focus	Adjust incentive policies to support living wages	OED
business attraction efforts on employers with living wage guarantees.	Support in partnership private firms negotiated commitments around living wage as part of their hiring efforts	OED/EDC/COMMUNITY PARTNERS/ANCHOR INSTITUTIONS
F. Leverage a diverse range of commercial and	Compile inventory of available commercial and industrial sites	EDC
industrial development opportunities in all areas	Create development plans, site improvements and infrastructure	PUD/EDC

		T	I
	of the city to meet 10-	needs, for large-scale	
	year demand for	opportunities	
	business growth.	Analyze and improve	Sustainable Development
		development review processes to	& Construction (SDC)
		encourage predictability	
G.	Align incentives and	Conduct outreach and collect data	EDC/ OED
	partnerships with	to understand employment	
	workforce development	trends and needs	
	goals to spur	Establish pipeline partnerships	OED
	apprenticeship and	with high schools, Dallas College,	
	employment	workforce development providers	
	opportunities aligned	and anchor institutions	
	with growing job sectors	Adjust incentive policies to match	OED
	where there is both	public funding with workforce	
	need and livable wages.	goals (e.g. hiring in certain zip	
	S	codes)	
		Determine possibility of using Tile	OED
		funding for workforce	
		development and education	
		programming; deply TIF	
		structure if so	
		structure ii so	
L			
3.	Dallas will invest in its dow	vntown and neighborhoods to	
cre	eate attractive and inclusiv	e physical spaces reflective of the	
	y's diversity.		
_	Market downtown as	Establish metrics and goals	DDI/EDC/OED
	both a national and	around business attraction to	
	regional business,	Downtown	
<u></u>		20711101111	

	education, lifestyle and tourism destination, as well as an inclusive place belonging to all Dallas residents.	Study perceptions of Downtown Dallas over time, especially among communities of color Enhance marketing efforts to support Dallas as a destination city for conventions, lifestyle center, tourist, films and cultural activities Work with Dallas College and other higher education institutions to establish significant new facilities in downtown Dallas	EDC/DDI/Convention Center/Visit Dallas/OED
B.	Invest in public transportation that improves non-car access to Downtown jobs for residents of Southern Dallas.	Identify transportation gaps preventing job access Study possible 21st century modalities: bus rapid transportations shared ride hailing Explore funding mechanisms to meet gaps implement promising	DAR /Transportation Dept (TD)/ PW DART/OED/EDC
C.	Incorporate design and placemaking standards into economic development efforts to foster attractive and inclusive physical spaces.	mechanism. Review development efforts to account for design and placemating Tim to create more culturally into esting places with diverse uses, diverse daytime populations, and diverse housing types	SDC/PUD/City Council
	D. Fostering a sustainable nighttime Dallas economy	Study the economic impact of Dallas nighttime economy Develop strategies to strengthen the economic sustainability of Dallas nighttime economy	OED/EDC/Community Partners

afj	Dallas will incentivize the of ordable range of housing tighborhoods.		
Α.	Deliver on growing diverse housing types and affordability levels throughout the city.	Assess equity impacts of Comprehensive Housing Policy &Market Value Analysis (MVA) to- date and identify gaps in implementation and adjust Study possibilities for creating new mixed-income housing adjacent to anchor institutions	Housing (HOU)
		Update affordable housing requirements and subsidy programs to include focus on NOAH and aging LIHTC developments Work closely with higher ad institutions to create housing in	HOU
		proximity to anchoranstitutions Develop affordable housing development plan for publicly owned transit-adjacent properties	DART/HOU/EDC
B.	Expand funding and explore alternate funding sources to maintain and develop affordable and workforce housing	Identify and cursue ron- traditional source of funding (for example, private capital focused on building aixed income / mixed-use developments, with incentives to include affordable housing units and/or accept housing choice vouchers	HOU/OED/EDC
C.	Reform regulatory requirements to encourage affordable	Conduct a study to review how zoning capacity can meet city's housing need	SDC/HOU/PUD
	housing development and accessibility between affordable housing and jobs.	Undergo regulatory review to remove barriers to affordable development Establish tools beyond HUD programs	SDC/HOU/PUD
D.	community development	Convene CDCs, developers, and neighborhood partners to identify needs	EDC/Philanthropy
	corporations, CDFIs, other partners to	Conduct trainings, workshops, and capacity building initiatives	Dallas Development Fund/ CD Intermediaries

expand private housing	Explore funding options to create	OED/EDC
production in	funding pool for gap financing	
neighborhoods.		

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim

Business Inclusion and Development Policy

Capital Improvement Program

City of Dallas Local Preference Programs

Comprehensive Housing Policy

Convention Center Master Plan (Underway)

Dallas Historic Preservation Program

Dallas Park & Recreation Master Plan

Dallas Resiliency Plan

Dallas Zoning Map

Downtown Dallas 360 Plan

Economic Development Strategic Plan

Forward Dallas Comprehensive Plan (as updated)

Housing Nexus Study (forthcoming)

HUD Five Year Consolidated Plan

Transportation Mobility Plan

Water & Wastewater Capital Improvement

Community Sustainability

Community sustainability plays a vital role in strengthening the resilience of the local economy. Through interwoven connects consisting of both social and economic conditions, creating a climate for citizens and business alike to reach their full potential is vital for the City of Dallas to flourish socially and economically. Investing in an inclusive, creative, multicultural city of complete communities where all people can thrive and feel safe strengthens the resilience and vibrancy of the local economy.

A complete community provides all people easy access to their daily needs while providing a high quality of life. The City's comprehensive plan calls for this type of community, characterized by a mix of housing choices, more housing near job centers, preserving historic structures, maintaining the physical character and built environment of unique areas, and capitalizing on transit opportunities. Dallas is a city of neighborhoods which are strengthened through housing, recreation, and retail opportunities as well as targeted business, and industry development, which can provide jobs near housing.

The city's Comprehensive Environmental and Climate Action (an worns that by 2050, Dallas may have an additional 30-60 days with high temperatures over 250° Fahrenheit. The effects of climate change will affect everyone, but not everyone will be affected equally. Vulnerable populations are most at risk to the impacts of climate change, and there is a role for the city to play in ensuring that economic development investments are made strategically to focus on creating a more resilient future. Examples of initigating actions include aligning jobs and housing with transportation infrastructure, protecting and enhancing trees and green space, reducing emissions and waste, and improving access to healthy, local food.

Creating complete community will burp to address disparities in access to food and healthy options. The city's equity indicate preport gives public health a score of 39.92 out of 100, with the greatest disparities in access to health care, population health, and maternal and child health. Those living in suthern Dallas have the least positive health outcomes, including lower life expectancy, higher rates of chronic disease such as diabetes, and less access to amenities that benefit health such as park space that is within walking or driving distance. While economic development will not solve these disparities, targeted investments in communities can make a difference.

Actions within this policy that will promote healthy, thriving communities include creating an inclusive city for all; encouraging a creative, multicultural city; promoting complete communities and connected neighborhoods; and investing in communities to promote safety and economic growth.

¹² City of Dallas. Dallas Equity Indicators: Measuring Change Toward Greater Equity in Dallas. Accessed at https://dallascityhall.com/departments/office-of-equity/DCH%20Documents/equity-indicators-booklet-2019.pdf.

Dallas strives to be home to strong neighborhoods where residents have access to services, safe and clean environments, diverse arts and recreation, and an array of employment, housing, and transportation options. Through physical, environmental, and infrastructural interventions, aligning neighborhood-level partnerships and programming, and investing in active commercial corridors and vibrant walkable communities, all neighborhoods in Dallas should offer a high quality of life.

However, due to racist redlining policies and underinvestment, not all communities have such ample opportunities. A focus on closing the racial wealth gap and building community ownership must be a priority to building and preserving sustainable communities.

While there is an explicit focus on Southern Dallas in this document due to the concentration of inequities in these neighborhoods, we acknowledge that many neighborhoods outside of Southern Dallas have equally faced discriminative policies. We communed to using the same lens of restorative interventions to prioritize investments across the ity. Our **community sustainability goals** are:

- Every household will have access to broadband.
- Improve community perception of their length borhood by 50%.
- Decrease reliance on single-rider automobile this by 30% by expanding housing development near job centers and cransit stops, increasing public transportation usage, and creating shared ride halos, services
- Create more complete neighborhoods, where residents have access to transport, employment, commercial considers, and social services.

	<u>Policy</u>	<u>Actions</u>	<u>Lead</u>
1.	Dallas will invest in pl	hysical and programmatic infrastr	ucture of its communities to create
	inclusive, safe, and dy	namic neighborhoods.	
A.	Align public and	Convene private and public	HOU/Office of Homeless Services (OHS)
	private partners to	partners to identify gaps and	
	tackle the holistic	neighborhood needs	
	causes of poverty,	Pursue aligned redevelopment	EDC/HOU/OED/PD/Community Partners
	at the individual	initiatives which include police	
	and neighborhood-	(data), code/blight removal,	
	level.	sanitation, housing, economic	
		development and community	
		partners	
		Identify and pursue funding	HOU/OHS
		opportunities to support	
<u> </u>		programming	
В.	Invest in initiatives	Conduct/refine study on areas	OF ÆDC
	to expand	of need for broadband access	
	broadband access,	& citywide broadband plan	CEO (EL/DIA)
	particularly in underserved	Explore bonding mechanisms	CFO/JÈI/PW
		to provide broadband	
	neighborhoods.	infrastructure and clan for	
		future bond program	
		accordingly Develop partnershas for	OEI/COMMUNITY PARTNERS
		investment in broadband	OEI/COMMONITY PARTNERS
		acc ss, including investment in	
		s osidir ad digital connections	
		and inproved digital literacy	
C.	Remove and	Consult ommunity	Code Compliance (CC)
0.	mitigate unsafe	sta cholders on needs around	code compilance (co)
	conditions through	pulic safety and implement	
	consistent code	ode compliance process	
	enforcement.	improvements to ensure	
		consistency and equity	
D.	Invest in arts,	Incorporate funding for art into	OED/ Office of Cultural Affairs (OCA)
	cultural assets and	incentive offerings	
	events that reflect	Establish partnerships with	OED/EDC
	and celebrates the	private entities to fund arts and	020/200
	cultural, historic,	culture, including community	
	and other	arts events in locations	
	characteristics of	throughout the city	
	the communities in		
	the city and is		
	accessible to all		
	ages and abilities.		

E.	Protect	Identify sites for environmental	OED
	neighborhoods	clean-up	
	from pollution	Dedicate resources for	EDC
	through	environmental remediation for	LDC
	environmental	sites in Southern Dallas	
	remediation and	Reconsider zoning and	PUD/SDC
	zoning and	permitting regulations to limit	FOD/3DC
	permitting	industrial uses in high-need	
	reconsideration.	_	
2		neighborhoods	
		ning and investment to promote	
		vith housing, recreation, and	
re	tail opportunities as w	vell as employment	
ор	portunities.		
A.	Invest in affordable	Identify needs through Comp	PU. (OED/E C
	neighborhood	Plan update	
	commercial, retail,	Develop incentive packages	€D.
	and office spaces to	support commercial space buy	
	support a broad	down program	
	range of small	. 3	
	business owners.		
В.	Apply a community-	Identify network of	PUD
	centered urban and	community-based lesion firms	
	environmental	Incorpora e approaches into	PUD
	design approach to	Cor prehens ve Plan and	
	neighborhood	goin planning projects	
	planning.		
C.	Incentivize and	Undate incentives and TIF	OED
	invest public	gui elines with physical	
	resources in project	re uirements for development	
	with mixed land	orm and function	
	uses and walkable	Ensure that zoning provisions	SDC
	urban form in both	promote mixed uses, density,	
	existing and new	and walkability	
	communities.	Tanasiney	
ח	Prioritize public	Update incentives,	OED
.	financial support for	TIF/MMD/LGC guidelines, and	
	planning and	bond project guidelines to	
	development in	address proximity to existing	
	areas reasonably	infrastructure and communities	
	contiguous with	innastructure and communities	
	_		
	existing		
	development to		
	avoid premature		

	investment in		
	infrastructure.		
Ε.	E. Develop centralized tracking and reporting process for all plans	Inventory existing plans	PUD
		Create dashboard	PUD/Housing/OED/SDC/Historic Preservation
	commissioned by the City of Dallas, monitoring progress over time, identifying areas of alignment and/or conflict, and transparently communicating with the public.	Assign responsibility and accountability	PUD
3.	Dallas will reduce the	racial wealth gap by creeting	
		portunities for communities of	
	lor.		·
Α.	Pilot community	Identify opportunities for pilot	EDC
	cooperatives	programs and as clated	
	leveraging area	partners	
	business	Pilot popurative models for	EDC
	associations and	comunity or a ship and	
	neighborhood	re italization	
	associations to		
	revitalize	With nonprofits, lenders, and	
	commercial areas	others to launch a community	
	or public spaces.	Ind trust that's built to scale	
		across all underserved areas of	
		the city. Goal of creating 1,000 homeowner families within a	
		decade?	
		decade:	
B.	Develop an MWBE	Assess historic performance of	OED
	policy and program	MWBE participation	050
	that both creates	Study barriers to participation	OED
	strong incentives	with targeted outreach	050
	for minority	Update MWBE policy and	OED
	participation and builds capacity	program	
	bullus capacity		

	among the		
	minority-owned		
	business		
	community.		
C.	Increase the	Convene minority-owned	EDC/Community Partners
	capacity of and	development companies to	
	create	identify barriers	
	opportunities for	Design and deploy incentives	OED/PW/HOU
	minority-owned	and financial subsidies to	
	contractors and real	increase minority investment	
	estate developers in	participation.	
	Dallas.	Create mentorship and	OED/PW/HOU
		partnership programs for	
		minority-owned companies	
		minority owned companies	
4.	Dallas will invest and	promote public safe cond	
eco	onomic growth		
D.	Encourage	Druelop strat. o's in	DPD/ Office of Integrated Public Safety
	development	co sultation with community	Solutions (OIPSS) /OED/HOU/EDC
	projects that	take old is	
	identify strategies	Re loving and mitigating	Code Compliance
	for increasing public		code compilance
	safety	c nsistent code enforcement	
	Salety	insistent code emorcement	
		Supporting a safe environment	
		through community-centered	
		urban and environmental	PUD/OED/EDC/HOU
		design standards in housing	
		and redevelopment projects	
		Increasing access to quality	
		employment, education and	
		economic opportunities at the	
		community level	
		,	
		1	1

			OED/EDC/Community Partners
E.	Pursue integrated redevelopment efforts consisting of housing, economic development, transportation, code enforcement and law enforcement	Design process to pursue integrated development as a means to support safe communities and economic development	EDC/OED/HOU/DART/DPD / OIPSS / CODE/ COMMUNITY PARTNERS/ANCHORS

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim

Business Inclusion and Development Policy

Capital Improvement Program

Code Enforcement Plan

City of Dallas Local Preference Programs

Complete Streets Design Manual

Comprehensive Environmental and Climate Action Plan

Comprehensive Housing Policy

Connect Dallas Plan (Underway)

Dallas Aquatic Facilities Master Plan

Dallas Bikeway Plan

Dallas Cultural Plan

Dallas Historic Preservation Program

Dallas Resiliency Plan

Dallas Trails Network Plan

Dallas Zoning Map

Economic Development Strategic Plan

Forward Dallas Comprehensive Plan (As updated

Lead Based Paint Action Plan

Library Master Plan

Neighborhood Plus Plan

Neighborhood Stabilization Program (N-2)

Thoroughfare Plan

Water & Wastewater Carital Interovement Plan

Smart Growth & Development

Smart growth and development refer to a strategic approach which support the connection between a mixed development of uses at the neighborhood scale with an emphasis on creating walkable communities with an emphasis on place-making and people. Placemaking creates inviting and distinctive spaces where people want to live, work and play.

Placemaking can contribute to the financial bottom line through increased property value, tourism receipts, and firm recruitment and retention. Accessibility helps ensure that residents and visitors can find the housing, goods, services, and jobs they are looking for in ways that conserve energy and commuting costs, strengthen community fabric, and minimize pollution.

According to forecasts, Dallas will continue to have relatively strong demand for employment and household growth land development. However, most of Davas land apply for employment growth is on land that has constraints or is already at least partially leveloped. With the northern sector all but built out, most of the buildable land is in the Southern mater of the city.

By concentrating on building more livable communities, Da as will be able to reduce its reliance on the already congested highways and take advantage of city, lving at its best.

Dallas's long-term growth and development must be buth sustainable and resilient. Through building walkable neighborhoods, investing in green building, infrastructure, and operations, enhancing transit systems, and making streets sine for pedestrians and cyclists, Dallas can improve mobility, enhance job accessibility, lower emissions, and strengthen the city for future generations. The City and its public-sector partners will leverage publicly owned land assets across the city to implement models for inclusive economic development and demonstrate successful models for printle-sector apprior. These actions will contribute towards these smart growth & development goals

- Decrease greenings as emissions by 15% annually with greater emphasis on creating walkable communities and transit-oriented development
- Increase resiliency of neighborhoods to climate change and natural disaster risk.
- Increase business growth at the neighborhood level
- Foster the creation of homegrown business at the neighborhood level.
- Increase transportation mobility aligned with land use direction in support of transit oriented development
- Foster walkable communities through zoning, land use, design and the integration of transportation planning with housing and redevelopment activities

	<u>Policy</u>	<u>Actions</u>	<u>Lead</u>		
1.	1. Dallas will center environmental sustainability and climate change resilience in its long-term growth.				
A.	Track and improve energy efficiency and lower carbon	Design metrics and targets around efficiency and emissions across sectors	TBD		
	emissions from new development, pursuing innovations in green building and operations.	Review incentives measures to account for sustainability in project delivery and operations	OED		
В.	Reduce automobile dependence through promoting the conditions	Incorporate urban design standards into development planning	PUD		
	for walkable neighborhoods.	Develop inventory of infill opportunities to increase density	EDC/PUD		
		Require pedestrian and cycling improvements in neighborhood planning efforts	PUD		
C.	Assess vulnerability to climate change and natural disasters and develop adaptation plans.	Convene public agencies to intentory infrastructural vulnerabilities and explore focusing on surface purpose sullity to decrease flood risk?	PW / DWU		
2.	Dallas will develop accessible transp	ortation option across a serves of modes.			
A.	Incentivize transit-oriented development around existing and future nodes to improve access to jobs and housing.	Review land use policies to heighten density around ob centers and planned transit nodes	SDC/PUD		
В.	Integrate public transit & walking/cycling modes to increase sustainable multi-modal transportation.	Man existing walking/cycling modalities and integral on with transit	Transportation / Park & Recreation		
C.	Plan for future public the sit investments aligned with land use	Identify transit infrastructure needs through Comp Plan update	PUD		
	considerations.	Conduct demographic growth analysis to match transportation planning	PUD		
		th and redevelopment in infill locations at a			
	scale conducive to supporting walkable communities				
A.	Encourage small business growth and expansion in infill locations at the neighborhood level	Review land use policies through Comp Plan to heighten job creation at neighborhood level in tandem with redevelopment efforts of aging commercial centers.	PUD/OED/EDC/SDC		
В.	Promote entrepreneurship through business incubation, foster the creation of homegrown businesses at the neighborhood level.	Identify locations and funding strategy to support the creation of business incubators both as standalone entities and as a part of redevelopment projects.	EDC/OED		

Complete Streets Design Manual

Capital Improvement Program

Water & Wastewater Capital Improvement Plan

Forward Dallas Comprehensive Plan (As updated)

Comprehensive Housing Policy

Comprehensive Environmental & Climate Action Plan

Economic Development Strategic Plan

Dallas Zoning Map

Connect Dallas

Dallas Resiliency Plan

Thoroughfare Plan

Neighborhood Plus

Dallas Bikeway Plan

Dallas Trails Network Plan

Responsive Governance

Effective responsive governance is essential to ensuring our sustainable future. Fostering community trust is essential for successful, sustainable economic and community development. Governance or management systems that are fiscally responsible, accountable, and inclusive provides for greater alignment and success. Through its economic development, planning and housing and redevelopment efforts, the City of Dallas supports responsible governance by:

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- Engagement with community and neighborhood organizations that prioritizes inclusivity and equitable access, especially with historically disadvantaged or marginalized populations
- Transparency through open communication and publicly accessible materials
- Acting as a conduit for resources and information
- Facilitating inter-agency cooperation to lever ge resource and coordinate services
- Collaboration with local partners to avance justa lable, equitable growth and leverage resources for community be left.
- Transparent, accountable proculement policies that encourage participation by small, minority, and women-owned local during des
- Managing financial performance to ensure effective, efficient delivery of economic development programs and arryles

To effectively deliver on its me sion, Pallas economic and redevelopment efforts will need to be open, transparent and accountable. Policies must be consistent and well-communicated, devised and delivered with extensive public outreach. Transparent and regularly updated performance measures a round public incentives, contracting, procurement, and agencies' own financial sustainability will keep Dallas on track, including towards delivering these responsive governance goals:

- Engage residents through outreach and communication on use of economic development tools and projects.
- Increase annual city tax revenue by a minimum of 4% each year.
- Insuring accountability mechanisms are in place to ensure incentive agreements are fulfilled and investments are supported by and well-suited to the community

	<u>Policy</u>	<u>Actions</u>	<u>Lead</u>		
ec	1. Dallas will practice good governance in how it develops and deploys economic development policies, programs, partnerships, and initiatives.				
A.	Develop transparent methods for communicating with the public, prioritizing public accessibility of	Inventory plans, policies, and other materials to ensure all are available and updated online. Translate critical materials to most-spoken languages in Dallas	PUD/OED/EDC/HOU PUD/Communications, Outreach & Marketing		
В.	materials. Create transparent and accessible reporting of procurement and contracting policies and performance.	Transparently advertise and publicize contracting and procurement opportunities Incorporate MWBE performance metrics into reporting dashboard(s) Partner with organizations to each disadvantaged communities and tusinesses	Procurement Services OED/EDC/HOU/PUD/SDC OED/EDC		
C.	Consistently enforce performance requirements for incentives.	Develop robust performance metrics for all incentives, with clear and consistent measurement methodologies. Annually review and report all incentive performance metrics. Upgate incentive inforcement mechanisms to align with performance measures.	OED OED		
D.	Transparently report financial performance, including the costs and impacts of economic development incentives.	Develop or me dashboard for ongoing reporting of performance. Develop robust annual transparent reporting process and materials. Develop business plan, including new sources of funding.	OED/EDC OED/EDC OED/EDC		

Administrative Directive 4-05 (Contracting Standards & Procedures) Interim Business Inclusion and Development Policy
City of Dallas Local Preference Programs
Public Improvement District (PID) Policy
Public-Private Partnership Program
Tax Increment Financing (TIF) District Program

Evaluation Matrix

The evaluation matrix provides a flexible way to measure the degree to which an incentive project or decision point aligns with the economic development policy. For example, imagine two projects equal in size and use is requesting incentive support from the City of Dallas. The city has limited resources and must decide what project is best aligned with the policy. One project is simply asking for support with not much connected to the policy and the and the other is aligned. The evaluation matrix provides a means to align projects in support of reaching policy goals. This matrix provides a framework for beginning a discussion of incentives, programs, and policies and is not considered to be a final directive or guarantee of approval.



CONSIDERATION	DF'.NITION
Expands the city of Dallas tax base	Incentive project, policy, or program provides new property, sales, HOT, or other taxes to the city through the development of property or facility or by making improvements to an existing property or facility, through the development of a new business or expansion of an existing business, through the development of a new multi-tenant complex where businesses can locate, or through the addition or increase in jobs available in the city.
Increases living wage job opportunities	Incentive project, policy, or program increases access to jobs with a significant percentage of those jobs earning a living wage, as defined by the MIT Living Wage Calculator.

Provides or participates in local job training	Incentive project, policy, or program provides job training directly to prospective employees, or partners with a local school district or other educational institution to provide job training or other workforce development services.
Creates jobs in targeted industries	Incentive project, policy, or program provides greater access to jobs in the city's target industries as identified in the Economic Development Strategic Plan: Life Sciences and Healthcare; Telecommunications and IT; Business Services; National and International Corporate Headquarters; Entrepreneurship, Digital Arts, and Innovation; Advanced Logistics; Food Processing; and Advanced Manufacturing.
Investment below I-30, south of the Trinity River, or in other underserved areas	Incentive project, policy, or program is to a relop/redevelop a property or facility in a manner that brings ner copportunities or amenities, leverages existing investments, or otherwise contributes to closing a gap in access to housing, retail, for a access, but itess, and industry in southern Dallas and in other access of high poverty or traditional disinvestment
Provides affordable or workforce housing	Incentive project, policy, or regram maintains existing or creates new housing that is af ordable to incomes at or below 120 percent of the area median income special attention given to projects close to transit and anchor institutions
Encourages a more inclusive, multicultural co	Incentive project, policy, or program promotes Dallas as a community for an people and emphasizes equity and inclusion in the city's growth and development patterns. Examples include encouraging investment in, and a ignorant of, poverty reduction efforts that address disparities in economic and workforce development, land use, transportation, howling, social services, public health, and community development; applying best practices in design and placemaking; and creating public art that reflects the cultural, historic, or other characteristics of a community.
Promotes complete communities and connected neighborhoods	Incentive project, policy, or program promotes a mix of land uses with access to residential and commercial areas, transportation alternatives, broadband internet, parks, green space, and trail systems. Development/redevelopment is connected to existing development and infrastructure networks and either promotes transportation alternatives and connectivity or includes infrastructure investments in broadband, transit, sidewalks, bike lanes, and trails.

CONSIDERATION	
Investment in public safety and environmental quality	Incentive project, policy, or program includes strategies for increasing public safety that are developed in consultation with community stakeholders and organizations, removes or mitigates unsafe conditions, or reduces environmental impacts through improvements in stormwater retention, water quality, energy efficiency, and air quality.
Increase entrepreneurship homegrown businesses, and minority business growth	Incentive project, policy, or program includes strategies for increasing entrepreneurship for home grown businesses, startups and minority business growth and development.

